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EXECUTIVES CONFERENCE

SUGGESTION #384=54

MADE BY

MEMPHIS OFFICE

PREPUNCHED NULTIGRAPH PAPER

BE FURNISHED TO FIELD OFFICES

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SUGGESTION

It is suggested that the field be furnished with prepunched Multigraph paper, appropriately punched to fit Bureau files.

<u>ADVANTAGES</u>

The suggesting employee stated approximately 98 per cent of Multigraph material run off is placed in file and all of this has to be punched by field office clerical employees. He feels that, inasmuch as the perforator in the Memphis Office only punches 20 sheets at one time, this would save clerical time in assembling reports and would contribute to neatness and uniformity.

SAC C. E. Weeks, Memphis, stated if this were possible he feels it would save clerical time; however, if it is not possible, perhaps better perforators are available.

With regard to the availability of better perforators, Mr. N. P. Callahan, Administrative Division, advised that perforators which punch 25 sheets at one time are available on General Supply Schedule at a cost of \$1.90. Unless some special need exists, it is not felt an office the size of Memphis requires a larger perforator.

DISADVANTAGES

Regional Warehouses of General Services Administration stock unpunched paper only and in order to adopt the suggestion this Tolson Multigraph paper would have to be supplied from the Seat of Nichols Government to all field offices. This would mean that the Bureau Belmont would be paying shipping charges to all paints of the United States Glavin Whereas now the unpunched paper is readily available from the Rosen Regional Offices of General Services Administration in close Tracy proximity to Bureau field divisions. Therefore, Mr. Callahan Winterrowd recommends the suggestion be considered unfavorably.

Miss Gandy Amg 1967.

Miss Gandy Amg 1967.

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EXECUTIVES CONFERENCE CONSIDERATION : EDU: CS

Present at the Irecutives Conference of 8/9/54 were Messrs. Boardman, Parsons, Mohr, Rosen, McGuire, Sizoo, Belmont, Kemper and Mason. The Conference was unanimously opposed because (1) when holes are punched in paper, a slightly roughened edge appears and makes it difficult to automatically feed such prepunched paper through a mimeograph machine; (2) additional expense would result because the Lureau would have to obtain, punch, stock, and ship to the field the pre-punch mimeograph paper.

Mr. Tolson

Executives Conference.

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BUREAU WAR PLAUS CHAIN OF COUNTAIN

Present at the Executives conference 8/12/54 were Mesers. Mohr, Tamm, Parsons, Sizoo, Belmont, Wennrich, Kemper, Winterrowd, Lichols and Mason.

The Conference was advised that the present chain of command for the Bureau runs through the various Assistant Directors at the Seat of Covernment and then shifts to the field and to the EACs as indicated below:

I - SAC F. Hallford, Pittsburgh

2 - SAC R. J. Abbaticchio, formerly of Philadelphia, now under transfer to Charlotte

- 3 SAC W. A. Hurphy, formerly of Charlotte, now under transfer to Dallas
- 4 SAC J. H. Lopez, Savannah

Because of the transfers as indicated above, the Conference felt it desirable to propose a new chain of command for the field as fallows:

"I - SAC J. J. Kelly, New York"

2 - SAC F. H. McIntire - Detroit

3 - SAC D. R. Brown, Baltimore

Despite the tremendous security problem which the SACs would have at lew York, Detroit and altimore, it was the feeling of the Conference that the best talent in the field should be used in the chain of command and that the field offices would have to be run by ASACs during an energency period, if necessary, in order to permit the field chain of command to be available at the FBI relocation center should their services be needed in the event of demise or unavailability of the Lureau's staff down

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EXECUTIVES CONFERENCE RECOVERDATION:

That the chain of command for war or emergency use after the Assistant Director level has been exhausted revert to SACs Kelly, McIntire and D. K. Brown, the are respectively stationed at New York, Detroit and Laltimore.

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EXECUTIVES CONFERENCE

all information contained HEREINI SUGGESTION #313-54
MADE BY SA(A) FRED C. FINLEY NORFOLK OFFICE ASSIGNMENT CARDS FORM FD-1)

SUGGESTION

It is suggested that the field be instructed to discontinue the practice of showing the office of origin on all Assignment Sample Assignment Card is attached hereto.

FRESENT PROCEDURE

Kanual of Rules and Regulations; Section III, page 17, requires that the office of origin be placed on Assignment Cards, except in Applicant Natters, (Bureau is always office of origin in Applicant Katters).

ADVANTAGES

Inasmuch as instructions are that the Assignment Cards be prepared on blue forms when the opening office is origin, and on white forms in those instances where the opening office is a lead office, the suggesting employee feels it is apparent that the color of the Assignment Card would indicate when the office preparing the Assignment Card was the office of origin. This color differentiation serves to separate "Here" and "Other Office" origin cases for administrative report purposes. The suggester feels hi suggestion will save time on the part of clerical employees preparing cards in the field:

SAC R. L. Faisst of Norfolk believes this suggestion has some merit and recommends it be afforded consideration.

SAC L. L. Laughlin; Washington Field Office, agrees that this idea would save some clerical time: He pointed out that, as far as the Chief Clerk's Office is concerned, the office of origin Boardman doesn't mean too much and the Agents, who usually have the file when Belmont they dictate, do not get the office of origin from the Assignment Cards. Inspector Frank A. Strong agrees with the comments set out Mohr . Parsons _ above . RECORDED - 76 Rosen

Tamm AttachmentWinterrowd CC-Messrs, S1200 Harbo Holloman

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EXECUTIVES CONFERENCE CONSIDERATION :

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Present at the Executives Conference of 8/3/54 were Messrs. Callahan, Tamm, Parsons, Sizoo, Belmont, Boardman, Rosen, Nichols, Kemper and Mason. The Conference unanimously recommended no change.

In recommending unfavorably the Conference took cognizance of the fact that while the color of an assignment card may indicate whether the opening office is origin (blue) or another office is origin (white) at the time an assignment card is initially prepared, this does not always hold true because offices of origin are often changed and new cards are not necessarily prepared. By leaving off the office of origin, confusion could result. Knowing which office is origin is important in preparing administrative reports to the Bureau and in determining who will have responsibility for supervising a given case.

The Conference felt that adoption of the suggestion would lead to confusion and the absence of any strong sentiment elsewhere from the field for a change would indicate that the present practice is working well.

Mr. Tolson

8-11-54

The Executives' Conference

MPREST FUNDS OF BUREAU FIELD OFFICES

Imprest or cash funds have been established in Bureau Field Offices whereby immediate payments for small purchases and certain expenses of Special Agent personnel may be made in cash. This procedure saves money through the elimination of the number of vouchers to be presented since one voucher may handle many small purchases.

During the inspection of the Administrative Division it was noted that Bureau instructions issued pursuant to the official regulations covering the operation of these funds did not require Field Offices to maintain any record of the expenditures being made from the funds for future reference or control purposes. A simple cash journal was recommended in order that the Bureau might be able to resolve any question which might arise regarding the payment and to exercise some control in order to prevent duplication of payments.

OPERATIONS OF FUUDS:

Holloman.... Miss Gandy

The Bureau cashier in the field Office prepares a voucher in their favor covering several disbursements to Agents and commercial concerns for services rendered. All of the original receipts obtained by the cashier at the time of disbursements are attached to this original voucher. The voucher is processed through the Voucher Unit of the Bureau, scheduled for payment to the Treasury and after payment. The voucher together with all original receipts are forwarded to the General Accounting Office. Therefore, under the present system neither the field Office nor the Bureau will be able to check any question regarding a payment without going to the General Accounting Office since it has the original receipts and because the Bureau has not maintained a record of individual expenditures. The field Office does maintain a copy of the boucher. However, this voucher does not determine the individual expenditures made and merely reflects the total of the money being claimed in connection with the individual receipts with are attached.

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ADVANTAGES OF MAINTAINING A SIMPLE CASH JOURNAL:

- (1) It is sound business practice to maintain within ones own organization records sufficient to resolve a question regarding a payment should one arise.
- (2) Because of the economy in the utilization of these funds it is anticipated that the funds will be used to a considerable extent in reimbursing Special Agent personnel for certain expenditures which would otherwise be claimed by expense accounts such as cab fare, streetcar fare, telephone calls, etc. Some system of control such as a simple cash journal or a duplicate receipt procedure is necessary to prevent duplicate payments and to generally supervise this type of expenditures.
- (3) The bost of maintaining the proposed records is considered ninor when compared with the value received.

OBSE VATIOUS PRESENTED BY ASSISTANT DIRECTON J. P. HOVE AGAINST MAINTAING SOOK LECOLDS:

maintaining such records. The joint regulation under which these funds in are authorized specifically points out that "It will be unnecessary for the Imprest Fund Cashier to maintain formal records of his transactions and the maintenance of memoranda copies of reimbursement vouchers will suffice for his records." In this connection, the matter has been discussed with Ur.

of the General Accounting Office who maintains liaison with us, and he likewise feels that a cash journal should not be maintained. be the requirement for the naintenance of a cash journal would add to book the clerical and overhead cost in the naintenance and operation of the Imprest Funds which they were originally intended to eliminate. Further, the receipts obtained and submitted with reimbursement vouchers by Imprest Fund Cashiers are always available to this Bureau at the General Accounting Office should there be any reason to suspect that duplicate claims are being uade on the part of anyone in connection with expenditures made from Imprest Funds. Accordingly, I am opposed to the establishment of any procedure which would add to the administrative operations of these funds.

EXECUTIVE CONFERENCE CONSIDERATION: EDU-jaw 8-11-54

Present at Executives Conference August 11, 1954, were Messrs. Nichols, Boardman, Parsons, Sizoo, Linterrowd, Tamu, Belmont, Mohr and Mason.

Conference unanimously felt there should be no change in the present procedure in view of the fact that the General Accounting Office does not believe that subsidiary records need be kept in field offices; additional elerical time would be required in field offices if subsidiary records were kept; it is not possible to legislate honesty,

and keeping of additional records in the field office would not completely prevent the person filing a larger expense claim than he might have actually incurred; it is menerally recognized the filing of the same claim twice by any employees would be a most serious offense and would result in most drastic treatment by the Bureau; each reimbursement to an employee is strictly limited to a few dollars.

Unanimpusly unfavorable.



Mr. Tolson

The Executives Conference

VAPPEALS AND GRIEVALCE PLOCEDULES IN THE FEDERAL GOVERNMENT

Present at the Executives Conference of August 19, 1954, were Messrs. Yohr, Tamm, Parsons, Sizoo, Belmont, Boardman, Rosen, Nichols, Holloman and Mason.

Hagen of the House Committee on Post Office and Civil Scrvice had completed a study of governmental appeals and grievance. procedures. Although levislation has not yet been introduced, Hagen at the next session of Congress will seek to bring about economies in connection with appeals and grievances; afford Federal enployees adequate protection from arhitrary and unjust personnel actions. Administrative Division analyzed the lengthy report following Hagen's study. Immediate action is not required as to any portion of Hagen's findings and it appears that his observations relate principally to those Federal agencies where the supervisors and executives do not deal directly and as close with employees as they do in the FBI where each employee initials his performance rating, has an opportunity to discuss it with his supervisor, is contacted immediately and his comments are obtained in connection with any allegation of dereliction, impropriety or any type of personnel or administrative action.

It was pointed out to the Conference that one of Hagen's recommendations was to the effect that special programs should be inaugurated and vigorously prosecuted in all agencies to train supervisors in how to inform their employees of appeals and grievance rights and how to handle grievances on an "across the desk" basis to prevent them going further; supervisors should have special training in correct methods of preparing charges and performing othernecessary duties when appeals and grievances are processed beyond their level.

Tolson . Boardman _ RECORDED - 58 66 - 2554 - 11696 Nichols . Belmont _ CC: Mr. Harbo Harbo.___ X. WALL INFORMATION CONTROL IS WALL THE THE PROPERTY OF THE PR Mohr Br. Sizoo Parsons Hr. Mohr (2) INDEXED - 58 Rosen Sizoo . Winterrowd Tele. Room EDI - mew TO AUG 25/154

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EXECUTIVES CONFERENCE RECOMMENDATIONS:

As to whether a special school should be held to train division heads and section chiefs at the Seat of Government on the handling of grievances and appeals, the Conference unanimously felt that this action need not be taken and that the present practice of division heads and responsible supervisors handling personnel actions should continue under close correlation and coordination with the Administrative Division.

Correlation and coordination with the Administrative Division could be improved in that there are many items which need to be passed on to various Seat of Government divisions in the interests of uniformity, efficiency and economy, which itens should go right to the working level without necessartly requiring personal action and dissemination by the division head. For example, an adjustment in the preparation of time and attendance cards, the determination as to how much space is needed for the viewing of a parade, notification that the bloodmobile will be available on a certain date, notification as to the identity of the Fair EmpLoyment Practices Officer, notification as to hospitalization payments, charity drives, and other such data. The Conference believed that division heads and responsible officials should continue to handle personnel matters but that time could be saved and valuable correlation achieved if each division at the Seat of Government would designate a responsible person of Agent status (and a clerk in addition in larger divisions) to attend a neeting to be held every 2 weeks in the Administrative Division. These meetings would last probably a couple hours and would offer opportunity for an exchange of ideas, for the presenting of problems experienced by the Administrative Division along administrative or personnel lines and the availability of such representatives would fill a need in giving the Administrative Division someone to call and deal with on relatively minor items of an administrative nature so that the time of the division head could be conserved. No other duties would be contemplated for these representatives to be designated

Boardman by their division heads and their prinary function would be to Nichols handle their regular duties full time except to attend the Belmont Gorr lation meeting in the Administrative Division every 2 weeks Mohr and serve as a transmission belt to the working level of the Parsons at vision they represent. The Conference was unanimously and Tamm very much in favor of this proposal.

Winterrowd ____ Tele. Room ___ Holloman ____ Gandy ____ THE DIRECTOR

8/13/54

EXECUTIVES CONFERENCE

Present at Executives Conference 8/12/54 were Messrs. Nichols, Mohr, Tamm, Parsons, Sizoo, Belmont, Hennrich, Kenper, Winterrowd, Mason.

SUGGESTION #353-54
MADE BY INSPECTOR JOHN H. WILLIAMS
TRAINING & INSPECTION DIVISION
DAILY REPORTS
ALI

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SUGGESTION .

It is suggested that Daily Reports emanating from Special Agents in Resident Agencies be discontinued where there are two or more Resident Agents assigned:

PRESENT REQUIREMENT

Hanual of Rules and Regulations, Section 2C, 14(e), page 10, states that Agents assigned to Resident Agencies must submit Daily Reports.

Nanual of Rules and Regulations, Section 2, page 18, states that these Daily Reports must be reviewed, examined and compared with Number Three Cards and initialed by the Senior Resident Agent before they are transmitted to the Special Agent in Charge.

PREVIOUS EXECUTIVES CONFERENCE CONSIDERATION

On 6/26/51, Inspector H. B. Long suggested that the practice of requiring Resident Agents and Road Work Agents to submit Daily Reports be discontinued. Executives Conference memorandum of 7/9/51, reflects unfavorable consideration of this idea.

OBSERVATIONS

Mr. J. P. Mohr of the Administrative Division feels that Bureau requirements should continue as at present,

SAC L. Laughlin of Washington Field Office states that he believes where Agents are using Number Three Cards at Resident Agencies they should not be required to submit Daily Reports Boardmaningsmuch as it is felt either record is sufficient for administrative Nichols purposes and, if both are utilized, there is considerable duplication. Belmont Daily Reports duplication.

Harbo cc-Hessrs Sizoo
Rosen Harbo
Tamm Harbo

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SENT DIRECTOR

EXECUTIVES CONFERENCE CONSIDERATION:

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- (1) Conference unanimously recommends that daily reports be required in the future as in the past from Resident Agents because they are helpful as a supervisory aid and there have been several instances where they have been very helpful to an Agent in showing his whereabouts and activities when it was alleged that he might have been elsewhere.
- (2) Incidental to its consideration of the daily report situation, the Executives Conferences initiated a discussion concerning who should approve daily reports prepared by Resident Agents. With regard to whether it is desirable to continue to require field office supervisors to review daily reports from Resident Agents after these daily reports have already been reviewed by the Senior Resident Agents, there was a divided opinion: The majority, Messrs, Mohr, Tamm, Parsons, Sizoo, Belmont, Hennrich, Nichols, Kemper and Winterrowd, felt. that the present practice should be continued because supervisors. handling Resident Agents should know generally what Resident Agents are working on. The minority, Mason, felt that when a Senior Resident Agent reviews a daily report, it is useless to require a field supervisor to also review it; some field office supervisors may have to read 20 or 30 daily reports from Resident Agents and they can have only the barest indication of what the Resident Agents are doing unless they make a detailed study of each daily report, in which event time is wasted since the Senior Resident agent has already read it; in the major offices one supervisor is charged with supervising Resident Agents and these other supervisors do not know the type of work the Resident Agents may have performed during any given period. Sentor Resident Agents have the responsibility for assuring production in full measure by Resident Agents and, therefore, responsibility should be clearly fixed on them for the adequacy of all daily reports.

SEXECUTIVES CONFERENCE

SUGGESTION #492-54 WADE BY ALBUQUERQUE OFFICE USE OF DEVICE FOR RECORDING TELEPHONE CALLS

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In accordance with SAC Letter 54-36 (Q), 7/13/54, which requested the field to submit their thoughts relative to ways of further improving the Bureau's work, the following suggestion was made.

SUGGESTION

That the Bureau consider authorizing use of a recording device in each field office covering a wide geographical area with a number of road trip and resident agencies. It is suggested that the device be of a standard, approved type available for use of Security Patrol or Night Clerks between the period 5:30 p.m. until midnight each evening for use in recording Air-Tels and teletypes dictated to these employees by resident agents and road trip agents after the departure of the regular stenographic staff. It is proposed that such a recording device be made available for use with one of the telephone extensions in the field office used by the Night Clerk in receiving calls from such agents and not be used for the usual telephone conversations with the field office for other purposes.

ADVANTAGES TO THE SUGGESTION

The suggester pointed out that in an office the size of Albuquerque there is one clerk on duty between 5:30 p.m and midnight. Resident agents and road trip agents call in during the evening to dictate expedite Air-Tels and teletypes and the clerk, not being a stenographic employee, must write out the Air-Tel or teletype in longhand as it is dictated by the agent by long-distance telephone. He feels a reduction in communications costs will result through adoption of the suggestion, as well as a saving in clerical time. After the call is completed and the dictation accomplished, the Night Clerk can then play back the Air-Tel or teletype and type it.

[Air-Tel or teletype and type it. RECORDED-41]

Boardman Nichols Air-Tel or teletype and type it.

Belmont EX. 109 INDEXED 47 RECORDED 41

Glavin SAC, Washington Field favors the suggestion and stated Rosen he had been in offices where the night man was Bollie 2 telefographer Tracy and found it to be a laborious task to write in longhand expedite Mohr Air-Tels and other communications to be prepared. SAC Laughlin Winterrowd Delieves the device should be definitely limited to the suggested Holloman United and Just and Just and Just and Just and Just and Harbo

Inspector E. D. Mason, Training and Inspection Division, favors this suggestion as a means of economically and accurately handling urgent night telephone dictation.

Inspector J. E. Nugent of the Training and Inspection Division favors adoption of the suggestion provided the recording device is appropriately equipped with the required "beep." This would discourage its use for any but the intended purpose.

DISADVANTAGES

Inspector F. H. Williams, Training and Inspection Division, is opposed to the adoption of the suggestion and states the cast of recording machines is too great. There is too much margin for error in relying on the recorder and there are not enough messages to warrant change. In the vast majority of cases the clerk would have to be on the phone anyway to answer questions, and so forth.

Inspector C. W. Stein, Iraining and Inspection Division, is opposed to recording of conversations on principle. The recording may not be glear and the clerk may make errors.

Hr. Rosen, Investigative Division, is opposed to the adoption of this suggestion and stated use of recording devices in this connection is not condoned at the Buredu.

PREVIOUS EXECUTIVES CONFERENCE CONSIDERATION

Executives Conference memorandum 12/18/53, reflects unfavorable consideration of the suggestion made by SA William A. Lamb. Investigative Division (Suggestion #850-53), to the effect that a Diotaphone or similar recording device, which would permit recording of incoming telephone calls, be made available to the Special Agent assigned to week end duty on the midnight to 8 a.m. shift at the Seat of Government.

EXECUTIVES CONFERENCE RECOMMENDATION EDM: Tk

Present at the Executives Conference August 19, were Messra. Mohr. Tamm, Parsons, Sizoo, Belmont, Boardman, Rosen, Nichols, Holloman and Mason. Conference unanimously opposed, feeling that adoption of the idea would lead to certain trouble and possible criticism.

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MR. TOLSON

August 20, 1954

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EXECUTIVES CONFERENCE

SUGGESTIONS #374, 392, 402, 405, 413, 423, 457, 458, 459, 460, 461, 462, 508, 586 and 593 CENERAL INVESTIGATIVE INTELLIGENCE FILE CRIMINAL RACKET SURVEY TOP HOODEUM COVERAGE

In accordance with SAC Letter #54-36 (Q), which requested the field to submit their thoughts regarding ways of further streamlining the Bureau's work, the following suggestions were made.

SUGGESTIONS

#462 and #413-54 That the General Investigative Intelligence
Summary, be discontinued in the field except
where known major gangs operate. (Submitted by
Charlotte and Indianapolis Offices)

#374 and #461-54 Discontinue submission of General Investigative Intelligence Reports, or in the alternative restrict these reports to information of national significance or of particular interest to the Bureau. (Submitted by Knoxville and Milwaukee Offices)

#392,402, 405, 457, 458, 459, 460, 586 and 593-54 That the General Investigative Intelligence Report be submitted annually instead of semiannually. (Submitted by Anchorage, Atlanta, Boston, Savannah, Miami, Memphis, Little Rock, Richmond and El Paso Offices)

This same suggestion was previously submitted by SA Ralph H. Jones, Salt Lake City Office, on 1/20/54, Suggestion #42-54. Executives Conference, memorandum 2/8/54 recommended unfavorably as to its adoption.

That the Bureau continually re-evaluate the advantages and necessity for continuing with various general surveys and programs, such as General Investigative Intelligence File, Plant Informant and American Legion Contact Programs. (Submitted by Philadelphia Office)

Boardman #508-54

Boardman #508-54

Nichols:
Belmont Glavin Harbo
Rosen Tamm AUG 25

Mohr Winterrowd CC-Messes Sizoo
Harbo
Holloman Amg
Miss Gandy #100

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#423-54 It is suggested the Bureau combine all of the following programs; General Investigative Intelligence File, Criminal Racket Survey and Top Hoodlum Coverage. (Submitted by Denver Office)

VIEWS OF THE INVESTIGATIVE DIVISION

Ur. Rosen, Investigative Division, recommends that none of the above suggestions be adopted, for the following reasons:

Discontinuance of General Investigative Intelligence reports would deprive the Bureau and field of valuable criminal intelligence, which is an important administrative aid in the functioning of the various offices and in keeping the Bureau currently advised of over-all orime conditions.

If these reports were submitted annually instead of semidanually the information therein would be stale and of limited value in affording current coverage.

Current instructions require prompt submission of information of national significance or immediate interest rather than holding it for inclusion in the next General Investigative Intelligence report, and any attempt to limit this survey would result in the Bureau's losing pertinent information which is now developed and reported as a well-rounded picture of crime conditions in every area. This reasoning also applies to limiting submission of summaries to those offices where known major gangs operate.

The primary purpose of the Top Hoodlum Coverage Program is to channel all pertinent information concerning Top Hoodlums into separate files for each one and to follow activities of the individuals listed. It is not believed to be practicable to have this type of information routinely included as an item in reports concerning general orime conditions. A separate memorandum has been submitted setting forth views as to combining the Criminal Rackets Survey with the General Investigative Intelligence File.

EXECUTIVES CONFERENCE RECOMMENDATION EDM: Ik

Present at the Executives Conference August 19. were Messrs. Mohr, Tamm, Parsons, Sizoo, Belmont, Boardman, Rosen, Nichols, Holloman and Mason. Conference unanimously opposed to any change in this program.

EXECUTIVES CONFERENCE

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SUGGESTIONS #373, 391, 403, 418, 419, 420, 421, 422, 424, 425, 590 and 595-54 CRIMINAL RACKETS SURVEY

In accordance with SAC Letter 54-36 (Q), which requested the field to submit their thoughts relative to ways of further streamlining the Bureau's work, the following suggestions were made concerning curtailing or eliminating the Triminal Rackets Survey.

SUGGESTIONS

#401-52, 420-54,

and 425-54 -

Monthly Reports on Criminal Rackets Survey be eliminated. (Submitted by Birmingham, Louisville and Atlanta Offices)

#411-54 and 422-54

Criminal Rackets Survey be discontinued in the field. (Submitted by Charlotte and Indianapolis Offices)

#590-54 -

Criminal Rackets Survey be discontinued in the smaller offices not having large seaports. (Submitted by Richmond Office).

#391-54, 419-54, and 421-54 -

Reports on the Criminal Rackets Survey be submitted semiannually rather than monthly. (Submitted by Anchorage, Oklahoma City and Little Rock Offices)

424-54 -

Criminal Rackets Survey be discontinued on a monthly basis and the information be made a part of the General Investigative Intelligence Report, which is submitted semiannually. (Submitted by Butte Office)

#403-54 -

Criminal Rackets Survey letter be submitted on a six-month basis. Submitted by Boston Office)

Criminal Rackets Survey report only be submitted by offices where there is a definite known activity along that particular line in a field division territory (Submitted by Knoxville, Savannah and El Paso (Offices)

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VIEWS OF INVESTIGATIVE DIVISION

Hr. Essen of the Investigative Division recommends that none of the above suggestions be adopted. During the past year there has been considerable publicity afforded various types of rackets perpetrated throughout the United States by the press, radio, television and on the part of Congressional committees. It is felt that the Bureau has a great responsibility in this matter and in order to ferret out rederal violations over which the FBI has jurisdiction the Bureau must have a definite program. It is felt that the Criminal Rackets Survey is the answer to effectively carrying out our responsibility.

Ur. Rosen recommends continuance of this program for nine months, following which an evaluation will be made of the program and reconsideration will be given to the suggestions set out above.

EXECUTIVES CONFERENCE CONSIDERATION EDM: fk

Present at the Executives Conference August 18, were Messrs. Boardman, Tamm, Parsons, Sizoo, Belmont, Rosen, Nichols, and Mason. The Conference unanimously felt that any relaxing in the frequency of reports (now submitted monthly) or eliminating certain Offices from having to submit reports would cause the Field to relax its vigilance and the program would swiftly deteriorate; reports as to rackets are needed by the Bureau in order that the Bureau will be aware of concentration of criminals in a given area, be in a position to answer departmental inquiries, develop cases. Mr. Rosen pointed out that the program is good insurance for the Bureau; particularly inasmuch as congressional committees have been investigating racket matters and some of these committees are on tour throughout the United States. The Department of Justice has recently given renewed attention to racket matters. The Conference unanimously recommended continuation of this program without change, but that the matter be reconsidered in approximately nine months.

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EXECUTIVES CONFERENCE

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\$UGGESTION #383+54

MADE BY MEMPHIS OF FICE

SHIPMENT OF IDENTIFICATION ORDERS. APPREHENSION ORDERS AND WANTED FLYERS

FROM BUREAU TO FIELD OFFICES

SUGGESTION

It is suggested that all Identification Orders, Apprehension Orders and Manted Flyers be shipped from the Bureau in smaller boxes, containing only one layer of Identification Orders, Apprehension Orders and Wanted Flyers.

ADVANTAGES

The suggesting employee stated most Identification Orders . V Apprehension Orders and Wanted Flyers received in the Memphis Office with two layers per box and, out of eight boxes recently received, seven had to be repaired by the Post Office Department. It was further pointed out that the Identification Orders had slipped around in the box and ends and corners had become bent. clerical time was required in separating them and in running them through the Addressograph machine since the bent corners caused the Addressograph machine to jam. SAC C. E. Weeks of Memphis recommends favorable consideration be given to this matter, if possible. RECORDED-27

VIEWS OF THE ADMINISTRATIVE DIVISION

23 1954

Mr. J. P. Mohr of the Administrative Division advised that the Mailing Lists for Identification Orders or Apprehension Orders for various field offices run from 500 to 5,000 copies. When more than 600 copies are being shipped to a field office, the #2 carton has been used, holding a maximum of 1,000 Identification Orders or Apprehension Orders. The #1 carton is smaller, holding a maximum of 600 Identification Orders or Apprehension Orders.

BoardmadIn the #1 carton there is one layer of Identification Orders while Nichols in the #2 carton two layers are made of the Identification Orders Glavin being shipped.

Harbo To eliminate part of the complaint in this suggestion, Tracy Ur. Wohr has instructed that a piece of paper be laid between the Winterrook Do Layers of Identification Orders so that the top layer will not Tele. Roofer down or shift on to the lower layer, making it necessary for Miss Gandy) in the lower layer, making it necessary for cc-Vessifs. Sizoo & Harbo

field clerical employees to separate them. In addition, Mr. Nohr stated an unbreakable tape will be used around the end of the boxes being shipped in an effort to give them further strength since these boxes undoubtedly receive rough handling in the mails. However, it is noted that there have been very few complaints from the field as to the condition in which such boxes have been received.

In the shipment of these Identification Orders and Apprehension Orders, the Administrative Division is presently using 30 Number One cartons and 101 #2 cartons for each mailing of an Identification Order or Apprehension Order. Number One cartons cost \$.056 each and #2 cartons cost \$.0633, for a total cost of \$8.07 for cartons. If all small cartons were used, 190 would have to be used at a total cost of \$10.64 and there would be considerably more packing, wrapping and tying to be done. It is felt it is to the Bureau's advantage to ship as many copies of Identification Orders and Apprehension Orders as possible in one box, although postal regulations limit shipping to not more than 20 pounds per Very often where more than one package of Identification Orders are being mailed to an office one of the packages will be delayed in reaching the office and the office will wire the Bureau stating they have not received sufficient copies. In view of this and the cost factor involved. Mr. Mohr is opposed to exclusive use of the smaller (#1) cartons.

EXECUTIVES CONFERENCE CONSIDERATION EDH: jaw 8-12-54

Present at Executives Conference 8-11-54 were Messro. Nichols, Boardman, Parsons, Sizoo, Vinterrowd, Tami, Belmont, Mohr, Mason.

Conference unanimously felt no further action was necessary; the action ordered by Ur. Wohr will adequately solve any existing problem of the type specified.

EXECUTIVES CONFERENCE

SUGGESTION #477-54 WADE BY ASAC CURTIS O. LYNUM WINNEAPOLIS OFFICE ABBREVIATIONS FOR USE IN AIR-TELS

SUGGESTION

use of Ares viotical AT for

In connection with the use of Air-Tels within the Bureau, it is suggested the following standardized abbreviations be added to the list contained in Part I of the Agents' Handbook:

REBUAT - Reference is made to Bureau Air-Tel

REAT - Reference is made to Air-Tel between field offices

OBSER VATIONS

Mr. L. B. Nichols of the Records and Communications
Division recommends unfavorably as to the adoption of this
suggestion, inasmuch as the abbreviation "AT" is easily confused
with the standard teletype abbreviation for Atlanta, which is "AT.

EXECUTIVES CONFERENCE CONSIDERATION

Present at the Executives Conference on August 1711 1954, were Mesers. Nichols, Boardman, Tamm, Parsons, Sizoof Belmont, Rosen, Holloman and Mason. The Conference recommended unanimously unfavorable.

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EXECUTIVES CONFERENCE

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SUGGESTION #379-54 MADE BY MRS.

IDENTIFICATION DIVISION

MAILING LIST - IDENTIFICATION DIVISION

CURRENT PROCEDURE

Contributors are enrolled on the Identification Division Mailing List upon receipt of fingerprints or upon request. Addresses used in mailing replies are determined by:

- 1. An incoming letter received with the fingerprints;
- 2. The address shown on the fingerprint cards;
- 3. Memoranda from Bureau officials.

No changes are made in these addresses unless specific request is made by the contributor; however, annually upon receipt of the Mailing Lists from Bureau Field Divisions the indices maintained in the Recording Section, Identification Division, are checked against the Mailing Lists.

SUGGESTED PROCEDURE

It is suggested that, at the close of each fiscal year, a mailing slip from the files of the Typing Section, Identification Division, be sent to each active contributor of fingerprint material to verify the correct title of the interested officer and the correct address for receiving replies to routine fingerprint inquiries A stamp could be applied to each slip, which would read as follows:

> "This is the address to which replies to your routine fingerprint inquiries are being mailed. Please advise the Identification Division of the FBI if any change is desired."

This work can be done by a Grade GS-3 clerk of the Recording Section, Boardman Identification Division. **Nichols** RECORDED-85 Belmont .

Harbo _ADVANTAGES

AUG 24 1954 It has been found the current procedure is inadequate since Bureau Field Division Wailing Lists deal primartly with personal Winterrowdtitles and names used only in correspondence and contain names of Tele. Room

Holloman Sizoò

many officials and agencies which do not appear in Identification Division records as contributors, while the indices of the Identification Division deal with titles of officers interested in receiving fingerprint records. A spot check for the current fiscal year disclosed that, of 100 contributors maintained in the Identification Division, 20 did not appear in Field Division Wailing Lists. Discrepancies are being noted mainly in connection with banks, city or state personnel offices, etc.

It is felt that the use of the individual mailing slip would not only insure use of the correct address to be used in sending replies, but the suggesting employee believes this would also clear the files of surplus mailing slips of agencies and organizations who may no longer find it necessary to clear their prints through the FBI, as in the case of certain applicant prints.

Mr. Quinn Tamm, Identification Division, recommends adoption of this idea and states this would serve a definite purpose in the work of the Identification Division.

COSTS

Present system requires approximately 20 days, full time, of a Grade GS-3 clerk at a cost of approximately \$226.92.

Proposed system would require mailing slips to about 4,000 contributors of fingerprint material at an approximate cost of \$120., plus the time of one Grade GS-3 clerk for one day, at a cost of \$11.36, for a total cost of \$131.36. This system would save \$95.00, according to the computation made by the suggesting employee.

EXECUTIVES CONFERENCE CONSIDERATION EDM: jaw 8-4-54

Present at the Executives Conference 8-4-54 were Mesers.

Mohr, Tanm, Parsons, Dizoo, Belmont, Boardman, Rosen, Kemper, McGuire, and Mason.

Conference unanimously in favor of continuing the procedure.

made to Urs. The Administrative Division will handle the cash award aspect if approved.

MR. TOLSON

EXECUTIVES CONFERENCE

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SUGGESTION #490-54 MADE BY MRS.

RECORDS & COMMUNICATIONS DIVISION MAINTENANCE OF GENERAL FILES

SUGGESTION

It is suggested that all general files be restricted to 5,000 serials and when the file contains this many serials, it be sealed off and serialized by years. A new general file would then be opened with an entirely different file number.

ADVANTAGES

The suggesting employee feels that adoption of this idea would increase the accuracy and production of those employees processing the mail. Serial numbers would not go as high as they do now and this would decrease the amount of time necessary for numbering or abstracting a serial.

DISADVANTAGES

Mr. L. B. Nichols, Records and Communications Division, advised that there are general files (O files) where miscellaneous correspondence is filed, for each of the 148 Bureau classifications. There are a number of other general files, such as 62-60527, where miscellaneous name checks are filed and these files and file numbers are widely known throughout the Records Section and Bureau as general z The information is extremely valuable in many cases in evaluating references, in classifying mail, in handling serial requests, and so forth. In many instances the knowledge that the reference is in a general file eliminates the necessity of requesting the file or seeing the referenced piece of mail. Host general files grow rapidly and it is felt by restricting their growth to 5,000 serials, this would complicate the Bureau's system and actually would increase the work of the Records Section since employees would Tolson not be as familiar with the file numbers of general files, as they Boardmanre at present.

Nichols	_	
Belmont Mr. Nichols	is opposed to the ad	option of Mrs.
Rosen Suggestion because no Tamm	advantage would be de	erived.
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EXECUTIVES CONFERENCE CONSIDERATION EDM: jaw 8-12-54

Present at the Executives Conference 8-11-54 were Messrs. Nichols, Boardman, Parsons, Sizoo, Vinterrowd, Tamm, Belmont, Mohr, Mason.

Unanimously unfavorable. Conference agreed with the unfavorable recommendation of Ur. Nichols, which was to the effect that adoption of the suggestion would not result in any advantage to the Bureau but might well cause the expenditure of additional time.

MR. TOLSON

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O EXECUTIVES CONFERENCE

SUGGESTION #556-54

WADE BY DENVER OFFICE
VPHOTOGRAPHS OF AGENTS

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In accordance with SAC Letter 54-36(Q), 7/13/54, which requested the field to submit their thoughts relative to ways of further streamlining the Bureau's work, the following suggestion was made.

SUGGESTION

That the Bureau discontinue the preparation of photographs of Special Agents, except Bureau officials, until such time as new ones are needed.

ADVANTAGES TO THE SUGGESTION

SAC C. W. Brown, Denver, stated photographs are presently submitted every three years and he believes considerable savings could be effected in money through adoption of his suggestion.

SAC, Denver states apparently agents photographs are not used often enough to warrant the expenditure of money involved, particularly since credential cards are no longer reissued each time there is a new Attorney General.

DISADVANTAGES TO THE SUGGESTION

Mr. J. P. Mohr, Administrative Division, is opposed to adoption of this suggestion and recommends no change in the present procedures. Contrary to the statement that photographs are not used frequently, he advised they are frequently used in reviewing various proposed personnel actions involving Special Agents, such as reallocations, transfers, designation as Resident Agent or Senior Resident Agent, selection for special assignments or advancements and appearance being the important factor it is for a Special Agent the use of photographs in this connection is entirely natural.

Occasionally photographs are helpful in handling disciplinary matters at the Seat of Government, where such matters involve a

the use of photographs in this connection is entirely natural.

Tolson — Occasionally photographs are helpful in handling disciplinary
Boardman — Matters at the Seat of Government, where such matters involve a

Belmont — question as to the identity of personnel against whom a complaint
Harbo — May be made, and it becomes necessary to exhibit the photograph
Parsons — to identify or eliminate the suspected personnel from the matter.

Tamm — — A D SOU - | MATS

Sizoo _____ cc-Messrs Sizoo ...
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EXECUTIVES CONFERENCE CONSIDERATION:

RTH: C8

The Conference of 8/24/54, composed of Messrs. Nichols, Boardman, Mohr, Tamm, Parsons, Sizoo, Belmont, Rosen and Harbo, recommends unanimously unfavorable.

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MR. TOLSON

8/24/54

EXECUTIVES CONFERENCE

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In accordance with SAC Letter 54-36 (Q), 7/13/54, requesting the field to submit their thoughts relative to ways of further streamlining the Bureau's work, the following suggestions were made.

SUGGESTIONS

#584-54 The practice of compiling comprehensive records regarding productivity of agents in the Richmond Office and offices of similar size be discontinued. (Submitted by Richmond Office)

The bookkeeping on the number of cases closed per agent-#618-54 be eliminated. (Submitted by Memphis Office)

ADVANTAGES TO SUGGESTION

SAC. Richmond advised the present system in his office is as follows: Production of work by agents is divided into three classes, i.e., pending reports, closed and RUC reports and other postable communications. Chief Clerk's Office, upon posting any communication maintains a separate record, broken down under the name of each agent the type of communication being posted to the Assignment Card. At the end of the month it is thereby accumulated as to each agent the number of pending reports he has written, and number of closing and RUO reports he has written and the number of other types of postable communications he has written during the month. An over-all guerage is computed for these three classes of communications reflecting agents work. SAC, Richmond feels the work of daily keeping such records by the Chief Clerk's Office and compiling the office average figures for the month constitutes an excess of undue administration in an office the size of Richmond. He believes the Special Agent in Charge and Assistant Special Agent in Charge have sufficient personal contact with each agent to afford reasonably close supervision and to be familiar with the general abilities and productivity of each agent in offices the simportherickyond. 66-2554-SAC, Memphis states this type of bookkeeping has little

Boardman. Nichols_ Belmont. Glavin

Harbo Rosen

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Tamm meaning in an office of the type of Memphis. Frequently in one case, leads are distributed to several agents working in different Winterrowd.

territories. Generally, the agent to whom the case is assigned s. Sizoo and Harbon

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will have the major portion of the work, but sometimes it turns out otherwise. Haturally, the agent to whom the case is assigned is credited with closing the case. It is also obvious that agents handling 116 (Atomic Energy Act) cases to a large extent will close many more cases than those handling Criminal matters, particularly those agents assigned exclusively to Interstate Transportation of Stolen Motor Vehicle cases, Theft From Interstate Shipment cases, White Slave Traffic Act cases, and so forth. He feels the productivity of an agent must, of necessity, be judged by the type of work he is on and the results he achieves. SAC, Memphis believes the only adequate test of productivity of an agent is through supervisory following of individual agents work.

<u>OBSERVATIONS</u>

Inspector E. D. Nason, Training and Inspection Division, advised there is no requirement that SACs keep production records on Agents; however, SAC Letter #60, 6/16/51 (G), encouraged the field to do so and the Director expressed a personal interest in this system. SAC Letter #53-41 (I), 6/9/53, again encouraged SACs to keep production records. It is mandatory that the SAC know the production of the individual agents and it would be impossible for him to know this production unless he has records. Consequently, Mr. Nason believes the records are essential, and he favors making mandatory the keeping of production records.

In so far as the Richmond suggestion is concerned, Inspector J. H. Williams and Inspector E. D. Hason of the Training and Inspection Division both agree that apparently there is a cumbersome and time-consuming record, not directed by the Bureau, being compiled and that the SAC can simplify it without changing any rule or policy.

EXECUTIVES CONFERENCE CONSIDERATION : RTH:cs

The Conference of 8/23/54, composed of Messrs: Richols, Boardman, Molloman, Parsons, Tanm, Mohr, Belmont, Sizoo, Rosen and Harbo, unanimously felt that the procedure followed by the Richmond Office was unnecessarily complicated and time-consuming; that the record compiled should be limited to cases closed per month per Agent and should not include such items as the number of pending reports written. If approved, Richmond will be so instructed.

As to the Memphis suggestion that Bureau field offices discontinue making tabulations of the number of cases closed

monthly per Agent, the Conference felt that no change should be made in present Bureau requirements, since such a tabulation should be of assistance to the SAC in closely supervising and evaluating the productivity of the individual Agents.

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EXECUTIVES CONFERENCE

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SUGGESTIONS #599-54 and #631-54 PROPOSED REVISION IN INSPECTION PROCEDURES.

In accordance with SAC Letter #54-36 (Q), 7/13/54, in which the field was requested to submit their thoughts relative to ways of further improving the Bureau's work, the following suggestions were made.

SUGGESTIONS

#599-54 Frequency of inspections by Bureau inspectors be curtailed so that such inspections will be held no oftener than every two years.

> SACs be required to set up a tickler to inspect each phase of operations covered in the Inspectors' Manual so that his office will be completely inspected by him or his own personnel each six months on a rotating basis. (Submitted by SAC, Honolulu)

#631-54 In instances where the last inspection of a field office was favorable, it is suggested that the next inspection scheduled for that office not be a full-scale inspection.

> It is proposed that the Bureau inspector conduct such spot-check inspection and utilize Aides assigned to the field office being inspected. (Submitted by SAC, Omaha) RECORDED 100-66-2551/- 11707 Omaha)

ADVANTAGES TO SUGGESTIONS

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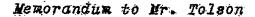
SAC, Honolulu believes that, by spacing Bureau inspections at two-year intervals, field divisions would avoid the general disruption of office activities at much less frequent intervals. By substituting continuous self-inspections, each one of which will be completed in a six-month period rather than in a two or three-week period at a designated time, the disruption of field office operations is much less apparent. He states that unless Tolson. Boardman Nichols. Belmont the SAC conducts such continuous self-inspections it is impossible Glavin to understand how he can be aware of the condition of his office Harbo. Rosen at any time. Tamm Тгасу,

cc-Messys. Sizoo and Harbo Winterrowd_ dmg

Tele. Room_ Holloman. Miss: Gandy_

Mohr

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There the last inspection was favorable, SAC, Omaha believes that a spot-check inspection by a Bureau inspector, assisted by Aides assigned to the field office under inspection, would save considerable personnel time and expense. Although he realizes such an inspection would not be as thorough as a full inspection, he states there are some items which he believes need not be checked on an annual basis and a spot inspection would disclose weaknesses. If necessary, a full-scale inspection could be scheduled.

DISADVANTAGES TO THE SUGGESTIONS

SAC, Honolulu states spacing inspections of field offices at two-year intervals would increase the problem of holding specific personnel responsible for specific errors inasmuch as personnel responsible for errors found may long since have been moved to other positions. However, he feels such errors should be found in the continuous inspection procedure outlined by him to be conducted by the SAC.

With regard to spacing field inspections at intervals of every two years, Inspector E. D. Bason, Training and Inspection Division, states field offices are now inspected on an average of once a year and experience has shown that longer interims result in bad conditions developing to the point where very drastic administrative action becomes necessary. One self-inspection is conducted a year, amounting to one check of the field office every six months. Hr. Wason states it is already the responsibility of every SAC to continually be aware of the condition of his office at any time. He disagrees with the statement that inspection by the SAC would take less apparent the disruption to the field office.

Relative to the proposed use of Inspector's Aides assigned to the office under inspection, Mr. E. D. Mason stated that Mr. Tolson and the Director, after a test of such a procedure for several months ordered it stopped as "silly" and not productive, and Mr. Mason agrees. Such an inspection on a spotcheck basis would not be as thorough as inspections presently conducted. Mr. Mason is opposed to the adoption of these suggestions

EXECUTIVES CONFERENCE RECOUMENDATION : RTH: cs

The Conference of 8/23/54, composed of Messrs. Nichols, Boardman, Holloman, Parsons, Tamm, Mohr, Felmont, Sizoo, Rosen and Harbo, recommends unanimously unfavorable. The Conference believes that the present inspection schedules should be continued.

EXECUTIVES CONFERENCE

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SUGGESTION #569-54 MADE BY CINCINNATI OFFICE RESIDENT AGENCIES - ASSIGNMENT OF GRADE GS-5 CLERK

In accordance with SAC Letter 54-36 (q), 7/13/54, requesting the field to submit views relative to ways of further streamlining the Bureau's work, the following suggestion was made.

SUGGESTION

That Bureau consideration be given to assigning Grade GS-5 Clerks to resident agencies located in state capitals or cities wherein there is a large amount of record checking to be done, where Agent personnel are performing clerical duties of such volume as to justify the employment of a clerk, where the Senior Resident Agent is of such caliber that the clerical help would receive appropriate supervision, and where the requesting field office can justify in dollars and cents the employment of such clerical personnel.

ADVANTAGES

SAC, Cincinnati believes considerable monetary expense could be saved by permitting clerical personnel perform such duties as maintaining office supplies and equipment, maintaining Bureau automobiles, handling routine telephone calls, maintaining liaison with State headquarters of Bureau of Notor Vehicles, Bureau of Vital Statistics, Selective Service records, credit bureaus, National Automobile Theft Bureau, and handling routine criminal checks of police departments and other State and Federal agencies.

Inspector J. E. Hugent feels that such appointments of clerks should be limited to those men who are expected to advance to the position of Special Agent, and that great care boardman will have to be exercised in authorizing such assignments.

Nichols He feels only a few such appointments would appear justified, Belmont and points out there is a Special Employee now assigned to Rosen Raleigh, North Carolina, handling such checks.

mm_____cc-Hessrs. Sizoo RECORDED - 162
hr_______ A Harbo

INDEXED - 162

EX-125

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DISADVANTAGES

Sic, Cincinnati points out that one disadvantage to this suggestion is that the employee would not receive as close supervision as that afforded in headquarters city.

Inspector C. W. Stein feels such checks are too important to be handled by a clerk. Inspector J. H. Williams is opposed to adoption of this suggestion because he believes it would be courting and inviting personnel trouble.

Mr. J. P. Mohr, Administrative Division, is opposed to the adoption of the suggestion.

EXECUTIVES CONFERENCE CONSIDERATION: ATHICS.

The Conference of 8/23/54, composed of Messis. Nichols, Boardman, Holloman, Parsons, Tamm, Mohr, Belmont, Sizoo, Rosen and Harbo, recommends unanimously unfavorable. Present Bureau policy permits record checks to be handled by Special Employees when circumstances warrant. The Conference was opposed to having GS-5 clerical employees handle such functions.

8/24/54.

MR. TOLSON

P EXECUTIVES CONFERENCE

SUGGESTION #567-54

VADE BY CINCINNATI OFFICE

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SELECTIVE SERVICE ACT CASES ALL INFORMATION CONTAINED

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In accordance with SAC Letter 54-36 (Q), 7/13/54, requesting the field to submit their thoughts relative to further streamlining the Bureau's work; the following suggestion was made.

SUGGESTION

That field offices be permitted to use correspondence to locate delinquents in all Selective Service Act cases during the first stages of the investigation; instead of limiting the use of correspondence to two instances.

PRESENT PROCEDURE

Bureau Bulletin #67, 12/1/50, approved the use of six form letters, strictly limiting their use to those cases in which the original delinquency occurred between January 1, 1949 and August 31, 1950, or in which the Selective Service file indicates the registrant is a veteran, as defined by Section 6, Selective Service Act of 1948, and therefore not liable to induction.

ADVANTAGES TO SUGGESTION

SAG, Cincinnati believes adoption of this suggestion would save both time and money in locating many delinquents, provided investigative attention is given to the location of the delinquents after a reasonable period of time subsequent to the mailing of the letters. INDEXED - 162

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DISADVANTAGES TO SUGGESTION

Mr. Rosen, Investigative Division, states the use of

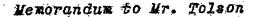
Tolson_correspondence in attempting to locate Selective Service
Boardman delinquents is contrary to the Bureau's long-standing policy of
Belmont investigation through personal interviews and there is no reason
Glavin for departure from the general policy in Selective Service Act cases.

Rosen In each case, the Local Board has already made use of the

Tamm Tamm Cc-Hessrs, Sizoo

Winterrowd Harbo
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Holloman Amo
Miss Gandy

EX-125



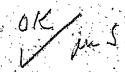
correspondence method and has not succeeded in locating the registrant. Use of correspondence delays initiation of the usual, normal investigation and as a result, leads become "colder" and "old-dog" cases accumulate. Approval of the correspondence method would tend to minimize in the minds of investigative personnel the importance of these investigations. Because of the volume of cases received in this classification an unmanageable backlog can quickly accumulate if the number of cases closed each month does not closely approximate the number of cases received. In keeping the case load at a minimum, there is no substitute for immediate assignment and prompt investigation.

For the above reasons, Mr. Rosen recommends that this suggestion be considered unfavorably.

EXECUTIVES CONFERENCE CONSIDERATION . RTH: C8

The Conference of 8/24/54, composed of Hesses. Nichols, Boardman, Mohr, Tamm, Parsons, Sizoo, Belmont, Rosen and Harbo, recommends unanimously unfavorable. The Conference felt that the present procedures should be continued.

RH



MR. TOLSON

EXECUTIVES CONFERENCE

SUGGESTION #377-54 MADE BY DALLAS OFFICE J'IDEXING -ATOMIC ENERGY ACT APPLICANT CASES

all information contained HEREIN IS OF ASSISTED SELECTION

In accordance with SAC Letter 54-36 (Q), 7/13/54, which requested the field to submit their thoughts relative to ways of further streamlining the Bureau's work, the following suggestion was made.

SUGGESTION

Supervision It is suggested that indexing of the name, aliases and variations thereof of applicants in negative Atomic Energy Act Applicant cases be discontinued where no investigation is to be conducted by the field office.

PRESENT PROCEDURE

Where the applicant in Atomic Energy Act Applicant cases has a relative residing in a field office territory, a lead is set out to check the office indices regarding this relative. Man times when the investigation is ordered this is the only lead for a particular field office. The Bureau order letter is retained by the receiving field office and placed in a subsection of the 116-0 file. An index card is prepared and placed in a central index. One year later the Bureau letter and the index cards are destroyed.

ADVANTAGES TO THE SUGGESTION

SAC, Dallas feels that discontinuance of this practice would eliminate the necessity of making numerous index cards. pointed out that in the case of women particularly multiple cards are necessary. For example in the case a ka (Mrs.)" four cards were necessary. Should subsequent instructions be received necessitating pulling the copy of the

Boardman Nichols: cc-Messrs. Sizoo Belmonr Glavin Harbo Harbo amgRosen Tracy,

Mohr. Winterrowd

Tele. Room. Holloman_

RECORDED-101 66- 2554- 11710

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Memorandum to Mr. Tolson

Bureau letter for further action the name and date would be sufficient lead to find the copy easily without indexing. Elimination of the procedure would also eliminate the necessity for re-searching the indices one year later in order to pull and destroy the same index cards.

DISADVANTAGES TO THE SUGGESTION

Mr. Rosen, Investigative Division, advised that although this procedure would eliminate the necessity of making numerous index cards and possibly would be feasible in a small office having only a few Atomic Energy Act Applicant cases, confusion would result from this practice in larger offices upon receipt of additional leads from other division. These communications might or might not make reference to a Bureau order letter and if the name of the appointee were not indexed, considerable time would be expended in locating the Bureau order letter which is file in a subsection of the 116-0 file. The index card is a quick reference to the location of the Bureau order letter and is useful to the office receiving leads from other divisions.

In the interest of uniformity and in order to eliminate confusion and concern in the field, Ur. Rosen recommends that the suggestion not be adopted at this time.

EXECUTIVES CONFERENCE RECOMMENDATION : RTH: CS

The Conference of 8/23/54, composed of Messrs. Nichols, Boardman, Holloman, Parsons, Tamm, Mohr, Belmont, Sizgo, Rosen and Harbo, recommends unanimously unfavorable. The Conference agreed with Mr. Rosen that the present procedure should be continued.

01/m2

(Typed June 7, 1954) EXECUTIVE TO ALL FINGERFRINT CONTRIBUTORS: Identify the to the Effective immediately, fingerprints submitted to the FBI on individuals who are fingerprinted pursuant to local ordinances or state laws where fingerprinting is mandatory will be retained in the Identification Division files of the IRI. These fingerprints have previously been searched and returned to you with an appropriate "no record" notation or a copy of any record located. The same procedure will apply to fingerprints of individuals who are fingerprinted for security-type clearances and forwarded through the appropriate branch of the armed services or other Federal agency. Yery truly yours, ALL CHYORMATION COUTAIN D John Edgar Hoover Director RECORDED-29 66-2554-11111 INDEXED-29 76 AUG 26 1954 EX-128 the true to the section It was Novem Hally Mary Buckery & Johnson IN SO AUG 27 1000

EXECUTIVES CONFERENCE

SUGGESTIOT #358-54 MADE BY SA NICHOLAS J. PURCHIA NEW YORK OFFICE ADMINISTRATION OF CASES

SUGGESTION

It is suggested that the initials of a supervisor or relief supervisor be placed on the serial opening, respening or closing a case administratively, in order to pinpoint responsibility.

MANUAL REQUIREMENTS

The suggester states a reading of Manual of Rules and Regulations fails to disclose that the proposed procedure is a Bureau rule at the present time. It is noted Section 3E, 2b, of this Manual states instructions to the Chief Clerk to place a case in a pending inactive status must be in writing on the appropriate serial, which must be initialed and dated by the supervisory employee, but no mention is made concerning a requirement of having a supervisory employee place his initials on a serial which opens, reopens, or closes as case administratively.

In addition, Section 35, 7, Manual of Rules and Regulations, relative to posting the status, states that communications closing cases administratively are always to be posted and that communications are to be posted only when a notation to do so is placed on them by a supervisory employee. However, the Manual does not explicitly state the initials of the responsible supervisor are required.

ADVANTAGES

Inspector C. W. Stein of the Training and Inspection

Division agrees with the suggestion. Although the supervisory
employees in the field generally appear to be following the
suggestion made by SA Purchia. Inspector Stein believes the promulgation
coloring of a Bureau rule incorporating the proposed suggestion would give
such that the proposed suggestion would give
schools Tise to uniformity throughout the field, and in addition would
school facilitate pinpointing responsibility in inspections.

When I P. Hohr of the Administrative Division and

ur. J. P. Mohr of the Administrative Division and sen SAC L. L. Laughlin, Washington Field Office, also favor the suggestion. SAC, Washington Field stated supervisory employees of le.Rookhat office are following this procedure to some degree.

Harber 130 RECORDED - 73

AUG 26 1954

Memorandum to Mr. Tolson

DISADVANTAGES

None apparent.

EXECUTIVES CONFERENCE CONSIDERATION:

RTH: CS

The conference of 8/5/54, composed of Measrs. Boardman, Mohr, Tann, Conrad, Sizoo, Kemper, Belmont and Marbo, recommended unanimously favorable. The procedure suggested is obviously desirable and should be followed, and in order to insure uniform procedures throughout the field, the rule, should be placed in the Bureau manual.

EXECUTIVES CONFERENCE

ALL INFORMATION CONTAINED HEREIMIA

SUGGESTION #315=54 MADE BY

RECORDS & COMMUNICATIONS DIVISION REPORT WRITING - DISCONTINUE USE OF

SYNOPSIS IN REPORTS OF ONE PAGE OR LESS

SUGGESTION

It is suggested that the Bureau discontinue the use of a synopsis on investigative reports of one page or less, especially those containing record checks in Applicant-type reports.

ADVANTAGES

The suggester pointed out a great many investigative reports are submitted containing only negative information on record checks and she feels time can be saved, without lowering the quality of the report, through adoption of her idea.

DISADVAN TAGES

Mr. Rosen of the Investigative Division is opposed to adoption of the suggestion for the following reasons:

There would be lack of uniformity in investigative reports disseminated to other Governmental agencies. It would mean reports in just about every Applicant case would consist of those with a synopsis and those without a synopsis - as record checks are made in all Applicant-type cases. Such a procedure might be confusing to outside Governmental agencies and could raise a question as to lack of uniformity in our reports.

Executives Conference studied the problem of whether to continue the practice of preparing reports in an Applicant investigation without a synopsis and decided against this practice. Therefore, standard Bureau procedure is followed in all Applicanttype reports in that they include a synopsis and it is felt the present uniform format should be continued:

Belmoot. cc-Messrs. Sizoo Parsons Harbo

Rosen Tamm Sizoo Vinterrowd Tele. Room

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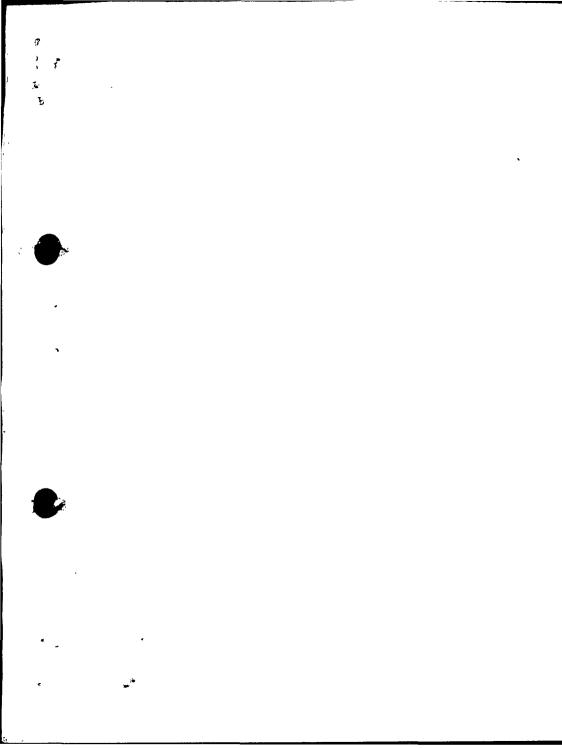
67 SEP 11954

Memorandum to Mr. Tolson

- 2. To permit omission of a synopsis from a one-page or less report tends to encourage tailoring of the investigation to fit the report and thereby cause the omission of pertinent details in order to keep the report within the required length.
- There would be many instances wherein it would not be possible to determine if a synopsis would be needed at the time of dictation. It would not be known until the typed notes had been prepared and in finished form. To obtain a synopsis after the preparation of the original dictation would cause delay and repetition.
- 4. The suggester pointed out the omission of a synopsis would more specifically assist in the preparation of reports reflecting routine record checks and in this connection it should be noted "Form-type" reports have been approved and are in use by field offices handling volume routine record checks. To change the format of this report to conform with the suggestion would make it necessary to destroy those copies in existence and would cause additional expense in preparing new copies.
- Mr. C. E. Hennrich of the Domestic Intelligence Division sees no particular objection to the suggestion if it saves time and money, but points out this would add another administrative rule, of questionable value, unfixed by definite conditions and therefore would tend to confuse the field in its application.
- Hr. L. B. Nichols of the Records and Communications Division does not agree with the suggestion, states the synopsis does not take much more time and he feels there should be uniformity.

EXECUTIVES CONFERENCE CONSIDERATION: EDU:08

Present at the Executives Conference of 8/3/54 were Hessrs. Callahan, Tamm, Parsons, Sizoo, Belmont, Boardman, Rosen, Nichols, Kenper and Mason. The Conference unanimously recommended no change.



To See Long

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INTITIALS OF ORIGINAL

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Office Memorandum • UNITED STATES GOVERNMENT

TO : MR. TOLSON

DATE: August 17, 1954 Bierdma Wickelt

Parsons

Winterrowd F

FROM

THE EXECUTIVES' CONFERENCE

FROM 1 IND DAILOUIL OUR DISER

D. 49/92 505e1/1

SUBJECT:

RELATIONS WITH THE INTERNATIONAL CRIMINAL POLICE COMMISSION (ICPC.)

The Executives' Conference on August 16, 1954, consisting of Messrs. Boardman, McGuire for Nichols, Belmont, Mason for Harbo, Mohr, Parsons, Rosen, Tamm and Sizoo, discussed the recommendation of the Legal Attache at Paris that the Bureau accept an official invitation from the International Criminal Police Commission to attend the October 9-14, 1954, session of the ICPC at Rome, Italy, in the capacity of an observer.

It will be recalled that the Bureau withdrow from the ICPC in December, 1950, for it was felt that the benefits of membership were not commensurate with the time and money spent; the ICPC had circulated wanted notices relative to political refugees who had escaped from Czechoslovakia; the ICPC elected two "honorary consultants" who were American citizens, without consulting the Bureau; and Professor Harry Soderman from Sweden, who was a member of the Executive Committee of the ICPC, was critical of the Bureau's position in protesting the appointment of the consultants.

Reasons for the Bureau's Participation in the Rome Meeting

It was pointed out that the personnel and policies of the ICPC are not the same as existed in 1950. In addition, participation at Rome would serve to cenent existing relations between the Bureau's Paris Office and the French police services and would get off to a good start the newly assigned Legal Attache at Bome. Participation at the section would place Bureau representative in Paris and Rome in close contact with career police officials as distinguished from purely political afficials. It was pointed out that should the Bureau attend at Bome, it would only be in the capacity of an observer and that no full-scale membership is involved and, therefore, the Bureau would incur no obligations such as those attached to full-scale membership. The point was also advanced, that should have be considered as inclination, for could not be considered as inclination of the Bureau accepting full francounce as that the operation of the Bureau accepting full francounce as that the

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Reasons Against Participation in the Rome Meeting

It was mentioned that the Department of the Treasury is the United States representative to the ICPC. It was also mentioned that should the Bureau accept, the French, particularly, might consider the Bureau's position as indicative of a desire to effect closer cooperation and would urge the Bureau to again reconsider its position with respect to the Central Index of Subversive Persons, which Index has been proposed by the French during prior meetings of the North Atlantic Treaty Organization. The Index is described as a common pool to which all members would be asked to contribute information concerning individuals suspected of being subversive and from which member nations could be advised concerning the suspected subversiveness of any individual. The Bureau has constantly rejected such a plan as not being worthwhile and practical. As a consideration against acceptance, it was considered that the Legal Attache at Paris, who would be the most logical choice as an observer, would be away from his office a minimum of six days. It was pointed out, however, there are three Agents presently assigned at Paris and that the two remaining Agents could handle the office during the temporary absence of the Legal Attache.

Executives' Conference Recommendation

The Executives' Conference was unanimous in recommending against the acceptance of an invitation extended by the ICPC to attend their October 9-14, 1954, meeting in Rome, Italy, in any capacity whatsoever. The Executives' Conference believed that to accept an invitation from the ICPC would be compromising the Bureau's position; that the Bureau had good and sufficient reasons for withdrawal from the ICPC in 1950; and that attendance at Rome. even in the capacity of an observer, would be of no benefit to the Bureau at this time.

If you approve, there is attached a letter to the Lega Attache advising him of the Bureau's decision.

Why of

EXECUTIVES CONFERENCE

ALL INFORMATION CONTAINED SUGGESTIONS #388-54 and #660-54 AUTOHOBILE COST REPORTS DATE FORM TD-1711) SUBMITTED SEMIANNUALLY INSTEAD OF QUARTERLY

In accordance with SAC Letter #54-36 (Q), 7/13/54, which requested the field to submit their thoughts relative to ways of further streamlining the Bureau's work, the following suggestion was made.

SUGGESTION

Automobile Cost Reports (Form FD-111) be submitted semiannually instead of quarterly. (Submitted by Albany and New York Offices)

ADVAITAGES

In the New York Office approximately two days of clerical time is spent each time the Quarterly Automobile Report is prepared in transferring data from Form FD-150 (Monthly Cost of Operation and Mileage Accrued - Automobiles). Adoption of the suggestion would save clerical time. In addition, it would save time in file handling, voucher handling and computation in each field. Sample Forms FD-III and FD-150 are attached hereto.

DISADVANTAGES

It is most desirable to continue these reports on a quarterly basis to expedite the location of discrepancies, excessive costs incurred by field divisions, inadequate use of cars as indicated by low mileage, and so forth. However, in the interest of streamlining our procedures and effecting economy, it is possible trouble areas may be spotted on the basis of two reports a year. reports a year.

RECOMMENDATION .

RECORDED-101

RECORDED-101

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INDEXED-101

12 ANG 27 1954

In. J. P. Mohr, Administrative Brotsion, recommends semiannual submission of Automobile Cost Reports Instead of quarterly submission. Heretommends that the dates for the semiannual submission be December 31st and June 30th of each year inasmuch as this information is required to be furnished to General Services Administration and the Bureau of the Budget on a fiscal. Tele. Room year basis and cost figures are needed on budget work on the same Hollon basis. Miss Sandy dmg

cc-Kessis Sizoo and Harbo

Hemorandum to Mr. Tolson

EXECUTIVES CONFERENCE RECOMMENDATION EDM: Ik

Present at the Executives Conference August 18, were Messrs. Boardman, Tamm, Parsons, Sizoo, Belmont, Rosen and Mason. Conference unanimously recommended that automobile cost reports be submitted semiannually instead of quarterly. If approved, attached SAC Letter should be dispatched.

See 235

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TO A MR. TOLSON

DATE: Aug. 11, 1954

. 0

FROM : THE EXECUTIVES CONFERENCE

SUBJECT: RADIO SURVEILLANCE TRUCK
BATTIMORE FEILD DIVISION

On August 10, 1954, the Executives Conference consisting of Messrs. Boardman, Harbo, Sizoo, Belmont, Kemper, Tamm, Mohar and Parsons, considered the request of the Baltimore Field Division for a radio-equipped surveillance truck such as is now assigned to ten of the larger offices.

Baltimore advised that it has daily need for a radio-equipped vehicle to assist in the over-all investigation of subversive organizations and there are 330 security index subjects in the Baltimore Division. Although they have borrowed a surveillance truck from Washington, Philadelphia, New York and Newark on a number of occasions, frequently there is not one available in sufficient time to obtain it from another city.

The Conference unanimously recommends the purchase of a truck for the Baltimore Division which will be equipped with radio and suitable equipment by the Laboratory at a cost of approximately \$2600.

cc: Mr. Harbo

Mr. Sizoo

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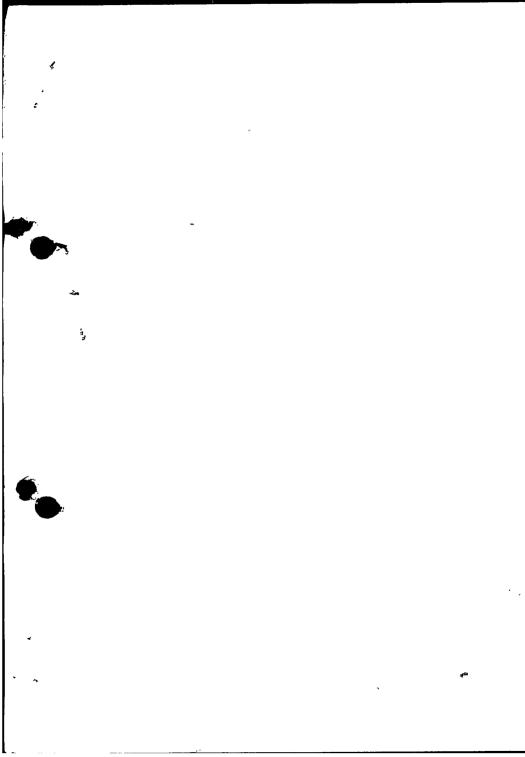
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August 18, 1954

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Department of Health, Education, and

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Telfare Bullding, Borth Sachington 25, D. C.

Q,

RE: Laintenance and Cleaning Identification Building rederal Sureau of Investigation Ind and D Streets, S. H. Washington, D. G.

Lear Ir.

This is in reference to the conference held on the morning of Su met 16, 1954, between you, Special Agent duy Nottel, and Inspector C. L. Protter.

You will recall that a ceneral discussion was had as to the aleaning of the Identification Building by the day and night force laborers. You advised that the Ceneral Nervices Administration made apportionment of cleaning personnel to the various buildings on the basis of square footage of apace in each building.

The Identification Building, housing the fingerprint records of the FAI, is required to be open for business AL hours a day, seven days a weak. This is necessary due to the essential natura of the services rendered.

If we were using the space in this building on a regular 8 hour shift, such as is done in those Government buildings not requiring emergency around-the-clack sarvice. I would agree that the cleaning yardstick of square footage of space to be olvaned normally would apply. I cannot help but feel, however, and I offer this observation for your comments, that consideration should be given to more frequent cleaning of this building in view of the constant overtaxing of the normal facilities by its continuous usage. words, we are using the space on a shift basts and in some

Parsons Rosen Tamin Sizoo . Winterrowd Tele. Room Holloman _

8-18-54.

Tolson Boardman Nichols

Belmont

Harbo Mohr ..

<u>)</u>/·

Approved by Executive Conference consisting of Measurement, Boardman, Mason, Rosen, Sizoo, Parsons, Nichols, and Tamm on 8-18-54.

Wr.		_			

instances double usage is being made of given areas and in others, triple usage occurs in each 24 hour open.

It is logical to expect, with so many people using the rest rooms, the corridors, and the working space itself, that more frequent cleaning is called for than in a building that is open on a strict 8 out of 24 hours working shift. I can only conclude, therefore, that the system of assigning cleaning personnel on the basis of strict equare footage of space is not as equitable as allocation of cleaning personnel on the basis of "usage of square footage".

I desire to also point out to you in furtherance of this position that within the past 90 days we have added to our operating staff in the Identification Building over 1,100 employees. Obviously, with so many more people using the space, increased elecning services are needed. I would like to have you consider this factor, also, in an effort to step up the cleaning services in the huilding.

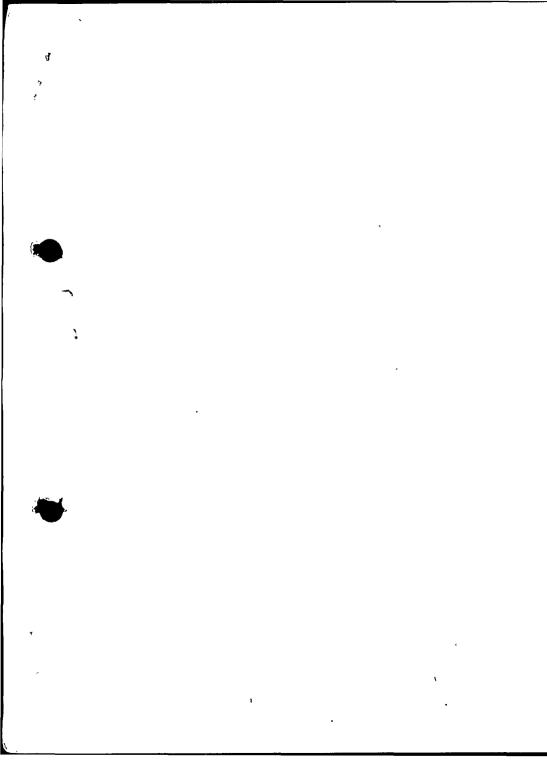
In surmation, the more than average space usage on a shift basis coupled with our increased operating staff in the Identification Juilding to my aind certainly justifies the assignment of additional personnal to the aleaning staff so that more frequent cleanings than every third day may be had.

I do hope that this problem will be given early consideration by you and I respectfully request that I be advised as to the final decision page on this natter.

Sincerely yours,

Quinn Igan

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August 18, 1954

257

Room 1263 Department of Health, Education, and Welfare Building, North Fashington 25, D. J.

b6

b7C

Res Installation of Linoleum Floor Covering, Lyon a-143 Identification Building and and D Streets, S. J. Fashington, D. O.

Dear Mr.

You will recall that in the Fall of 1952 certain structural changes were made in the basement of the Identifination Building in order to provide space for needed expansion. This pork was done by Constal Services idainistration and we reinbursed your agency for the work performed. Since October of 1952, this space has been continuously used as office space.

You will further rocall that we have recently requested the installation of lineleum flooring in Room G-143 and an original reimburgable estimate of \$1,650, was submitted This cottnate was later enended by newbrandum from Mr. under data of Luguet 6, 1954, to now include a total cost of \$2,690. for naterials and labor.

I would like to direct your attention to GEA Gircular #12, dated June 29, 1951, to the heads of all federal agencies, captioned, "Standard Practices in the Management and Jervices of Buildings". On Page 2 (Item 30) the atatement to nade that arong the services provided by AM without cost to a building occupant is, 'Re-finishing of floors and laying of floor cover-ing such as linvleum or tile". It would appear, therefore, that this particular them would be a service normally to be furnished by you without the requirement of reinbursing GSA from our appropriations. b6 During a conference held on the Born Al of

Rosen Tamm August 16, 1954, attended by you, special Agent[Sizoo Winterrowd _ Tele. Room _ Holloman ...

Tolson

Boardman Nichols .

Belmont. Harbo .

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and Improver i. I. Problem, this point the discrepada You usid readly no then time you painted and that the PM had agropa by bering this becomes after concerted to affice chare on a reinfurences of fundo besis. The St 616 reinfures is: for the initial controler expine

The disappoten that does place on jusces it, 2004 fincily preciest thisly into thather this buckers speak thick is non and has for alreed bus years and been willised as estice space, has estably acquired a pintler identity under the rules and regulations of GM. If it is not considered office space by your aperay, with the sens services being rendered it by SEA as other office upset, then it appears that the provintions of GTA dirouler All apply. The laying of the floor covering would, therefore, be a normal office space service provided by all and it would not be necessary to effect a transfer of funds for this particular work. In other words, if Book 6-143 is at the present title officially declared or office epoca by Asi, is in ny underestanding that no cost would be charged to the ill for the installation of the lindleum in this rooms

The foregoing to being furnished to you with the request that an early decision be made as to whether keen anida to now considered as office erace so that a final determination can be reached as to whether the floor covering will be placed thereon with or without cost to the Fil-

Sincerely yours,

Outon Provi

Approved by Executive Conference consisting of Messrs. Belmont, Boardman, Mason, Rosen, Sizoo, Parson, Nichols, and Tamm on 8-18-54.

Tolson . Nichols . Belmont. Harbo . Nohr . Parsons Rosen Tamm Holloman

QT

The Director

8/17/54

The Liecutives Conference



TEUROU WAR PLUS 4 WILLIAM SPACE FOYSON F.

ean

Present at the Executives Conference B/16/54 were Mesors. Mohr, Tann, Farsons, Sizoo, Belmont, Loardman, Rosen, McGuire and Mason.

It was brought to the attention of the Conference that immediately upon the counding of a signal for evacuation from PEI Medaquarters to a relocation site, certain of the evacuees might have in their possession, in the form of current mail on their desks or tables in the office, vital documents. Some of these documents might be essential in carrying out wartime operations.

It was pointed out to the Conference that there are approximately 1,000 heavy leather briefcases equipped with padlocks of the type used by Agents on hand in the Supply Section. It was mentioned to the Conference that perhaps certain officials scheduled for evacuation might desire to have one or nore of these briefcases on hand so that without undue delay they could be immediately stocked with uttal documents and could be carried along with the evacuee to the relocation site. It was mentioned to the Conference that evacues would not wish to take with them all mail and documents on their desks but certain documents might necessarily have to go. The briefcases presumably would provide an economical and efficient method for transporting any such wital documents.

The view was expressed at the Conference that difficulty night be encountered in determining what documents would have to be evacuated and it was felt by the Training & Inspection Vivision that this is a matter which would have to be determined by each individual evacues and that there would be no practical way of listing every type document which should be moved to the relocation site.

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rata baan				F	A - L 2 -			

ttached hereto is Mr. Gauther's memo of 8/11/54 you and the SAC Letter which he proposed.

NOV 1 0 1954 /3

Mr. Tolson

8-26-54

Executives Conference

KSUGGESTION SS31-54
CEALLUGATION OF FIELD
SUPERVISORS TO GRADE GS-14
WADE BY CHICAGO OFFICE

ALL INFORMATION CONTAINED
HET THE STOLASSITIF CL/3

SUGGESTION: (Submitted in accordance with EAC Letter 54-36 (Q), 7/13/54, requesting streamlining suggestions.)

Agents who have been field supervisors for one year and are already in Grade GS-13 be reallocated to Grade GS-14.

PRESENT PROCEDURE:

There are presently few field supervisors in Grade GS-14.

ADVANTAGES

Would make Supervisors more willing to serve in that capacity; would make men working as Agents more anxious to work harder since they could look forward to receiving a Grade GS-14 upon becoming Supervisors. The suggesting office pointed out that the work of a Supervisor is much harder than that of an Agent who works for him, who is in the same grade.

DISADVANTAGES:

None noted.

RECOMMENDATIONS:

Ur. J. P. Mohr, Administrative Division, recommends no change be made in the present procedure. He states there is presently no over-all policy for reallocating field Supervisors to Grade GS-14; however, in deserving cases they have been given Grade GS-14 on the basis of meritorious performance or duties and responsibilities handled by the particular Supervisor. problem has received consideration in the past and as recently Tolson as December, 1953, the Executives Conference considered the matter. Nichols At that time, no over-all policy was adopted in view of the fact Belmont Harbo .. that no equitable formula could be worked out for setting up the Mohr Qualifications to be considered. Parsons. Rosen **RÉCORDED-68** Tamm Mr. Sizoo Sizoò . Winterrowd Harbo INDEXED-68 21: AUG 30 1954 Tele. Room Holloman ...

DEX 12

Memorandum to Ur. Tolson

Hr. Mohr does not feel all Grade GS-13 Supervisors should be automatically considered for reallocation to Grade GS-14 upon completion of a stated period of supervisory service. It is pointed out most ASAC's are in Grade GS-14 and a field Supervisor ordinarily does not have the responsibility of an ASAC. In addition, the duties of various field Supervisors vary according to the size of the office and the nature of the work they supervise. Some Supervisors are responsible for a large number of Agents as well as a large case load, while others do not have comparable responsibilities, either from the standpoint of Agent personnel under their supervision, or the case load being handled on that particular desk.

EXECUTIVES CONFERENCE CONSIDERATION: GCG: jem

Present at the Executives Conference 8-26-54 were Messrs. Mohr, Tamm, Parsons, Sizoo, Belmont, Boardman, Rosen, Holloman, Nichols, and Gearty.

The Conference was unanimously opposed to this suggestion.

but leaving the matter in the hands of each person who might have to evacuate for a determination as to the most economical and feasible method. The majority pointed out that Agents are already equipped with briefcases and padlocks.

The minority, Mason, felt that an SAC Letter should be issued calling attention to the availability of briefcases.

EXECUTIVES CONFERENCE

SUGGESTIONS #478-54, 479-54, 480-54, 481-54 and 482-54 HANDBOOK FOR FBI EMPLOYEES ALL INFORMATION CONTAINED
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In accordance with SAC Letter 54-36(Q), 7/13/54, requesting the field to submit their thoughts relative to ways of further streamlining the Bureau's work, the following suggestions were made.

SUGGESTIONS

#478-54 and #479-54 That the Handbook for FBI Employees not be issued to each employee, but a sufficient number of copies of the Handbook be retained in field offices in order that they may be charged out to new employees to read and review. (Submitted by Hiami and New Orleans Offices)

#480-54

That the Handbook for FBI Employees be discontinued. (Submitted by Oklahoma City and Nemphis Offices)

#481-54

If the Handbook for FBI Employees is continued, it is suggested it be continued only for clerical employees in large field offices. (Submitted by Memphis Office)

#482-54

That the Handbook for FBI Employees be issued to clerical employees only. (Submitted by Newark Office)

ADVANTAGES TO SUGGESTIONS

With regard to the suggestion that the Handbook for FBA Employees not be issued to all employees, but sufficient copies be retained in field offices for review by new employees, the following advantages were pointed out. This will eliminate the responsibility to each employee charged with possession of this Handbook which, because of its similar the cost of printing— Tolson . Boardman. Nichols Belmont Handbooks for new employees, the cost of printing inserbe for the Handbooks, would eliminate with amount of clerical time now Harbo Parsons. required in issuing revisions and in actually placing inserASG (10) 1954 Rosen : Tamm the Handbooks. The Handbook for FBI Imp Wees is seldom referred to by older employees. Postage costs would be reduced in Tele. Room transmitting inserts to field offices co-Messrs. Sizob & Harbo

Memorandum to Mr. Tolson

With regard to the suggestion that the Handbook for FBI Employees be discontinued, it was stated that this Handbook is the type of thing which can easily lost or misplaced. Basically, there is nothing in the Handbook which employees cannot obtain from existing manuals or by discussion with supervisors. In general, field personnel with six months or more of experience have no use for it. If the Handbook for FBI Employees is to be continued, it is felt that it should be issued only to clerical employees, or clerical employees in the larger field offices.

PREVIOUS EXECUTIVES CONFERENCE CONSIDERATION.

Executives Conference memorandum dated 3/23/54, reflects unfavorable consideration of the suggestion made by SAC W. A. Murphy, Charlotte, to the effect that the Handbook for FBI Employees be issued to new clerical employees only and be retained by them for a period of one year.

Executives Conference memorandum dated 7/19/54: reflects unfavorable consideration of the suggestion made by FBI Laboratory; to the effect that the Handbook for FBI Employees be recalled from all Special Agents and non-Agent personnel having three or more years' experience in the Bureau.

At that time it was felt that the information contained in the Handbook for FBI Employees cannot be emphasized too much, that there are rights and privileges concerning which employees should be informed in writing, such as the rights of veterans enjoying the protection of the Veterans Preference Act, to appeal from adverse decisions, the right to appeal Position Classification Matters, and the like, and it is planned that this information all be included in the TBI Handbook. There are so many new and changing policies brought to the attention of employees through this medium, that this Handbook serves not only as initial advice to older employees, but enables older employees to keep posted on all amportant matters so that they will be able to appropriately guide and counsel new employees. The Handbook for FBI Employees. contains valuable information relative to the history, jurisdiction and traditions of the FBI and it is felt every employee should constantly refresh himself on this. General information regarding work assignments, working hours, payroll matters, Health Service, employee compensation benefits, housing, educational facilities, recreational activities, cafeteria, and training facilities. Since the personnel counseling program has been abolished, the Conference gareed this information was more valuable than previously. Memorandum to Mr. Tolson

ur. J. P. Mohr, Administrative Division, is opposed to the adoption of these suggestions.

EXECUTIVES CONFERENCE CONSIDERATION CO: jaw

Present at the Executives Conference 8-26-54 were Messrs. Mohr, Tann, Parsons, Sizoo, Belmont, Boardman, Rosen, Holloman, Nichols, and Gearty.

Conference unanimously of the opinion Bureau should continue to supply the handbook to all Bureau employees.

Mr. Tolson

8-26-54

Executives Conference

SUGGESTION NO. 494-54 MAIL COVERS

ALL INFORMATION CONTAINED 92 BY 2/3 CI INTERNACE

In accordance with SAC Letter #54-36 (Q), 7/13/54, which requested the field to submit their thoughts relative to ways of further streamlining the Bureau's work, the following suggestion was made.

SÜGGESTION

Mail covers be placed upon the authorization of any supervisory desk in the field office. (Submitted by Albuquerque.)

ADVANTAGES

Before the SAC will approve a mail cover, the supervisory desk handling that particular type of matter must necessarily be consulted by the SAC before approval will be made. It will save the SAC unnecessary time in the approval of mail covers, which could as easily and as accurately be handled by a supervisory desk. This would avoid any delay in the placing of mail covers during the absence of the SAG.

DISADVANTAGES

None noted.

PRESENT PROCEDURE

SAC Letter #54-36 dated 7/13/54 instructed all SAC's to personally pass upon each request for mail covers. Instructions prior to the date of this SAC Letter were to the effect that each mail cover had to be approved by the Bureau.

6-2554-RECOMMENDATION RECORDED RECORDED -11 Boardman . Nichols Mr. A. Bosen Thoestigative 1 DAV 6.30 1954 r. A. H. Belmont. Belmont Domestic Intelligence Division; and Inspectors J. E. Nugent, C. V. Stein and J. H. Villiams recommend continuance of the existing instructions that SAC's must personally approve each mail cover requested for the realing that if the controls are relaxed, we Winterrowd _ Tele. Room. CC z Ur. Sizoo Hr. Harba

Memorandum to Mr. Talson

would be again put in a position where mail covers would be placed indiscriminately, thereby incurring the possibility of embarrassing instances arising. Inspectors Nugent, Stein, and Williams feel that the SAC and ASAC are not too busy to pass on mail govers.

EXECUTIVES CONFEDENCE CONSIDERATION GCG: jow.

Present at Executives Conference 8-26-54 were Messrs. Mohr, Tamm, Parsons, Sizoo, Belmont, Boardman, Rosen, Holloman Nichols and Gegrty.

The Conference unanimously opposed to the suggestion.

8-26-54

Mr. Tolson

Executives Conference

HEREIN'S THE ASSIFIED CLIS

SUGGESTION NO. 605-54

CHECK GASES (VASTRE CHECK CASES)

DEADLINE
MADE BY KANSAS CITY OFFICE

In accordance with SAC Letter #54-36 (Q), 7/13/54, which requested the field to submit their thoughts relative to further streamlining the Bureau's work, the following suggestion was made.

SUGGESTION:

The deadline in handling leads in Master Check Cases should be amended to set a minimum date of not less than thirty days and the instructions amended to include provisions that the deadline established is no longer to be adhered to after the check writer has been identified and is in custody, if prosecution is authorized.

PRESENT PROCEDURE:

Hanual of Instructions, Section 61, Paragraph 8 (d), sub-paragraph 3, provides that all leads in Master Check Cases are to be covered within fifteen days of their receipt in a field office.

ADVANTAGES:

(1) Would permit investigation of these cases in a more routine, yet expedite, manner consistent with deadlines already existing in many Bureau investigations, particularly of the applicant classification. (2) Fould permit a more uniform policy of following these cases on administrative basis, thus precluding considerable handling of files by the Chief Clerk's Office and supervisors in following fifteen-day ticklers. (3) Would enable Resident Agents and road trip Agents to handle Master Check Case leads in the course of travel to cover other Leads pending in the respective territories. (4) If instructions Boardman ... Nichols . are adopted to terminate the deadline in Master Check Cases fol-Belmont . Lowing the identification and incorceration of the sybject and i-Harbo Mohr tional unnecessary administrative handling of file Stould be avoided. Such provision would cause the present 45 decrees the trative delinquency rules to apply to these cases. 21 AUG 30 1954 Winterrowd . Tele: Room = Ur. 51200 - cc: Hólloman . Ur. Harbo (J 0 195

Memorandum to Mr. Tolson

DISADVANTAGES:

In certain cases, a delay of ten days to two weeks over the present time used in covering leads might result; however, in urgent cases each field office could be instructed by the office setting out the leads to expeditiously handle such leads.

RECOMMENDATIONS:

The suggesting office recommended that this suggestion be adopted and such deadlines be extended to not less than thirty days. It is pointed out that check writers generally are not victous or badly wanted criminals and in view of other investigations involving dangerous criminals, as well as the Bureau's responsibility in applicant investigations, it appears that the present instructions regarding deadlines in these cases are not consistent with the exigencies in these cases.

Mr. A. Rosen, Investigative Division, states in view of the fact subjects of Master Check Cases are the professional type of check passer and their activities are not in any way decreased by identifying the subjects involved or obtaining process for their arrest, it is believed the fifteen-day deadline on leads of this type should remain in force. It is also believed this same deadline should be in force after the subject is in custody, so as to make it possible to complete the investigation on recent encashments in order that this too may be brought to the trial judge's attention before considering sentence of the subject.

EXECUTIVES CONFERENCE CONSIDERATION: GCG: jaw

Present at the Executives Conference 8-26-54 were Messrs. Mohr, Tama, Parsons, Sizoo, Belmont, Boardman, Rosen, Holloman, Nichols, and Gearty.

The Conference was unanimously of the opinion that the present procedure should be continued.

Mr. Tolson

8-26-54

Executives Conference

SUGJESTION NO. 530-54 MADE BY CHICAGO OFFICE

ALL INFORMATION CONTAINED s viclassified

In accordance with SAC Letter 54-36 (Q), 7/13/54, which requested the field to submit their thoughts relative to further streamlining the Bureau's work, the following suggestion was made.

SUGGESTION:

Translated newspapers, together with the translations thereof, be returned to the field without the use of an enclosure envelope by merely stapling the newspapers and translations to the lattern of the lattern the letters of transmittal. An exception would be those instances in which the newspaper itself is an item of evidence.

PRESENT PROCEDURE:

When translated newspapers are returned to the field, the newspaper and the translation are enclosed in an enclosure envelope.

ADVANTAGES:

Expense of enclosure envelopes would be saved and the time necessary to prepare the enclosure envelope and place the naterial therein would be saved.

21-03000000 66-2554-11724 RECORDED - 18

DISADVANTAGES

4-130 INDEXED - 18

RECORDED 21 AUG 30 1954

Mr. D. J. Parsons, FBI Laboratory, states that a survey shows the majority of offices, to reduce correspondence to a minimum, are submitting these newspapers in multiple numbers ranging from two to six copies per submission. The average newspaper requires three and one-half pages of translated summary; since translations are furnished in duplicate to the field, this means we would be trying to staple together anywhere from two to Boardman . Nichol's six newspapers and fourteen to forty-two pages of translations. Belmont It is believed this insecure fastening would result in numerous instances of detachment, with consequent confusion, delay, and Parsons cost in locating entailed.

Tamm Sizoo 🗌 cc: Ur. Sizoo Holloman

Harbo

Mohr .

Rosen

Ur. Parsons also points out it is entirely within the realm of possibility that newspapers which are being submitted by the field on a recurring basis, such as those the Chicago Office has in mind, could assume an evidentiary character at some future time in the event the Department proceeded against the publishers.

RECOUMENDATIONS:

Mr. D. J. Parsons, F.B.I. Laboratory, recommends no change in our present practice of returning translated newspapers to the field in enclosure envelopes.

EXECUTIVES CONFERENCE CONSIDERATION: GCG: jan

Present at the Executives Conference 8-26-54 were Messrs. Mohr, Tamm, Parsons, Sizoo, Belmont, Boardman, Rosen Holloman, Nichols and Gearty.

The Conference was unanimously opposed to the suggestion.

EXECUTIVES CONFERENCE

SUGGESTION #520-54 MADE BY WILWAUKEE OFFICE REVIEW OF FILES WITH AGENTS In accordance with SAC Letter 54-36 (0), 7/13/54, which requested the field to submit their thoughts relative to ways of further streamlining the Bureau's work, the following suggestion was made.

SUGGESTION

S W AUG 30

That the field be instructed to review files with Special Agents on a quarterly basis instead of every thirty days for headquarters of ty agents and every sixty days for resident.

PRESENT REQUIREMENTS

Manual of Rules and Regulations, Section 3E, 11b, requires that the SAC, ASAC or Supervisor review cases with employees to whom cases are assigned every thirty days.

Manual of Rules and Regulations, Section 2E(4), requires that resident agents go to headquarters city each sixty days and at this time their cases are reviewed.

ADVANTAGES TO SUGGESTION

SAC, Milwaukee states cases are reviewed on a thirty-day basis by tickler at the present time and there appears to be duplication of effort in reviewing the cases with Agents individually during the same period. He feels considerable supervisory time could be saved in the field through adoption of his suggestion and that the time devoted thereto could be spentron other.

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to the adoption of this suggestion and recommend no change in Bureau rules relative to a review of files by field supervisors with Agents. They pointed out a personal discussion by an Agent with his Supervisor concerning cases assigned to him is a very desirable procedure and through these reviews the Supervisor is in a position to personally bring to the Agent's attention matters involved in particular cases which require handling. Such reviews on a thirty-day basis serve to alert the Agent to the necessity for a thorough, complete and expeditious handling of cases inasmuch as during such reviews the Agents are required to advise the Supervisor of the expected date of completion of outstanding investigations. It is believed this method is more effective than the following of cases on a tickler basis. In addition, they stated it is necessary with regard to new agents to conduct such reviews to insure they do not become merely "lead coverers."

# EXECUTIVES CONFERENCE CONSIDERATION COG. jau

Present at Executives Conference 8-26-54 were Messrs. Mohr, Tamm, Parsons, Sizoo, Belmont, Boardman, Rosen, Holloman, Nichols and Gearty.

The Conference was unanimously opposed to the suggestion.

## PREVIOUS EXECUTIVES CONFERENCE CONSIDERATION

Executives Conference memordadum dated 11/27/53, reflects unfavorable consideration of the suggestion made by Hiss Deopal Decker, Chief Clerk, Milwaukee Office, to the effect that Assignment Cards be revised to provide a space for the Bureau file number.

At that time the Executives Conference felt that posting this additional information to Assignment Cards would consume a substantial amount of time without providing results commensurate with the effort.

# EXECUTIVES CONFERENCE CONSIDERATION GCG. jaw

Present at the Executives Conference 8-26-54 were Messrs. Mohr; Tamm, Parsons, Sizoo, Belmont, Boardman Rosen, Holloman, Nichols and Gearty.

Conference unanimously opposed to suggestion.

2.

EXECUTIVES CONFERÊNCE

SUGGESTION #739-54

MADE BY SA CARL J. EVENSEN

MOSTON OFFICE

ASSIGNMENT CARDS

In accordance with SAC Letter 54-36(Q), 7/13/54, requesting the field to submit their thoughts relative to ways of further streamlining the Bureau's work, the following suggestion was made.

#### SUGGESTION

That the Bureau file number be typed on all Assignment Cards at the time the case is opened in field divisions.

#### PRESENT PROCEDURE

Bureau file numbers do not appear on Assignment Cards. This necessitates location by the Chief Clerk's Office of the file when preparing the Bimonthly Administrative Report, which requires the inclusion of Bureau file numbers.

#### ADVANTAGES TO SUGGESTION

Adoption of the suggestion would assist field divisions in readily locating Bureau file numbers in connection with the preparation of the Bimonthly Administrative Report. The suggester feels this would save time in the Chief Clerk's Office and be of convenience to Agents.

SAC Laughlin of Washington Field Office agrees with the suggestion and recommends favorably as to its adoption. He states the slight additional time required to type the Bureau file number on all Assignment Cards would be offset by the convenience of having the Bureau file number accessible when desired.

Tolson DISADVANTAGES TO SUGG	ESTION	
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who are the time the case Rosen		E ASSESSMENT COTO
Tamm CC-Nessrs. Sizoo  Winterrowd Harbo	FX-130	•

61 AUG 31 1954

Mr. Tolson

Executives Conference

ALL INFORMATION COUTAINED HEILING BY SISSEFUL BOARD OF THE PROPERTY OF THE PRO

SUGGESTION NO. 608-54

MADE BY LOS ANGELES OFFICE
FORM FD-235 (REQUEST FOR FUNDS
FOR PAYMENT TO INFORMANT)

In accordance with SAC Letter No. 54-36 (Q) dated 7/13/54, which requested the field to submit their thoughts relative to further streamlining the Bureau's work, the following suggestion was received.

#### SUGGESTION:

That the use of Form FD-235 (Bequest for Funds for Payment to Informant) be discontinued. (Sample attached.)

#### PRESENT PROCEDURE:

No Number SAC Letter 54-G dated 6/9/54 sets forth a new system of handling the Confidential Fund. When an Agent wishes to obtain funds for payment to an informant he is required to fill out Form FD-235 (Request for Funds for Payment to Informant), which is similar in all respects to the blue slip, except that it also has a space for the check number issued to cover the item and a space for verifying that the item was properly authorized, receipt received, and woucher prepared. This form then has to be approved by the Special Agent in Charge. A blue slip is prepared from this form, it is signed by the SAC and a woucher prepared. Form FD-235 then moves from a folder called "Unvouchered" to a folder called "Vouchered" and remains here until payment is received from the Bureau. (Sample of Form FD-37, Blue Slip, attached.)

Would eliminate duplicate effortin filling out the blue slip from the Form FD-235. RECORDED RECORDED

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Tolson Boardman	DISADVANTAGES:	ACT IN	DEXED-140	: 554-117	72
Nichols Belmont _	Ur. J. 3	Mohr, Administr	ntine Uinisian.	noints out	
Mohr Parsons _	that no copies of therefore, if Form	the blue slip are FD-235 is discon	maintained in tinued no comp	the field; Tetë record	
Rosen Tamm Sizoo	of the transaction	will be availabl	e in field reco	rds.	•
Winterrowd Tele Roo	SEF 3 un Sizoo		3- 1	\$ *** ø5**\$	
Holloman Gandy	The sure of the state of the st	ens.	PA	ot.	
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#### OBSELVATIONS:

Mr. Nohr points out that Form FD-235 is not a copy of the blue slip, but is a request for funds to make a contemplated payment to an informant or other individual, which payment is of a confidential nature. If properly executed, the form contains other necessary accounting data, together with a justification for the anticipated payment. The form acts as a permanent field record of the transaction.

He states it would not be possible for an employee to prepare a blue slip when requesting funds, since he will not know the date payment is made; he cannot know the information which will be furnished; and if the blue slip is executed prior to payment to informant, it would not be a true document as the blue slip states on its face that payment "was actually and necessarily paid by me on" followed by a space for the date of the payment.

#### RECOMMENDATIONS:

Ur. Hohr recommends continued use of Form FD-235 (Request for Funds for Payment to Informant).

# EXECUTIVES CUMPERENCE CONSIDERATION: RTH: CS

The Conference of 8/30/54, composed of Messrs. Boardman, Nichols, Tamm, Parsons, Sizoo, Belmont, Rosen, Mohr and Harbo, recommends unanimously unfavorable.

August 30, 1954

THE EXECUTIVES CONFERENCE

# PLANT INFORMANT PROGEAU

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DATE 4 9 B BY SPECIAL BY

The Executives Conference, consisting of Messrs. Boardman, Michols, Belmont, Marbo, Mohr, Parsons, Rosen, Tamm, and Sizoo, considered appropriate steps to take in order to curtail the Plant Informant Program.

In 1940, Office of Naval Intelligence and G-2 requested the Bureau to develop undercover Agents in certain industrial plants in lieu of placing Special Agents in those plants in an undercover status. Pursuant thereto, we began developing plant informants in plants considered vital to the national defense and continued this Program until November, 1945. After the outbreak of the Korean conflict, the Executives Conference on July 13, 1950, recommended the reinstitution of the Plant Informant Program. At the time we reinstituted the Program, we did discuss the Program with representatives of the Department of Defense, Atomic Energy Commission and other interested agencies and we have reported our progress in reports to the National Security Council.

The present Plant Informant Program includes the following:

- 1. Facilities on the Key Facilities List.
- 2. Atomic Energy Facilities.
- 3. Facilities holding classified contracts.
- 4. Facilities deemed vital by local Army Area and. Faval District Commanders.
- 5. Facilities deemed vital by the individual Special Agents in Charge.

The first three types of facilities are of extreme importance and informants have been developed in the past due to our responsibilities under the Delimitations Agreement and the Atomic Energy Act. The latter two categories have been included in the Program in order that the Bureau would have all major industries covered.

Our informant program with respect to Strategic Air Command

Tols Bases of the United States Air Force is the subject of a separate

Board present growing out of the Director's conference with the Secretary of Nichols tr on July 11, 1950, and has never been included in the general Plant

Harbo Informant Program. It should not be affected by any curtailment of the Month Jant Informant Program.

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Winterrowd — Ur. Harbo
Holloman — Ur. Bizoo
Gandy — Ur. Bizoo

RDS: III: pjm

EX-130

Based upon instructions received to curtail this Program, the following recommendations have been submitted:

## RECOMMENDATIONS:

(1) It is recommended that the field be advised that the Plant Informant Program is being restricted to contacts with security officers and/or officials having responsibility for plant protection in the five categories of facilities presently included in the Plant. Informant Program and enumerated above. If the Special Agent in Charge feels this coverage is insufficient to assure the Bureau's responsibility regarding espionage, sabotage and subversive activities will be fulfilled, he should advise the Bureau, furnish his recommendations concerning the desirability of additional coverage and obtain Bureau approval in each instance prior to developing informants in addition to the required contacts.

(2) It is recommended that the index cards on the individual informants presently maintained in the field be retained in an inactive status for a period of one year, at which time consideration will then be given to their destruction. It is felt that the retention of these cards will enable us to rapidly implement the Plant Informant Program in the event international conditions require such action. Attached is a suggested SAC Letter. If you approve these recommendations, suggested Nanual and Handbook changes will be submitted.

(3) While the military intelligence agencies, Central Intelligence Agency, Atomic Energy Commission and National Advisory Committee for Aeronautics are aware of our Plant Informant Program because we discussed it with them when it was reinstituted and on subsequent occasions, since it was reinstituted on our own initiative,

it is recommended that these agencies not be advised of the curtailment of the Program but, in the event inquiries are received from them regarding it, we will advise them.

## EXECUTIVES CONFERENCE RECOLUENDATIONS:

The Executives Conference recommends that the attached SAC Letter be sent to the field and that the other recommendations contained herein be followed. If you approve, this will be done.

Respectfully, For the Conference

Clyde Tolson

Por

The Executives Conference

PROPOSED SPEAKERS FOR FRI LACADEUT GRADUATION EXERCISES, NOVERBER 19, 1954

On 9/1/54 the Conference, composed of Hessis. Nichols, Boardman, Farm, Parsons, Sizoo, Hennrich, Mohr, Rosen and Harbo, was advised that Judge Harold Medica had been unable to accept the Bureau's invitation to speak because of a prior speaking commitment on that date.

The Conference unanimously recommends that the following two men be invited to appear as speakers on the program: Dr. Joseph R. Sizoo, School of Religion, George Vashington University, and Charles E. Vilson, Secretary of Defense.

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cc - Ur. Sizoo Ur. Harbo

RECORDED-140

66-2564-11729

INDEXED-140

34, SEP; 2: 1954

SEP 2

PJ

RTH : CS

Tolson
Boardman
Nichols
Belmont
Harbo
Mohr
Parsons
Rosen
Tamm
Sizoo
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SEP 3 19

Hr. Tolson

9-2-54

Executives Conference

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SUGGESTION NO. 697-54 JADE BY SAN FRANCIECO OFFICE XINSPECTIONS (REVIEW OF XPENDING CASES)

In accordance with SAC Letter #54-36 (C) dated 7/13/54 requesting the field to submit their thoughts relative to further streamlining the Bureau's work, the following was received.

#### EUGGESTION:

That the present system of reviewing all pending cases in the field office on inspection be modified and that instead a system be substituted whereby twenty-five per cent of the cases assigned to each agent could be reviewed.

#### PRESENT PLOCEDURE:

All pending cases are reviewed during an inspection.

## ADVANTAGES:

(1) Save time of the Inspector and his Aides. (2) By reviewing twenty-five per cent of the cases of each agent, work of all the men would be reviewed and this would provide review of a good cross-section of the work of a particular office. (3) Some duplication would be reduced, since in cases where a report has been written, there is a review of the cases at the Seat of Government, as well as by the Inspector.

# DISADVANTAGES:

(1) Some delinquency existing in a case not reviewed might be overlooked. (2) The percentage of error on the cases reviewed might be higher than the percentage of error if all the cases were reviewed and therefore an office might be shown to a greater disadvantage under the proposed system.

Holloman CC: Hesses Sizoo & Harbo

2119

# EXECUTIVES CONFERENCE CONSIDERATION: RTH: jaw 9-2-54

The Conference of 9-1-54, composed of Messrs. Nichols, Boardman, Tamm, Parsons, Sizoo, Hennrich, Mohr, Rosen and Harbo, unanimously recommends unfavorable.

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PROCEDURES

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SUGGESTION #385-54 MADE BY CHARLOTTE OFFICE

EXECUTIVES CONFERENCE

MAIL COVERS - ADMINISTRATIVE

comp809, 635

SUGGESTION

It is suggested that the Bureau authorize as a part of the Mail Cover Box a breakdown for those cards which are removed within 30 days after the expiration of the mail cover: It is proposed that such eards be retained until the quarterly report is submitted, after which they should be destroyed.

#### PRESENT REQUIREMENTS

SAC Letter #54-36 (P), 7/13/54, requires that the field submit to the Bureau a quarterly report as to the number of mail covers authorized:

Manual of Rules and Regulations, Section 8(2), page 4, states that index cards are to be removed within 30 days after expiration of the mail cover.

#### ADVANTAGES

The suggesting employee believes that adoption of his idea would provide an efficient method by which accurate records may be maintained of all mail covers authorized. SAC W. A. Murphy of Charlotte states this suggestion has merit and recommends it be adopted. SAC L. L. Laughlin of Tashington Field Office and Inspectors C. W. Stein and J. E. Nugent agree that it is the most practical and accurate way to maintain a record for the quarterly report on mail covers, as presently required. KECORDED-80

DISALVANTAGES

None apparent.

INDEXED-80

Belmont EXECUTIVES CONFERENCE CONSIDERATION : EDM:cs

Present at the Executives Conference 8/16/54 were Messrs. Tamm, Parsons, Sizoo, Belmont, Foardman, Rosen, McGuiré and Mason. recommended unanimously favorable. It was pointed out

Miss Gandy cc-Messrs. Sizoo and Harbo dmg Jac

that the present rule is that the mail cover card be removed at a specified period but there is no regulation that the card be destroyed. The Conference felt a desirable technique would be to place the mail cover card in a separate section behind pending mail cover cards until the quarterly report on mail covers has been substitted; thereafter destroy the unneeded mail cover cards.

Attached is an appropriate letter to Chief Clerk

of the Churlotte Office who is the suggesting employee. The

Hanual change will be prepared by the Hanuals Desk of the Training

Dispection Division.

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# fice Memorandum • UNITED STATES GOVERNMENT

DATE:August 19, 1954 Mk. LOHR TO ALL INFORMATION CONTAINED FROM

Tolson ... Boardman Nichols Belmont Harlo _ Parsons Roten Tamm Si200 Timerrow's Tele, Room . Holloman -- -Gandy .....

SUBJECT:

FBL EMPLOYAS ST COLSOLIDATED CHARLTY FULL -AUSTUS OF COLLECTE METING AUGUST 18, 1934 ComFRYSTUM EXECUTIVES

A setting of the fall working committee of the rel Employees! Consclidated Cherity Fund was held on August 10, 1954, for the purpose of completing plans for the start of the consolidated drive for the metropolitum area of Washington which starts September 1, 1954. surpose of this memorandum is to set forth recommendations of the vorking condittee for necessary consideration and auproval.

A memorandum to all employees at the Sert of Government and Was ington field Office will appear in the September, 1954 issue of the Investigator which will serve as a basis of announcin, the start of the new campaign. The September issue of the Investigator should be in the hands of the employees by September 1, 1954.

# 1. Timetable for First Few Days of Campaign

The new pledge card being used this year should be realy for distribution to all of the Divisions at the Seat of Government and the Washington Field Office by September 1, 1954. On September 1, 1954, the various Division; and the Washington Field office will hold necessary meetings with the key men, get supplies in the hands of their key people, and generally use the day to get ready for active solicitation on the Polloving day, September 2, 104. It is contemprotested that the first progress report as to our progress on the compaign will be submitted on Friday, September 10, 1954, it being noted that this will provide approximately five working days for active solicitation before the first report. It should also be noted that the holiday on Monday, September 6, will also fall in this period, cutting down the number of working days when solicitation will be made.

cc: Ar. H. L. Edwards

cc: Mr. A. T. Leonard

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INITIALS OF CHILLIAN

Memo to ilr. ! ohr from C. L. Rogers

August 19, 1954

#### RECOMPENDATION:

That the current campaign get under vay as recommended with distribution of supplies and necessary meetings being held September 1, and active solicitation to begin the following day, September 2, 1754, with the first report to be submitted as of September 10, 1954.

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# 2. The Over-All woota to be Spread Among the Divisions and the Washington Field Office

You will recall that the approved budget for the coming campaign totals 433,050, less the current cash reserve fund of 43,068.88 or a net cash goal of 429,961.12. This figure assumed a Community Chest quota of 19,500 which is the same as our quota of last year. In this regard you will further recall that on August 6, 1954, we furnished the Department, at their request, data as to the number of people employed in the metropolitan area of Washington together with their annual salaries. The figures furnished to the Department reflect that we have around 13 per cent more people on the rolls now than were on the rolls one year ago. Thus, it is entirely probable that we will receive a larger quota than the 419,500 presently estimated for the Community Chest.

In anticipation of a possible increase in the Community Chast quota, the working committee unanimously recommended that the over-all quota to be spread among the Divisions should not be just the 129,961.12 net cash figure as above indicated, but that an additional 12,000 should be added thereto to take care of a probable increase in the Community Chest goal. Thus the net cash figure would be 131,961.12 which when rounded off is 132,000.

Memo to Mr. Mohr from C. L. Logers

August 19, 19,4

#### RECONT ENDATION:

That the over-all quota to be spread among the various Divisions and the Washington Field Office should be on the basis of the recommended \$32,000 figure which includes a \$2,000 "cushion" for a possible increase in our Community Chest quota figure.

Cat

## 3. Division uotas

The quotas for the various Divisions at the Seat of Government and the Washington Field Division were determined last year on the basis of the total number of 35 grades represented in each For example, if we had a total of 1,000 GS grades and an overquote in money of \$1,000, each GS grade would represent \$1 and \$1.000 of the over-all quota.

This year as of July 31, 1904, we have 6,200 employeds in the metropolitan area of Washington assigned either at the Seat of Government or the Washington Field Office. These potential contributors to the Fil Employees! Consolidated Charit, Fond represent a total of 30,294 GS grades. If the #32,000 monetary goal above indicated is approved, the Divisional motas will be as follows:

<u>Division</u>	suota
Executive Offices Identification Division Training and Inspection Division Administrative Division Records and Communications Division Domestic Intelligence Division Investigative Division Laboratory Division Washington Field Division	\$\\ 272 7,715 650 2,579 7,693 2,941 2,494 5,494 5,400

Neme to Mr. Mohr from C. L. Rogers

August 19, 1954

## K SOUNDE MARTON:

If the \$32,001 recommended quota is approved, it is recommended that the above spread by divisions on the basis of GS grades be approved.

4

# 4. Just ested lift for Grale

You will recall that in the 1953-J4 command we had a constant budget of 432,010 and had approximately 27,010 total Something represented by the employees on the rolls. At that time a production of 4150 per 43 grade was determined to be used merel, to argue the question as to what would to the amount each individual should give per 68 grade to assure the comess of the drive. It was pointed cut that the 1.50 per 8 grade as neither a minimum nor a marker, that it was only a yardstick and that every employee's contribution was voluntary. In the 193-Je drive, cost in the total mount of 35,640.3 was realized. Had everyone even in accordance with the yardstick of 1.50 per 48 grade, the drive would have realized about 40,500.

For the current 1954-55 compaign we have approximatel, 30,000 35 grades evallable. The recommended cash goal is \$3.,000. There was a solit unclosed of the borking Committee with six or the consistee feeling that the suggested yardstick should be lower a from \$1.50 per 15 grade to \$1.25 for \$3 grade. With approximately \$0,000 GS grades, and if every one gove \$1.50 per grade, about \$45,000 want be relied. At \$1.25 a grade, if everyone contributel, front \$1,000 will be relied. The \$1.25 yearstick was favored by six newbors of the grade because:

(a) - The plant part of reput the seventiated late of resident tensity of experience and since it resident in a sarahas, the parastick should be leaded and it will be a sulling point to carer contributes this point.

lemo to Mr. Mohr from C. L. Rogers

August 19, 1954

- (b) With a parastick of \$1.50 last year we raised a surplus of about \$3,500. By lowering the pardstick the contributors would be given the kenefit of the surplus.
- (c) Actual giving last year when a yardstick of \$1.50 per GO grade was proposed resulted in actual gifts of about \$1.30 a grade or 20 cents less than the yardstick. With a jardstick of \$1.25, the actual gifts would again probably run about 20 cents less or about enough to equal the recommended cash goal of \$32.000.

The other live members of the committee felt that no change should be node in the 1.50 yeristick for the fellowing reasons:

- (a) It is only a pardstick not a minimum or maximum and if a decrease were made this year it undoubtedly would have to be raised next year as the fund well no longer have the benefit of a surplus figure.
- (b) Lack Division will have an easier time raising their quot, at \$1.50 per grade than if a lesser yardstick figure is mentioned.
- (c) At this time we have no assurance as to just what the actual Community Chest quota will be. As the provided for a "2,000 "cushion", it is true, but the Community Chest quota could increase more than this and the 1.50 per grade provides just a little more "cushion."

# RECOVER DATION:

That a decision be made as to whether the yardstick of magnested diving about a remain at 1.50 per as grade or lowered to 1.25 our grade.

The Executives Conference of August 23, 1954, consisting of Messrs. Holloman, Harbo, Boardman, Parsons, Tamm, Belmont, Nichols, Sizoo, Rosen and Monr, considered the various recommendations set forth in this menorandum and unanimously recommended favorably on recommendations of through 3. With respect to recommendation of as to the suggested gift per grade, the conference unanimously recommended that his be set at \$1.50.

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The Director

) Executives Conference ALL INTERMEDION CONTAINED DATE 4-1-12 LY SUBCIFS

SUGGESTIONS 545-54, 547-54 & 548-54
INFOLUANTS SUSCENTINE REPORTING TILE
DEVOTED TO DEVELOPMENT OF CRIMINAL
INFOLMATS

In accordance with SAC Letter #54-36 (C) 7/13/54, requesting the field to subsit views on ways to further streamline the Bureau's work, the following was received.

#### PURSETFION:

That the requirement of reporting to the Bureau the time spent each month on the Criminal Informant Program be discontinued. (Suggestion submited by Memphis, Omaha and Oklahoma City)

#### PRISENT PROCEDURE:

Field offices are required to submit to the Dureau on the tenth of each month a report concerning the Criminal Informant Program, one of the items required being time spent on the program during the preceding month. In order to compute this time, Agents are required to submit at the end of each month the time they devoted to the program during the month. Special Agents in Charge must maintain an administrative tickler to check on the time spent by Agents. Agents are required to show on their daily reports and Number Three Cards the time spent on the program. Spot checks are made to determine whether the time thus recorded corresponds with the time reported at the end of the manth.

# ADVANTAGES:

Elimination of administrative detail and saving of Agent time.

# DISADVANTAGES:

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the number and quality of its informants; number and turnover of Potential Criminal Informants. It is felt if the office is not getting results, it is obviously not spending enough time on the program; if it is getting results, it is spending enough time on the program. The informant file will reflect that the informant has been contacted and that he has been contacted as frequently as necessary. It is pointed out that the Special Agent in Charge, Assistant Special Agent in Charge, or Supervisor should be familiar as to whether the Agent is devoting sufficient time to the informant program and whether he has sufficient informant coverage. This matter is checked during inspections and it is felt the quality or quantity of informant coverage is not increased by recording and reporting the amount of time spent on the program.

#### RECOUMENDATIONS:

Ur. A. Rosen, Investigative Division, is opposed to the suggestion, stating the reporting of time spent on criminal informant development has been a worthwhile device in insuring continuity of the Criminal Informant Program, not only as to the office, but as to individual agents. It is believed this device serves a good purpose and should be continued.

# EXFCUTIVES CONFERENCE CONSIDERATION: RTH: job 9-2-54

Present at the Executives Conference 9-1-54 were Hessrs. Nichols, Boardman, Tamu, Parsons, Sizoo, Hennrich, Mohr, Rosen and Harbo.

Measrs. Mohr and Marbo favored the suggestion for the reasons set forth herein. It is noted that there is no requirement that reports be submitted to the Bureau each month on the amount of Agent time spent on the security informant program.

Messro. Nichols, Boardman, Tamm, Parsons, Sizoo, Hennrich and Rosen recommend unfavorably. They feel that discontinuing the present requirement would result in a reduction in the emphasis given the criminal informant program in the field.

Respectfully, For the Conference

Clyde Tolson

## EXECUTIVES CONFERENCE

SUGGESTION #671-54 MADE BY NEWARK OFFICE POSTGRADUATE CONTACTS WITH-FBI NATIONAL ACADEMY GRADUATES all information contained

In accordance with SAC Letter 54-36(Q), 7/13/54, requesting the field to submit their thoughts relative to ways of further streamlining the Bureau's work, the following suggestion was received.

#### SUGGESTION

It is suggested that the present requirement that each FBI National Academy graduate be contacted at least every sixty days by an Agent be eliminated.

## PRESENT PROCEDURE

-Manual of Rules and Regulations 10, 7h(3), requires that each FBI National Academy graduate be contacted by an Agent at least every sixty days for interesting personal activities, all promotions or demotions, training courses conducted by the graduates, interesting cases, and changes of address position, health, or employment. It is further required that the Bureau be immediately advised by such means as the circumstances dictate concerning the results of these contacts. RECORDED-101"

# ADVANTAGES TO THE SUGGESTION

INDEXED-101

SAC, Newark feels sufficiently frequent contacts made with FBI National Academy graduates during the normal conduct of investigative activity. This is particularly true in the areas where National Academy Associations are active and the meetings are held regularly. Elimination of this requirement would preclude the necessity of maintaining various administrative devices in field to a contact are being made.

Boardman Nichols. Memorandum J. S. Rogers to R. T. Harbo 8/27/54, states Harbo Sixty-day contacts are made with National Academy graduates for the Mohr following reasons: To keep the field in touch with National Academy Parsons graduates, thereby insuring continued cooperation from such graduates Tamm with the Bureau. To keep the field in a position to note what is Vinterrow oin or in various police departments in order that the Bureau may Tele. Rope advised of any matters of interest, particularly as to the attitudes Holloman of the Chief and other ranking officers toward the Bureau. To insure Attachment Sizoo and Harbo

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that the Bureau will be notified of promotions and demotions of National Academy graduates in order that Bureau records may be kept current and in the case of promotions congratulatory letters may be sent to such graduates within such time after the promotion as to make the letter meaningful. In oaddition to the above, interesting information is obtained for inclusion in the Newsletter (copy attached), which is distributed among FBI National Academy graduates and to each FBI field office.

Mr. J. S. Rogers and Mr. G. C. Gearty, Training and Inspection Division, recommend that requirements be changed to reflect contacts should be made every six months instead of each sixty days with National Academy graduates. This would did in further streamlining and would eliminate certain administrative procedures in field offices, such as ticklers maintained and checked on a sixty-day basis relative to these contacts.

EXECUTIVES CONFERENCE CONSIDERATION RTE jaw

9-2-54

The Conference of 9-1-54, composed of Messrs. Nichols, Boardman, Tamm, Parsons, Sizoo, Hennrich, Mohr, Rosen and Harbo, unanimously recommended that the existing requirement for contact, with National Academy graduates every 60 days be modified to require a contact at least once each six months. The Conference feels that normally National Academy graduates will be contacted on much more frequent basis but feels it would be desirable to reduce administrative work in the field by the proposed change in the rule.

Jaguer 1 OK 1 Mr. Tolson

9-2-54

# The Executives Conference.

SUGGESTION #575-54 SUBMITTED BY DETROIT OFFICE APPREHENSION ORDERS

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In accordance with SAC Letter 54-36 Q, 7-13-54, which requested the field to submit their thoughts relative to ways of further stream-lining the Bureau's work, the following suggestion was made:

#### SUGGESTION

That the field discontinue the searching of Apprehension Orders through the index and the filing of these Apprehension Orders in appropriate FBI files.

#### ADVANTAGE OF SUGGESTION

The suggester feels that considerable clerical time would be saved in searching the names through the index, locating and routing the files to the appropriate supervisor and later serializing and filing an Apprehension Order in the file. This seems to be a superfluous act since prior to receiving an Apprehension Order each office has already received a radiogram or teletype advising of the apprehension of the subject.

SAC Laughlin, Washington Field, recommends suggestion be adopted, stating it appears the filing of Apprehension Orders does not add anything to the file.

# DISADVANTAGES OF SUGGESTION

Mr. Rosen, Investigative Division, is opposed to this suggestion. It is felt apprehension Orders should be filed in the appropriate files. in field divisions so they will be available in the proper place in the event subsequent inquiries are received from various police departments. Police departments cancel Identification Orders upon receipt of these Apprehension Orders and if each field office does not file the Apprehension

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Order in the appropriate file they will not be able to refer to the Apprehension Order if they receive an inquiry from a police agency as to whether or not an Identification Order subject has been cancelled. Since Identification Orders are cancelled by local police with Apprehension Orders, it is felt the field should place these Apprehension Orders in the appropriate field office file as has been the practice in the past.

#### PREVIOUS CONSIDERATION BY JOINT COMMITTEE

Joint Committee memorandum to the Director dated 8-10-50 reflects unfavorable consideration of a similar suggestion made by SAC Galen N. Willis to the effect that Apprehension Orders no longer be placed in the case file in the field office covering the subject who has been apprehended. The Joint Committee felt it would be a convenience to have information readily available in the file concerning issuance of Apprehension Orders in the event any inquiry was received from a law enforcement officer. This would obviate a question arising in the field as to whether or not an Apprehension Order had actually been issued in a given case.

# EXECUTIVES CONFERENCE CONSIDERATION RTH: jan 9-2-54

The Conference of 9-2-54, composed of Messrs. Mohr, Tanm, Parsons, Sizoo, Holloman, McGuire, Rosen, Belmont and Harbo, was unanimously unfavorable.

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SUGGESTIONS #393-54 and #610-54 A COMMAND BASES
OF THE UNITED STATES AIR FORCE (PROSAB) General

In accordance with SAC Letter 54-36 (Q), 7/13/54, which requested the field to submit their thoughts relative to ways of further streamlining the Bureau's work, the following suggestions were made.

#### <u>SUGGESTIONS</u>

#393-54 That the monthly reports concerning the development & #610-54 of informants for the protection of Strategic Air Command Bases of the U.S. Air Force (PROSAB) be submitted semiannually by the field instead of monthly. (Submitted by Anchorage and Louisville Offices)

That these individuals be recontacted once a year instead of every six months. (Submitted by Anchorage Office)

# BACKGROUND

This program arose as a result of a conference between the Director and Secretary of the Air Force in 1950. Air Force has advised bases occupied by the Strategic Air Command are its most important bases and planes from at least some of these bases will carry the atomic bomb in the event of war. Several of these bases are also listed as Class A facilities of the Atomic Energy Commission. Air Force also advised these bases may have the only retaliatory weapons of force in the event of sudden attack upon the United States.

The Bureau previously required the submission of monthly reports concerning the status of this program and for recontacts to be made every six months. However, by memorandum of 7/20/54, Tolson from Kr. Belmont to Ur. Boardman, the Internal Security Section Boardman, initiated a suggestion that the reports on this program be subject Nichols. Belmont. mitted quarterly rather than monthly. This memorandum has been Glavin: approved and field offices covering Strategic Air Command Bases have been notified of this change. The field was also instructed to continue to recontact these informants each six months. Harbo Rosen Tamm Tracy RECORDED - 82 166-2554- 111 cc-Messfs / Sizoo and Harbo ED 82 SEP 7 1954

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#### ADVANTAGES TO SUGGESTION

SAC, Anchorage and SAC, Louisville both feel adoption of the suggestion that these reports be submitted semiannually rather than monthly would save the majority of the paper work involved and considerable agent time in so far as recontacts of these informants are concerned.

SAC, Anchorage stated most of the informants on the Strategic Air Base located at Eielson Air Force Base, Alaska, have already been contacted on several accasions by agents of the Anchorage office and it is believed they are now definitely familiar with the Bureau's jurisdiction in Espionage, Sabotage, and subpersive activities, and it is a waste of time to recontact these individuals every six months. Although the importance of the program is fully realized, SACs, Anchorage and Louisville, both feel that semiannual submission of these reports would not defeat the purpose of these reports, nor in any way interfere with the efficiency of this program.

#### DISADVANTAGES

In view of the tremendous importance of these bases to the defense of this country and the Director's agreement with the Secretary of the Air Force to develop informants in the vicinity of these bases, Mr. Belmont of the Domestic Intelligence Division believes the program should be given extremely close supervision at the Seat of Government and that this can best be done through quarterly reports rather than semiannual reports. For the reasons set out above, it is also believed informants should continue to be recontacted each six months.

# EXECUTIVES CONTERENCE RECOMMENDATION DEDM: The

Present at the Executives Conference August 19, were Messrs. Mohr, Tamm, Parsons, Sizoo, Belmont, Boardman, Rosen, Nichols, Holloman and Mason. The Conference felt that the action of July 20, 1954, to change the monthly reports to quarterly constituted as much relaxation of the program as could be reasonably permitted. Conference was opposed to any further change.

Oly,

Mr. Tolson

The Executives Conference

SPECIAL BUREAU PROGRAMS

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The Executives Conference desired the field to furnish its views concerning the advantages and disadvantages resulting from the Office Conference Program. SAC Letter 54-36 required the field to submit its views as to the Semiannual Conference for Agents.

# RESULTS OF VOTE RE SENTANNUAL CONFERENCE FOR AGENTS:

Number of SACs Voting - 51
Continue as Is - 33
Discontinue - 11
Modify - 7

#### REASONS WHY CONTINUE

Necessary opportunity for mutual discussion; new ideas confien result; policies better understood; greater uniformity in procedures result; aid in building morale; opportunity to evaluate participating speakers; necessary to impart SAC Letter instructions; Resident Agents need more contact with office; cost negligible.

# REASONS WHY DISCONTINUE:

More frequent, shorter squad conferences necessary, rendering this superfluous; results obtained do not justify time consumed.

# HOW AND WHY MODIFY:

EX. -109

Number to be held left to SAC's discretion, as the number needed is variable; hold quarterly in view of increase in Bureau instructions to field; hold annually with less lecturing and more discussion as more frequent squad conferences necessary anyway.

# EXECUTIVES CONFERENCE CONSIDERATION: GCG: jaw

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Mr. Tolson

The Executives Conference

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#### SPECIAL BUREAU PROGRAMS

The Executives Conference desired the field to furnish its views concerning the advantages and disadvantages of the Office Conference Program. SAC Letter 54-36 required the field to submit its views as to the Annual Law Enforcement Conference and the Annual Specialized Law Enforcement Conference.

#### ANNUAL LAW ENFORCEMENT CONFERENCE

#### RESULTS OF VOTE:

Number of SACs Voting = 51
Continue As Is = 16
Discontinue = 19
Modify = 16

## REASONS THY CONTINUE:

Improves cooperation of various police agencies; valuable for increasing contacts; cements relations with police agencies; police officers look forward to and expect them.

# REASONS WHY DISCONTINUE:

Already too many police conferences; police officers have difficulty getting time off to attend; expense to police officers incidental to traveling to conferences a hardship; police schools achieve same results; of value only during national emergency; time required to put on not commensurate with benefits; attendance of many due to desire to please Resident Agents rather than interest in program; overlaps more beneficial specialized conference.

## HOW AND WHY MODIFY:

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Tolson Combined	with Annual Spec	ialized Law Enforce	nent Conference
Nichdio save time and mo	neu: hold as a po	ert of program of t	he annual convent:
Belmonp Leading State Pe	ace Officers Asse	ociation in each fi	eld division
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#### ANNUAL SPECIALIZED LAW ENFORCEMENT CONFERENCE

#### RESULTS OF VOTE:

Number of SACs Voting - 51
Continue As Is - 20
Discontinue - 23
Modify - 8

#### REASONS WHY CONTINUE:

Popular with law enforcement officers; more cases are referred to FBI; opportunity to awaken industry and law enforcement to problems facing both; publicity value; opportunity for industrial leaders to meet with law enforcement; alerts outsiders to certain violations; highlights methods of coping with certain violations; opportunity to clarify FBI jurisdiction.

#### REASONS VHY DISCOUTINUE:

Results do not justify cost; repetitious, as topics are covered at Annual Law Enforcement Conference; attendance in some localities inadequate due to inability of some to get time off; already too many Law Enforcement Conferences; topics covered not always pertinent to the problems in a given locality.

#### HOW AND WHY HODIFY:

Combine with Annual Law Enforcement Conference to reduce number of conferences and cover same program; hold only in areas and at times when a particular violation is prevalent; hold once every two years; select topics in accordance with needs of each locality rather than on a nation-wide basis; develop program in greater detail to avoid duplication.

# GENERAL OBSERVATIONS

It thus appears the holding of both the Annual Law Enforcement Conference and the Annual Specialized Law Enforcement Conference is not popular with the field and that the two should be combined. The SAC in Memphis indicated that police officers do not distinguish the two conferences anyway. The SAC in Savannah pointed out there is a definite possibility that police officers in some localities are "over-conferenced." As between the two the vote indicated the Annual Specialized Law Enforcement Conference to be the most highly regarded. The fact representatives of industry attend renders the latter conferences unique and most certainly presents a favorable field in which to develop new and better contacts.

To integrate the Annual Law Enforcement Conference with the annual convention of the leading State Peace Officers Association in each field division territory would of course, tend to reduce the Bureau's control over the program. The more desirable course appears to continue the Annual Specialized Law Enforcement Conference and integrate the Annual Law Enforcement Conference with it. Inspector E. D. Mason of the Training and Inspection Division favors the continuance of the annual Specialized Law Enforcement Conference with topics to be set by the Bureau and in any office where the topic is not applicable (such as Interstate Transportation of Stolen Motor Vehicles - Honolulu and Anchorage), permit that SAC to offer for Bureau approval a substitute topic of local interest.

# EXECUTIVES CONFERENCE CONSIDERATION: GCG: jow

Present at Executives Conference 8-26-54 were Messrs. Mohr, Tamm, Parsons, Sizoo, Belmont, Boardman, Rosen, Holloman, Nichols and Gearty.

The Conference was unanimously of the opinion that the Annual Law Enforcement Conference and the Annual Specialized Law Enforcement Conference be continued.

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# EXECUTIVES CONFERENCE

SUGGESTION <u>#342-54</u> MADE BY SA BOSTON OFFICE OLICE TRAINING SLIDES

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#### SUCCESTION

It is suggested that in the future police training slides be prepared on 35 m.m. frames instead of 3" x 4" frames, as at present.

#### *ADVANTAGES*

The suggesting employee had in mind that it is difficult for field offices to obtain projectors for the larger slides, while smaller projectors are available at practically all photo shops. In addition, the suggester stated the larger projector of necessity is a heavier machine and cumbersome to transport, and he felt the smaller slides would be more economical.

ur. D. J. Parsons of the Laboratory favors the suggestion and pointed out the following advantages:

- 1. Cost of Slides: 35 m.m. color slides cost one-fifth as much as 31th x 4th eolor slides and would involve much less work in the Bureau.
- 2. Convenience in Transportation A box of fifty 32" x 4" slides weighs over and Shipping: 8 pounds while a similar number of 35 m.m. slides weighs only a few ounces. RECORDED-74

In addition to the regular in Fibiqual 35 m.m. 3. 35 m.m. Strip Film: slides, it is very common strip film to be used where 10 to 1000 or more slides are placed Boardman on a continuous strip of film. Armed Forces Training Programs widely use this and it is the least expensive method of showing slides. Recorded tapes are also commonly used with strip films. 35 m.m. projectors are adapted to project both slides and strips. Some Bureau subjects

such as Firearms, Defensive Tactics, Packing Evidence, etc., can be easily visualized on

strip films. cc-less is. Sizo o and Harbo

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4. Adaptability of 35 m.m. Equipment:

Sixty-seven Letoa cameras and many other 35 m.m. cameras are presently assigned to the field and these can be used by field offices to make many of their own slides. For example, a traffic instructor could take pictures of local scenes a week in advance and make them part of his discussion in a Police School. SACs could show up-to-the-minute slides on problems in their demonstrations during speeches through use of slides made with presently available 35 m.m. cameras.

5. 31" x 4" Paper Mask Slides

Field offices now have various 34" x 4" paper mask slides which are generally unsatisfactory because they ourl during storage and during use. Agents attending In-Service Training Classes frequently complain of these slides and some field offices have requested 35 m.m. equipment because of the ineffectiveness of these slides. Several previous suggestions along this line have been turned down because of the cost of replacing projectors.

6. Popularity of 35 m.m. Slides:

The majority of requests made of the Bureau for slides for television purposes is for 35 m.m. slides. 35 m.m. projectors are more readily available for use on a rental or loan basis for use at Police Schools and speeches before various organizations when Bureau-owned projectors are not available.

7. Quality of Picture on Screens

There would be no appreciable difference in the picture projected by a 35 m.m. projector, as compared with pictures projected by the 33" x 4" projectors presently in use in the field.

#### DISADVANTAGES

Mr. J. P. Nohr of the Administrative Division advised all field offices now have projectors for 3" x 4" frames, costing \$170 each. Mr. Hohr sees no reason for changing now because of all of the series of 3" x 4" slides.

Mr. D. J. Parsons of the Laboratory agrees that the cost of purchasing new equipment would be a disadvantage and points out it would be necessary to purchase new 35 m.m. slide projectors for all field offices except Los Angeles and San Francisco, which already have them.

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Mr. ure Parsons stated 35 m.m. slides and projectors are more generally used by agencies and persons outsides and projectors are more generally used by agencies and persons outside the Bureau than the larger slides and projectors because of convenience and cost and he believe the advantages listed above outweigh the disadvantage of cost to (C) replace \$3,500, at \$70 34" x 4" color in making of Er. Parsons states this would dost the Bureau approxima at \$70 per unit; however, he feels the cost of making a x 4" color slide is over 50¢ more per slide (including labor the Bureau) than the 35 m.m. slides, and \$3,500 would be saved making of only 7,000 slides. He believes where projectors are used frequently they could be borrowed or rented when necessares on stated 35 m.m. slides and projectors are more general. the projectors presently on hand. Bureau approximately r 0.08 t

# EXECUTIVES CONFERENCE CONSIDERATION:

LDIVICE

Reserve, Coquire and Mason. The Conference of 8/4/54 were kerper, Coquire and Mason. The Conference unanimously felt that we should continue to use the projectors now on hand but that we should equip each projector with an appropriate invert at the sum of 67.00 each, total cost would be 150.00 (Los Angeles and San then use all 31" x 4" slides now on hand and in the future could make up 35 mm. slides, which cast only 12% each as compared with 337% each for the 33," x 4" slides.

tions for the projector inserts that the inserts may be ordered. If approved, the FBI Laboratory will furnish specifica

If approved, there is attached an appropriate letter

9/1/54

Mr. Tolson

The Executives Conference

SUGGESTION #512-54

MADE BY WISS
PHILADELPHIA OFFICE
ASSEMBLING OF REPORTS

In accordance with SAC Letter 54-36 Q, 7-13-54, which requested the field to submit their thoughts relative to ways of further streamlining the Bureau's work, the following suggestion was made.

#### SUGGESTION

Assembly jobs of more than ten pages in length be assembled by a Grade GS-2 clerk before being returned to the stenographic pool for preparation of abstract, index cards, and initialling.

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## ADVANTAGES OF SUGGESTION

Following the mimeographing of reports, they are returned to the stenographic pool where the stenographer who originally typed the material assembles same. The suggester feels that by having GS-2 clerks assemble these reports this would save GS-3 or GS-4 stenographers time.

# DISADVANTAGES OF SUGGESTION

SAC Laughlin, Washington Field, can see no advantage to the suggestion. The time the stenographer would take in referring the job to a lower paid employee could be used in handling the assembling job itself, and something like this could cause confusion. SAC Laughlin recommends unfavorably.

**RECORDED - 25 / 1997

# EXECUTIVES CONFERENCE CONSIDERATION INDEAT

Tolson The Conference of 8/30/54, composed of <u>Nes</u>srs. <u>Boardman</u>, Nichols, Tolson, Parsons, Sizoo, Belmont, Rosen, Mohr and Harbo, recommends undowningusly unfavorable.

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Executives Conference

ALL TOWNSTION ACTIONS
HEREIN IS 1995 TILE SID ENOUGH
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SUGGESTION NO. 580-54

WADE BY VETTOIT OFFICE

LOPLEY INTERVIEW

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In accordance with SAC Letter #54-36 (Q) dated 7/13/54 which requested the field to submit their thoughts on ways of further streamlining the Bureau's work, the following suggestion was received.

#### SUGGESTION:

It is suggested that Special Agents in Charge be authorized to approve follow-up Toplev interviews in those instances where sound judgment indicates that such interviews should be conducted. Otherwise, the matter should be referred to the Bureau for authorization.

### PRESENT PROCEDURES

There is presently in operation a Toplew program, which is a highly specialized project whereby specially chosen Agents in the field have been brought to the Seat of Government for training and are now interviewing high-level Communists as potential informants. The requirements under this program were all very carefully considered and since its inception in September, 1951, such requirements have done much to make the program a success. Since individuals are being interviewed who. have spent their entire lives following ideology diametrically opposed to the American way of life, caution must be exercised in this matter, and as one of the safeguards, it has been established that all interviews must be authorized by the Seat of Government. On occasion, aprospect agrees to be reinterviewed; such reinterviews will consist of perhaps two or three instances and then the individual makes up his mind to cooperate or not. At times the interviews will continue for longer periods, and on those cocasions the Bureau will consider giving blanket

Tolson. authority to reinterview that person, providing all instructions are followed under the program relative to interviews. Belmont Harbo PTOURNED . 25 NOEMED. 266-2554-117
CONSIDERED 1954 RD Mohr cc: . Er. Sizoo Parsons Rosen. Ur. Harbo Tamm Śizoo **V**interrowd Tele. Room Holloman

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#### ADVANTAGES:

Detroit points out adoption would result in less administrative handling of these matters and would result in a considerable savings to the Bureau in cutting down on the number of teletypes used. It would permit the field to operate with greater speed when such was required.

### DISADVANTAGES:

Would decrease the Bureau's detailed control over the program.

### RECOMMENDATIONS:

ir. A. H.Belmont, Domestic Intelligence Division, recommends the suggestion not be adopted and the Toplev program will continue to receive close attention. In any instance where it is felt blanket authority to conduct reinterviews is necessary, it will be given careful consideration in each case.

# EXECUTIVES CONFEDENCE CONSIDERATION: RTH: cs

The Conference of 8/30/54, composed of Messrs. Boardman, Nichols, Tamm, Parsons, Sizoo, Belmont, Rosen, Mohr and Harbo, unanimously concurred with Mr. Belmont that the suggestion should not be adopted.



Executives Conference

Suggestions 4633-54 & 4635-54 information contained Letters of Explanation

In accordance with SAC Letter 54-36 (C) dated 7/13/54 which requested the field to submit their thoughts relative to further streamlining the Bureau's work, the following suggestion was received.

### SUGGESTION:

That the rule requiring a letter of explanation to be attached to a report where there is a gap of thirty days or more between the last date of "Period for Which Kade" and "Date of Teport" be eliminated. (#633-54 submitted by Cklahoma City Office.)

That the requirement of submitting explanation whenever anended pages of reports are submitted to Bureau be eliminated. (1635-54 submitted by Uklahoma City Office.)

### PRESENT PROCEDURE:

Section 4A-I(j), Manual of Rules and Regulations, states: "Amended pages of reports are to be submitted to Bureau by cover letter. Cover letter must contain explanation for error, recommendations for any administrative action, if necessary, to-gether with two copies of amended pages of report."

Section 4A-I(i), Manual of Rules and Legulations, states: "When there is a gap of thirty days or more between the last date of the period for which made and the date of the report. a letter of explanation must be attached to the report."

# ADVANTAGES:

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Nichols

Belmont

Parsons

Roseň. Tamm-Sizoo

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Harbo -Mohr

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Savings of dictation and transcription time and

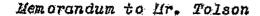
elimination of administrative detail. Boardman ... EX-125

DISADVANTAGES:

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None noted by persons submitting suggestions. of per &

Mr. Strop co: Mr. Harbo



#### OBSESVATIONS:

With regard to submitting a letter of explanation where a gap of thirty days or nore appears between the period for which made and the date of the report, the suggester states the few instances which have come to his attention were not intentional and in fact unavoidable. Regardless of the explanation, the delay still occurred, and the letter will not remove it. There may be some instances where administrative action would be justified, but they would be isolated. In some instances the Agent dictated or rough drafted within the SO-day period, but did not consider the 5-day delinquency rule in the stenographic pool; when typed on the fifth day the report came within the requirement of this rule; the Agent did not dictate a letter because he believed the report would be typed in time; when the report crossed the supervisor's desk, it had to be sent back to the Agent, thereby delaying it further.

With regard to explanations being submitted with amended pages of reports, the suggester advises in most instances the error is inadvertently made, or it might be a question of difference in judgment between the igent in the field and supervisor at the Seat of Government. He feels if the Supervisor at the SCG feels an error is grave enough to justify a letter of explanation he should request it in the individual case; the same could apply if the field catches the error on its own initiative.

# RECOMMENDATIONS:

Mr. Rosen, Investigative Division, is opposed to both suggestions. He states that the requirement that letters of explanation be substitted have a tendency to make the field submit reports more promptly and to be more careful in their preparation. He states the letters of explanation are generally satisfactory. Requiring letters of explanation tends to cause supervisors to carefully review reports in the field before they are submitted to the Bureau. Mr. Nichols, Records and Communications Division, recommends continuance of the requirements.

EXECUTIVAS CONFERENCE CONSIDERATION: RTH.CS

The Conference of 8/30/54, composed of Messrs. Boardman, Nichols, Tamm, Parsons, Sizoo, Belmont, Rosen, Mohr and Harbo, was junanimously of the opinion that the present procedure should be

9-2-54

The Executives Conference

SUGGESTION (559-54 MADE BY SAC CHARLES OF BROWN OFFICE DECORDING LONG PISTANCE CALLS

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In accordance with SAC Letter 54-36 (, 7-12-54, which requested the field to submit their thoughts relative to ways of further stream-lining the Bureau's work, the following suggestion was nade:

### SUCCESSION

That the field be allowed to discontinue the practice inclinated during the past two years of recording data concerning all long distance telephone calls, identity of the caller, length of time, and file number involved. Such records are maintained primarily to assist SAC in controlling communications costs.

### ADVANTAGIS OF SUGGESTION

The suggester feels that by eliminating this daily record it would allow the elerical employee to devote this time to other natters. Control of communications costs can be accomplished through monthly examination of expenditures to determine whether or not they are lower than the figure set by the Bureau.

# DISADVANTAGES OF SUGGESTION

SAG Brown, Denver, feels that the only disadvantage in not maintaining this record would be an error that might be made by the Telephone Company in preparing the bill.

Accident to the Director L. B. Nichols recommends unfavorably, pointing out that without the daily record the SICs have no way of making a daily check on long distance calls to determine who nade them, why they were made, and why individual calls could not have been eliminated or

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Rosen	•
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Shortened through use of less expensive methods of communication. Wonthly telephone bills will reveal only the date, connection and auration of calls and without the daily check by means of the records now being maintained, the use of long distance telephone service could get out of hand in a month's time. An attempt to fix responsibility at that time would consume more time and effort and be less effective than the present method.

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# EXECUTIVES CONFERENCE CONSIDERATION: RTH: jaw 9-2-54

The Conference of 9-1-54, composed of Messrs. Nichols, Boardman, Tamm, Parsons, Sizoo, Hennrich, Mohr, Rosen and Harbo, unanimously recommended unfavorable.

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EXECUTIVES CONFERENCE

SUGGESTION #436-54 MADE BY MOBILE OFFICE PROPOSED REVISION IN FORM FD-4 FIELD OFFICE ROUTING SLIP)

ALL INFORMATION CONTAINED HEREIW LS INCLASSIETED

### SUGGESTION

It is suggested that the Bureau consider inserting on Form FD-4 (Field Office Routing Slip) the following wording directly under the heading "Memo To:"

> Director. FBI -Att in of

### ADVANTAGES

The suggester believes this would be a time saver to personnel in field divisions and would afford neatness and uniformity.

SAC J. G. Shanklin of Mobile states there are listed in the Manual of Rules and Regulations fifteen different items forwarded to the Bureau by routing slip and he believes these routing slips are used with sufficient frequency that adoption of the suggestion would contribute to a saving of stenographic time:

Mr: Nichols of the Records and Communications Division believes the suggestion has merit and states its adoption would be of assistance to the Routing Unit, Records and Communications Division. as well as to Mail Glerks in various sections of the Bureau. The Forms Desk, Training and Inspection Division, has no objection to this idea and agrees with Mr. Nichols in recommending favorably as to its adoption. Samples of present and proposed form are attached:

# EXECUTIVES CONFERENCE CONSIDERATION

Present at the Executives Conference August 17, 1954, were Myssrs. Nichols, Boardman, Tamm, Parsons, Sizoo, Belmont, Rosen,

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Holloman and Mason. The Conference unanimously recommended the proposed change be made in the field office routing slip at the next printing. New routing slips will be printed in approximately three months.

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### DEXECUTIVES CONFERENCE

SUGGESTION #750-54
HADE BY SA
PHOTOCRAPHS OF CRIMINALS
ARRESTED BE HADE IN COLOR

ALL INFORMATION CONTAINED.
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#### SUGGESTION

That the Bureau give consideration to obtaining color photographs of the more notorious criminals arrested either by the Bureau or by local agencies.

### ADVANTAGES TO SUGGESTION

The suggester believes color photographs would prove their worth as a safety measure in much quicker identification by an investigating Agent; would aid in reducing errors in identification by agents and witnesses, and cooperative citizens who sometimes report they have seen someone resembling a subject the Bureau is seeking.

Although it is not believed practical to maintain a supply of color film in each field office, the suggesting employee believes when an occasion for such colored pictures became desirable, local purchases of color film in small quantities could be made at very little additional cost to the Bureau. He further states there probably two or three agents in each field office who have training in photography and who have had considerable experience in color photography as a hobby.

# DISADVANTAGES

SAC J. A. Robey, Birmingham Office, believes the cost of producing color photographs would be quite high and he feels the exhibition of good black and white photographs would serve the same purpose. Ur. J. P. Mohr of the Administrative Division agrees with this view.

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Boardman	
Nichols In addition to the	above listed disadvantage, Ur. Rosen
HarboInvestigative Division, state	s very few law enforcement agencies
Mohr are equipped to take colored	nictures and to obtain color photo-
Parsons	
Rosen	RECORDED · 15 6 TRUE 4
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graphs of persons arrested by them it would be necessary for a Bureau representative to photograph these criminals in local police departments at the time such persons are arrested. Rodachrome prints are prepared in processing laboratories of the manufacturer and this feature would be undesirable; taking colored pictures requires a certain degree of proficiency, special lighting effects and the average Agent does not passess the necessary specialized skill required in taking good colored pictures.

## EXECUTIVES CONFERENCE CONSIDERATION : RIH.cs

The Conference of 8/30/54, composed of Messrs. Boardman, Nichols, Tamm, Parsons, Sizoo, Belmont, Rosen, Mohr and Harbo, recommends unanimously unfavorable for the reasons indicated herein.

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# EXECUTIVES CONFERENCE

SUGGESTION #356-54 MADE BY RECORDS AND COMMUNICATIONS DIVISION LIST OF FORMER BUREAU EUPLOYEES ALL INFORMATION CONTAINED HEREINIS INCLASSIFIED CI WHO ARE NOW IN HILITARY SERVICE.

### SUGGESTION

It is suggested that the Bureau discontinue furnishing the list of former Bureau employees who are now in the military service to employees who are on military leave. It is also suggested that this list be furnished to employees on military leave only upon specific request and that it be transmitted by personal letter. Attached hereto is the most recent list of former Bureau employees who are now on military leave.

#### ADVANTAGES

The suggester feels there is a security risk in furnishing this list to employees now on military leave and this information could fall into the hands of a Soviet agent.

Mr. J. P. Mohr of the Administrative Division advised that this list is compiled quarterly and uses the expression "Bureau". rather than "FBI" and this might well indicate any Bureau. Therefore, security is not a sufficient reason to discontinue sending out the military address list.

However, preparation of this list costs approximately \$160 each quarter for services and material. Aside from the cost factor, the shooting war is over, military and industrial effort which was so vigorous in 1951 has slowed and the country in general seems essentially on a business-as-usual basis. In view of this relaxation, Mr. Mohr feels the Bureau also should relax in this regard and while it should continue to send "The Investigator" to former employees in the military service, it should not go all-out by sending the military address list as well. Táisan

To endeavor to furnish employees on military leave with the Boardman Nichols of former employees who might also be stationed at the same post Glais the individual making such a request would be impractical. Ur. Mohr Tage Army Post Office or Fleet Post Office addresses and the Bureau does Now ot know the particular post of the former employee in such cases,

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# EXECUTIVES CONFERENCE CONSIDERATION EDM: Ck

Present at the Executives Conference August 18, were Messrs. Boardman, Tamm, Parsons, Sizoo, Belmont, Rosen and Mason. Executives Conference consideration unanimously favorable. Letter of commendation to suggesting employee, is attached.

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Executives Conference

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CUCCESTION NO. 611-54

PADE BY LOUISVILLE OFFICE

CLECICAL EMPLOYEES' DAILY REPORTS

In accordance with SAC Letter 54-36 (4) dated 7/13/54, which requested the field to submit their thoughts relative to further streamlining the Bureau's work, the following suggestion was made.

### SUGGESTION:

Daily reports of clerks assigned to the Chief Clerk's Office be eliminated, their place to be taken by one over-all report from the Chief Clerk.

### PRESENT PROCEDURE:

Individual reports are submitted by each clerk in the Chief Clerk's Office which reflect work still on hand. each day.

# ADVANTAGES:

It will eliminate a daily task on the part of each clerical employee which appears to be unnecessary, at least in the small offices. It is felt the work of the Chief Clerk's Office can easily be seen at a glance by the EAC and the Chief Clerk and the reports do not mean a great deal and are of no particular help.

# DISADVANTAGES: FX-100 RECORDED - 116

Mr. J. P. Hohr, Administrative Division, states information as to the anount and type of pending clerical work is vitally necessary to the efficient administration of the office. It would appear in a large office the Chief Clerk would have to rely upon individual reports, whereas in a small office it is likely the Chief Clerk could readily determine the amount of Tolson Boardman 🗻 Nichols pending work by merely glancing around the office. This method, Belmont however, would only secure an approximation of the amount and Harbo . type of work; to get specific information the Chief Clerk would have to count the items of work on hand or have someone else do Rošen it. He stated it would appear that the individual least incon-Winterrowd ventenced to make the report and most qualified to make it is Tele. Room The individual clerk.

Mica: Hersrs. Sizoo & Harbo

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Mr. L. L. Laughlin, Washington Field Office, states these daily reports are necessary to enable the Chief Clerk to know exactly what work each employee has on hand.

### RECOMMENDATIONS:

Ur. J. P. Nohr, Administrative Division, recommends in view of the above that the suggestion not be adopted.

Mr. L. Laughlin, Washington Field Office, recommends that if any change is made in the present procedure that it be on a permissive basis; that is, those offices who feel they need such daily reports be authorized to maintain them.

### EXECUTIVES CONFERENCE CONSIDERATION: RTH: 08

The Conference of 8/30/54, composed of Hessrs. Boardman, Nichols, Tamm, Parsons, Sizoo, Belmont, Rosen, Mohr and Harba, recommends unanimously unfavorable.

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. Executives Conference

SUGGESTIONS #626-54, #691-54, #70115HFORMATION CONTAINED
EXTORTION CASES

DATE 19 9 9 9 5 5 1 3

In accordance with SAC Letter 54-35 (C) dated 7/13/54, which requested the field to submit their thoughts relative to further streamlining the Bureau's work, the following suggestion was submitted.

#### SUGGESTION:

That the submission of a formal closing report in each and every Extartion case no longer be mandatory and where the facts of a case might be of interest to the Eureau for indexing purposes, a summary of facts would be submitted by air-tel. (Suggestion submitted by Savannah, Newark and Omaha Offices.)

#### PRESENT PROGEDURE:

Manual of Instructions, Section 38, Paragraph F (1) provides that an investigative report must be submitted in every Extortion Case, even though prosecution may have been declined at the inception or early in the investigation. No case within this classification may be closed administratively in the field.

FBI Handbook, Part 1, Paragraph 44A(2) provides that cases of a trivial and negative information may be closed administratively, except Extortion Cases.

### ADVANTAGES:

(1) Would conserve Agent and clerical time. (2) Fould conserve file space. (3) Would eliminate furnishing the Bureau with negative and trivial information where no special reason exists for the Bureau being advised. (4) Would reduce exceptions to existing Bureau rules.

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#### RECOMMENDATIONS:

Hr. A. Rosen, Investigative Division, recommends that the present policy should be continued. He states this is an important violation and frequently one Extortion Case ties into another and through Laboratory examination or other means it is possible to determine that the writer of an extortion note has written similar notes to other victims in the past.

### EXECUTIVES CONFERENCE CONSIDERATION: RTH:cs

The Conference of 8/30/54, composed of Messes. Boardman, Nichols, Tamm, Parsons, Sizoo, Belmont, Rosen, Mohr and Harbo, recommends unanimously unfavorable on the ground that experience has demonstrated the desirability of the present rule.

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Executives Conference

ALL INFORMATION CONTAINED HEREIN ST

Suggertion Lo. 640-54 HADE BY EAT ATTONIO USFIGE TOTATISTICS - XELIANNUAL STATISTICAL DEPONTS CLUCERYING TRANSPORTATION OF STULEN CRES INTO HEXICO

In accordance with SAC Letter 54-36 (Q) 7/13/54 requesting the field to submit views on ways to streamlining the Bureau's work, the following was received:

### Slogestion:

That the Bureau eliminate the necessity for the San Antonio, Fl Pasa, Albuquerque, Phaenix, San Diego, and Los Angeles Offices to submit semiannual statistical reports concerning the transportation of stolen cars into dexico.

### PRESENT PROCEDURE:

These statistical reports were instituted in 1947 in order to centralize the information pertaining to stolen carstransported into l'exico and give an over-all picture regarding such car thefts. These reports set out (1) Number of stolen cars located in Mexico; (2) Value of these automobiles; (3) Convictions in these cases; (4) Prosecutions pending; (5) Cartheft rings in operation; (6) Degree of cooperation between Mexican police officials and U.S. authorities along the border

### ADVANTAGES:

would eliminate administrative detail from the field and permit agents and/or supervisors to concentrate on their primary objective.

## DISADVANTAGES:

RECORDED - 116 The Seat of Covernment would not be advised of trends, Boardman stc., of the movement of stolen cars into lexico. Nichols Belmont INDEXED - 116 ascommendations: 13 SEP & 11655 Mohr Parsons Mr. Rosen, Investigative Division, is opposed to the Suggestion, since this information can only be obtained through Rosen _ Tamm Winterrowd compilation of the semiannual statistical reports which the border offices are required to submit. Holloman _ Messie Sizoo & Harbo

# EXECUTIVES CONFERENCE CONSIDERATION: RTH. jaw 9-2-5.

The Conference of 9-1-54, composed of Messrs. Nichols, Boardman, Tann, Parsons, Sizoo, Hennrich, Mohr, Rosen and Harbo, unanimously recommended unfavorable.

The Conference felt that the present reports should be continued since they are helpful and do not require much time to prepare.

Oszegutives Conference

SUGGESTION NO. 703-54 VADE BY SAVANNAH CFFICE ALL INFORMATION CONTAINED
HEREIN STELASSIFIED
DATE 4 TO BY SPECIFIS

In accordance with SAC Letter #54-36 (4) 7/13/54 requesting the field to submit thoughts relative to further stream-lining Bureau procedures the following was received.

### SUGGESTION:

That the Bureau consider allowing the field offices to exercise discretion in notifying the Bureau of receipt of Leaplaints in certain classifications wherein notification is now mandatory in each and every instance, regardless of the merits of the complaints.

# PRECENT PROCEDURE:

Field offices are now required to notify the Bureau immediately upon receipt of information alleging a violation of certain Federal statues. Such notification is required in each and every instance even though some of the complaints are of no particular significance. Included in this requirement are: Anti-Racketeering, Bank Robbery, Bribery, Civil Rights, Extortion, Federal Reserve Act, Fraud Against the Government, Selective Service-Conscientious Objector, Kidnaping and Involuntary Servitude and Slavery.

## ADVANTAGES:

(1) Save clerical, stenographic, agent and supervisory time in the preparation of letters. (2) Substantial reduction in paper work.

# DISADVANTAGES:

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olson (I) In so	ome isolated instan	ces the field n	ight mis-
olson (1) In so condinant Judge the signification immediate interest	to the Bureau. (	which would in	5511-11750
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the Investigative colors of the viole	ve Division is conc ations involved, no	erned. in view	of the delicate
Sandy CC: /Hessrs. Sizoo	& Harbo		
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of a complaint is necessary in order to insure proper supervision of these violations at the Seat of Government. To permit the field offices to exercise discretion in notifying the Bureau of the receipt of complaints in these classifications would be undesirable. The violations cited are among the major violations handledby the Bureau and are those concerning which the Bureau receives many inquiries from the Department, Governmental agencies, Congressmen, Senators, and the press.

# EXECUTIVES CONFERENCE CONSIDERATION: RIN.cs

The Conference of 8/30/54, composed of Messrs. Boardman, Nichols, Tamm, Parsons, Sizoo, Belmont, Rosen, Mohr and Harbo, recommends unanimously unfavorable.

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Executives Conference

SUGGESTION NO. 557-54 MADE BY DENVER OFFICE PERFULHANCE BATINGS ALL INFORMATION CONTAINED
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DATE 4 12 DBY 25 CLIS

In accordance with LAC wetter #54-30 (i) dated 7/13/54 which requested the field to submit their thoughts on ways of further streamlining the Bureau's work, the following suggestion was received.

### SUGGESTION:

That the Eureau should relax its rules with regard to the preparation of certain administrative performance ratings, such as: Transfer of employees to other divisions; transfer of the Special Agent in Charge; transfer out of the country, etc., where performance has not changed in the opinion of the supervisory official since the last rating, and in the absence of difficulty experienced during the interim.

## ALVANTAGES:

field, as well as review and clerical time in the nent.

# DISAGVANTAGES;

None noted by person submitting suggestion.

## BECOUMENDATIONS:

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that the Bureau continue to require its present administrative performance ratings, since each serves a definite purpose and contains information which might require the exchange of contains information which might require the exchange of consormal siderable correspondence to obtain if it were not available in Boardman the rating. It is felt that in those instances where the sub-Nichols also of a rating might not be necessary in a particular Harbo instance, the question can be resolved as it has been in the Mohr parsons past on an individual basis. It is not believed advisable to Rosen change the rule in order to fit a few isolated instances.

Sizoo _______ Co: Ur. Sizoo ______ Tele. Room _____ Ur. Harbo

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#### EXECUTIVES CONFERENCE CONSIDERATION: RTH:cs

The Conference of 8/30/54, composed of Messrs. Boardman, Nichols, Tamm, Parsons, Sizoo, Belmont, Rosen, Mohr and Harbo, recommended unanimously unfavorable.

) Executives Conference

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SUGGESTION NO. 648-54 WADE BY ST. LOUIS OFFICE

In accordance with SAC Letter #54-36 (Q) dated 7/13/54 which requested the field to submit their thoughts relative to further streamlining the Bureau's work, the following suggestion was received.

### SUGGESTION:

That investigative steps taken which in no way attribute to the solution of a case be summarized in reports. In cases involving bank robberies and other major of fenses where extensive neighborhood investigations are conducted, terrain searches made and a large number of interviews are conducted with people along get-away routes, long lists of names and addresses are obtained.

### PRESENT PROCEDURE:

Investigation must be set forth in the details of the report in a clear, comprehensive, detailed manner.

#### ADVANTAGES:

It is felt that by permitting the field to use such language as, "The residents along Green Road were interviewed and with the exception of the following, none had any information pertinent to the investigation," considerable time and effort would be saved. The same could be applied if a terrain search was made. It is noted that the identities of persons contacted usually appears in the file in the form of memoranda.

# <u>DISADVANTA GES:</u>

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Belmont ever, as noted above,	these names an	d addresses usua	lly donear a
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### EECOMIEN DATIONS:

Ur. Nosen recommends against adoption of this suggestion for the reason that Bureau regulations now provide that negative information can be summerized in investigative reports unless such negative information is of value to the United States Attorney, the defendant, or to other field offices. It is essential for the purpose of supervision and placing of responsibility that the names of persons interviewed and the names of agents participating in investigation be included in the reports. The Seat of Government would not be in possession of the above information if it were not placed in the investigative report.

## EXECUTIVES CONFEDENCE CONSIDERATION: RTH: 08

The Conference of 8/30/54, composed of Messrs. Boardman, Nichols, Tamm, Parsons, Sizoo, Belmont, Rosen, Mohr and Harbo, recommends unanimously unfavorable.

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# Executives Conference

SUGGESTION NO. 536-54 DATE
MADE BY CINCIUNATI OFFICE
AFOUIC SUESGY ACT - APPLICANT CASES

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In accordance with SAC Letter #54-36 (Q) 7/13/54, requesting the field to submit their views relative to further streamlining the Bureau's work, the following was received.

### SHEGEETION:

That in Atomic Energy Act - Applicant investigations, the Civil Service Commission reports be reviewed comprehensively at the Bureau and investigative letters be prepared with appropriate leads for each division.

### PRESEUP PROCEDURE:

The suggestion refers to AEA-L type investigations conducted by Civil Service Counission under Fublic Law 298, 82nd Congress. Under this lublic Law, when CSC develops subversive derogatory information on the person under investigation, CSC discontinues their investigation and furnishes the Bureau Photostats of reports containing the results of all investigation conducted.

The result of the CSC investigation is reviewed by the Bureau supervisor in the AEA-A Unit of the Special Inquiry Section. Hureau offices are then instructed to cover leads not previously covered by CSC and a Photostat of the reports, submitted by CSC is sent to those offices so they will be aware of investigation already conducted by CSC in their territory. CSC also submits a form outlining the reason for referfing the case to the Bureau and they set out derogatory information developed. Each office is furnished a copy of the CSC form containing derogatory information developed.

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### DISADVANTAGES:

It would be necessary to assign additional personnel at the Seat of Covernment to handle the review as it will require an investigative letter setting out specific leads by the Bureau.

#### OBSERVATIONS:

Ur. A. Rosen, Investigative Division, states in order to intelligently approach an investigation of this nature, the field must know exactly what CSC has done in its investigation, otherwise we would have duplication and confusion and the Bureau would be criticized for going over ground already gone over by CCC. The only way this could be remedied if we do not send the reports to the field would be for the Bureau supervisor to rehash everything in the reports in a letter to the field, which would require more personnel, time and money than to send the reports of the investigation already conducted and to tell the field to cover leads which it can perceive have not thus far been covered by CSC. Ur. Bosen recommends that the suggestion not be adopted.

EXECUTIVES CONFERENCE CONSIDERATION: RTH: jow 9-2-54

The Conference of 9-2-54, composed of Messrs. Mohr, Tamm, Parsons, Sizoo, Holloman, McGuire, Rosen, Belmont and Harbo, was unanimously unfavorable.

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Mr. Tolson

Executives Conference

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SUGGESTIONS #573-54 and #612-54 SECURITY PATROL REPORTS (STORM FD-215)

In accordance with SAC Letter 54-36 (Q) dated 7/13/54. which requested the field to submit their thoughts relative to further streamlining the Bureau's work, the following was submitted.

#### SUGGESTION:

That submission of Security Patrol Reports (Form FD-215) be discontinued. (Submitted by Louisville Office.) (Sample attached)

That these reports be eliminated and the employee handling the security patrol assignment for a certain shift merely sign a log book showing that he did handle the security patrol for the designated period. No memorandum would be written, except where a delinquency was found. In this case, a memorandum would be prepared, calling the delinquency to the attention of the responsible person, the delinquency would be corrected, and the memorandum destroyed if the delinquency was such that no further action was required. (Submitted by Detroit Office.)

### PRESENT PROCEDURE:

The Manual of Eules and Regulations, Section 8, page 3, paragraph 6(d) states: "The daily report for the Security Patrol Clerk is a letter-size white form made up so that the date, name of employee, hours worked, name of building, area covered, time, and remarks, can be entered. The Security Patrol Clerk must submit this form daily to the SAC for review and approval."

These forms are maintained for a period of six months, 66-2554after which they are destroyed. INDEXED-1

ADVAL TAGES:

Boardman Nichols (1) Reduce paper work. (2) Security Fatrol-Glerks will Belmont _ have more time to devote to other work. (3) Save filing and subsequent destruction of the reports. (4) Save supervisors time now used in initialing and reviewing these reports. Attachment cc: Ur. Sizoo Tele. Room _

Mr. Marbo atn/

### DISADVANTAGES:

The Detroit Office points out a possible disadvantage would be that there would not be a memorandum in the file reflecting the time and date a security check was made. It was pointed out, however, that the security patrol clerk's name in the log would show that he was the responsible person for a particular time.

Ur. J. P. Mohr, Administrative Division, points out:
(1) The present system helps the SAC get a concrete picture of
the condition of the security of his office space. (2) The reports
serve as a check on the operations of the individual Security Patrol
Clerks and minimize possibility of clerks forgetting to check
places which should be checked. (3) Reports on being filed provide a record from which a determination can be made later if
necessary that a particular security item was given appropriate
protection. This would be particularly important if security
material should become lost and it would be necessary to establish
whether the area was secure.

### BECOMMENDATIONS:

Mr. Mohr recommends, because of the importance of these reports and the very small amount of time it nust require to execute them, that the suggestion not be adopted.

Mr. L. L. Laughlin, Washington Field Office, recommends that the suggestion of the Detroit Office be adopted, with the modification that entries be made on the Number One Register to provide a permanent record, this to be utilized in lieu of the log book as set out in the suggestion.

### EXECUTIVES CONFERENCE CONSIDERATION: RTH: CS

The Conference of 8/30/54, composed of Messrs. Boardman, Nichols, Tamm, Parsons, Sizoo, Belmont, Rosen, Mohr and Harbo, recommends unanimously unfavorable.

The Executives Conference

SUGGESTION #551-54 WADE BY SAC CHARLES W. BROWN DENVER OFFICE, ALL INFORMATION CONTAINED
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FORM FD-237 (SRIMINAL INFORMANT REVIEW SHEET)

In accordance with SAC Letter 54-36 Q, 7-13-54, which requested the field to submit their thoughts relative to ways of further stream-lining the Bureau's work, the following suggestion was made:

#### SUGGESTION

Eliminate the requirement that serial numbers be placed on Form FD-237 (Criminal Informant Review Sheet) since to record the serials necessitates a subsequent examination of the file after it has been through the office of the Chief Clerk. (Form FD-237 attached)

#### ADVANTAGES OF SUGGESTION

The suggester feels the advantage in eliminating this information is that the file must be reviewed after the serials and the file have passed over the desk, and the top serials as they come into the office have not been serialized. The file must be continually reviewed after serialization of various memoranda in order that the serial numbers can be recorded and the purpose it serves is somewhat insignificant in that the greater majority of the oriminal informant files are of little thickness.

#### DISADVANTAGES OF SUGGESTION

Wr. Rosen, Investigative Division, recommends the suggestion not be adopted, pointing out that Form FD-237 was adopted as an aid in reviewing criminal informant files for background data. The form provides for noting the serial numbers as to where in the file appear certain nanchangeable background data. The form can be referred to rather than thumbing through the entire file to locate individual items of information. There FD-237 was adopted after numerous suggestions from the field along believe line and obviously elimination of the serial numbers would remove believe primary benefits to be derived from use of the form.

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# EXECUTIVES CONFERENCE CONSIDERATION RTH: jou 9-2-54

The Conference of 9-2-54, composed of Messrs. Mohr, Tamm, Parsons, Sizoo, Holloman, McGuire, Rosen, Belmont and Harbo, was unanimously unfavorable. The basic objective of the form could not be attained unless the serial number is shown according to present requirements.

MR. TOLSON

EXECUTIVES CONFERENCE

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SUGGESTION #743-54 MADE BY SA SAN FRANCISCO OFFICE

> ALL INFORMATION CONTAINED HEREIN/SUIGLASSIFT

### Suggestion

It is suggested that the Bureau, through liaison channels, contact appropriate Selective Service officials and suggest a frogram be inaugurated to publicize the fact that all male citizens of the United States upon reaching eighteen years of age should register for the draft under the selective Service Act of 1948.

### ADVANTAGES TO THE SUGGESTION

The suggester points out numerous delinquencies within this age bracket have been noted by the San Francisco Office. Subjects of these delinquent cases advised they had no knowledge of their duty to register on their eighteenth birthday and many have stated they were only twelve years of age when the Act went into effect. Aliens who have entered the United States for permanent residence stated they received all types of indoctrination regarding their entry into the United States and a general outline of the laws and regulations of the United States, but are never informed of their duties toward the Selective Service Act of 1948. It is believed if literature were distributed to Consulates this would eliminate many of these delinquencies.

DISADVANTAGES TO THE SUGGESTION

Assistant Supervisor Deserter Squad. San Francisco Office, noted that Federal Court has taken judicial note that the registration provisions of the Selective Service Act of 1948 are common knowledge and the above suggestion comes within the purview of the Selective Service System. Therefore, it is believed no action should be taken relative to this idea. Tolson Boardman. Nichols cc-Messrs. Sizoo Belmont RECORDED 13 Harbo Mohr INDEXED - 13 Sizoo

Winterrowd Tele. Room Holloman

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The fact that all male citizens must register upon attaining eighteen years of age has received and will continue to receive publicity by the Bureau and by the Selective Service System, Mr. Rosen of the Investigative Division advised.

### EXECUTIVES CONFERENCE CONSIDERATION: RTH: 08

The Conference of 8/30/54, composed of Messrs. Nichols, Boardman, Tamm, Parsons, Sizoo, Belmont, Rosen, Mohr and Harbo, unanimously felt that this was not an appropriate time to take action seeking to publicize widely the provisions of the Selective Service Act.

Executives Conference

SUGGESTION NO. 562-54 MADE BY THE DERVER OFFICE

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In accordance with SAC Letter #54-36 (Q), dated 7/13/54 which requested the field to submit their thoughts relative to further streamlining the Bureau's work, the following suggestion was made:

#### SUGGESTION:

That the Bureau permit a penned notation to be placed in the file to show that a fugitive lead has been covered within thirty days in order to eliminate preparation of a memo.

#### PRESENT PROCEDURE:

There a report has not been written within two weeks after the thirty-day period, it is required that a memorandum or other communication be reflected in the file, showing that the lead was covered in thirty days.

# ADVANTAGES &

A penned notation can be made in the file by the agent. identifying briefly how the lead was covered, thus saving dictation and transcription time.

# DISADVANTAGES:

Mr. Rosen, Investigative Division, states that in cases where a fugitive lead is covered and the Agent makes a penned notation in the file, the Agent may be transferred or resign and would not be able to amplify the notation at the time the investigative report is written. If the notation is not clear, it would be necessary to re-cover the lead. thereby causing unnecessary duplicate investigation. In view of this.

Boardman he is opposed to the suggestion. Belmont Harbô Mohr cc: Mr. Sizoo Parsons Ar. Harbo Sizoo Winterrowd San ASS 10 Tele. Room Holloman Gandy .

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# EXECUTIVES CONFERENCE CONSIDERATION: RTH: 08

The Conference of 8/30/54, composed of Messrs. Boardman, Nichols, Tamm, Parsons, Sizoo, Belmont, Rosen, Mohr and Harbo, recommends unanimously unfavorable.

Executives Conference

SUGGESTION NO. 549-54 MADE BY SALT LAKE CITY OFFICE CRIMINAL INFORMANTS HERE IN SUPPLIES TENDE TO DATE OF THE PROPERTY OF THE PROPERTY

According to SAC Letter 54-36 (Q) 7/13/54 requesting the field to submit their thoughts relative to streamlining the Bureau's work, the following was received.

#### SUGGESTI ON:

In connection with the Urininal Informant program, consideration be given to not requiring coverage in comparatively crime-free areas and rural areas.

#### ADVAUTAGES:

Agents would be spending more time in handling other duties instead of endeavoring to develop Potential Criminal Informants in the type of area referred to, it being noted that on occasion Criminal Informants can be developed who reside in that type of territory.

#### DISADVANTAGES:

None noted by person submitting suggestion.

### CBSERVATI ONS:

The suggester states in this type of area generally considerable time could be spent in obtaining and attempting to develop Potential Criminal Informants and Criminal Informants which could be more profitably spent on other duties. He believes this program is necessary and valuable but that stress should be placed on areas where they are likely to be developed and needed.

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areas, many areas that could be so classified have considerable criminal activity, and informant coverage is as necessary as in any other type of locality. Good coverage and resulting good results have been effected by many offices in so-called "rural areas."

EXECUTIVES CONFERENCE CONSIDERATION: RTH: jab 9-2-54

The Conference of 9-1-54, composed of Messrs. Nichols, Boardman, Tamm, Parsons, Sizoo, Hennrich, Mohr, Rosen and Harbo, unanimously recommended that no change should be made in the present Bureau policies in regard to informant coverage for the reasons indicated herein.

## Executives Conference

SUGGESTION NO. 572-54 VALUE BY THE LETTOIT OFFICE /FOUT 6-22 ALL INFORMATION CONTAINED
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In accordance with SAC Letter 454-36 (4) dated 7/13/54 requesting the field to submit their thoughts relative to further streamlining the Bureau's work, the following suggestion was made.

SUGGESTICK:

In Salawful Flight cases, where the Bureau requests the field to check concerning individuals being sought for an offense enumerated under this statute, the field be permitted to answer the Bureau by letter rather than by returning the original of the nemorandum sent to the field by the Bureau (Form 6-22).

## PRESENT PROGEDURE:

When the Bureau receives information that a person is wanted by a local law enforcement agency for a crime enumerated under the Unlawful Flight statute, the Bureau sends the original and a copy of Form 6-22 to the field, along with an Identification Record, and requests the field to check concerning a possible Inlawful Flight case. The Bureau requires that the original of Form 6-22 be returned to the Bureau with a notation placed at the battom, and that a copy be retained in the field office file. (Sample of Form 6-22 attached.)

#### OBSERVATIONS:

Upon receipt in the field office, the original of this form is stamped and serialized and routed for handling, creating a problem in returning it to the Bureau. Ur. Essen of the Investigative Division points out that the form is furnisson nished in duplicate and there would be no objection by the Boardman Investigative Division if the thin white copy of the form is Nichols returned to the Bureau with the comments, rather than using Harbo the original of the form.

Rosen _____ Attachment

Winterrowd CC: Ir. Sizoo
Holloman Hr. Harbo

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Hemorandum to Mr. Tolson

Mr. Eosen states the Investigative Division is opposed to this suggestion, inasmuch as the Bureau adopted Form 6-22 as a streamlining measure. Recently, the wording in this form was further changed to further streamline these referrals. Briefly, the Investigative Division has adopted the practice of advising the field by use of Form 6-22 of the fact that various law enforcement agencies have prepared wanted notices with the Identification Division in connection with crimes which are enumerated in the Unlawful Flight statute. As a result of referring these matters to the field, the receipt of new Unlawful Flight cases has increased considerably. Formerly, it was necessary for the field to advise the Bureau of the results of contact with local officials by letter. Form 6-22 was amended in order to allow the field to place its comments on the bottom of a copy of Form 6-22, and return same to the Bureau, thus streamlining the procedure.

#### EXECUTIVES CONFERENCE CONSIDERATION: RTH: CS

The Conference of 8/30/54, composed of Messrs. Boardman, Nichols, Tamm, Parsons, Sizoo, Belmont, Rosen, Mohr and Harbo, recommended unanimously unfavorable.

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The Executives Conference

SUGGESTION #558-54 WADE BY SAC CHARLES W. BROWN DENVER OFFICE UNDEVELOPED LEADS

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In accordance with SAC Letter 54-36 Q, 7-13-54, which requested the field to submit their thoughts relative to ways of further stream-lining the Bureau's work, the following suggestion was made:

#### SUGGESTION

ontraTing That Bureau approval be obtained before field offices request two or more field divisions to contact all Potential Criminal Informants or Criminal Informants for information where this lead is of a general exploratory nature. It was suggested the Bureau formulate a policy in this connection since it appears to be useless effort on the part of Bureau personnel hundreds of miles away to contact all Potential Criminal Informants and Criminal Informants when there is no indication that these contacts will be productive.

## PRESENT PROCEDURE

SAC Brown, Denver, states that at the present time many of the offices follow the practice of setting forth an undeveloped lead for numerous divisions to contact all Potential Criminal Informants and Criminal Informants in an effort to obtain information as to the identity of an unknown subject or for other reasons where no logic exists for such a lead.

# ADVANTAGES OF SUGGESTION

The suggester feels this will eliminate unproductive use of Agents' time. Of course, where there is some reason for a field division to handle this lead it should be set forth.

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#### DISADVANTAGES OF SUGGESTION

Assistant Director Rosen; Investigative Division, does not believe the promulgation of such a rule is necessary in view of existing instructions that SACs do not have leads covered which have no reasonable or logical basis in connection with the aims of the investigation. Leads to contact informants are investigative leads in relation to the same rules of reason that govern all investigation and should be so treated.

# EXECUTIVES CONFERENCE CONSIDERATION: RTH: jdw 9-2-54

The Conference of 9-2-54, composed of Messrs. Mohr, Tamm, Parsons, Sizoo, Holloman, McGuire, Rosen, Belmont and Harbo, unanimously agreed with Mr. Rosen that the proposed rule should not be adopted.

Mr. Tolson

9-8-54

Executives Conference

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Suggestión do. 714-54 L'Ade by springrield office

In accordance with SAC Letter #56-80 (4) dated 7/13/54 which requested the field to subsit their views on ways to further streamline the Sureau's work, the following was received.

# <u>cogoserion.</u>

Discontinue running the yearly tickler on closed files pertaining to Security Index subjects in order to submit the yearly report, and use form 10-134 (Verification of Information on Security Index Cards) in place of this yearly tickler.

#### PARENCE PROCESORE:

Under existing instructions the field is required to subsit an investigative report concerning each Security Index subject one year following the date of submission of a surmary report which places the investigation in a closed status. In this canner each investigation relative to a Security Index subject is brought up to date on a yearly basis. At the time the case is respende the investigation is re-evaluated to determine whether the maintenance of the subject's Security Index card continues to be justified in light of the subject's activities as of the time the case is respende.

The field is required on a seriannual basts, through use of Form FD-154, to verify the employment and residence of each Scourity Index subject. (Sample of Form FD-154 attached.)

ALVALITACES:

EX-130 RECORDED - 128
INDEXES - 128 66-25-4-1176

Parsons _______Rosen ______

Tamm _____ Ur. A. H. Delmont, Donestic Intelligence Division, Winterrowd States it should be noted that verification of residence and

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employment will, in many instances, vary depending upon information which is channeled to the subject's file. Should information affecting subject's residence and employment be received other than on the accasions when the verification would have been made on a six-month basis, the artification tickler to verify residence and employment on a six-month basis would be arended by the field, and in some instances the case would not, therefore, be reviewed for the purpose of the yearly report.

It is further noted this suggestion would appear to be limited in its amplication to those offices which have a relatively small number of Security Index cards and where the assignment of Form FD-154 to verify the residence and employment of the subject is handled by the Supervisor who likewise handles the reopening of security investigations for the purpose of the annual report. In larger offices which have the large bulk of Security Index subjects, it should be noted the employment and residence verifications and reopening of security investigations for the purpose of the annual report are two separate and distinct operations handled by two separate field office desks.

# EXECUTIVES CONVERFNCE CONSIDERATION: RTH:nfp 9/8/54

The Conference composed of Mesors. Tolson, Boardian, Tamm, Parsons, Sizoo, Belmont, Bosen, McGuire and Marko recommend unanimously that the present procedure be continued.

) Executives Conference

In accordance with SAC Letter 54-36 (Q) 7/13/54, requesting the field to submit their thoughts relative to further streamlining the Bureau's work, the following was received:

#### SUGGESTION:

That contacts with University professors in the 116 classification (Atomic thereign Act) be confined to those professors who instructed the applicant within the past ten years, excluding those cases in which prior derogatory information has been developed.

#### PRESENT PROCEDURE:

Attempts are made to locate the applicant's former instructors in major courses, regardless of the period of time that has elapsed since the applicant's attendance at the University.

The Manual of Instructions relating to applicant investigations and related special inquiries states that, "all periods of the applicant's adult life must be fully accounted for..."
Under the heading Education, it states that, "interviews with professors and fellow students should be conducted in addition to checking records to establish the person's character, loyalty, and associations."

#### ALVANTAGES:

(1) Elimination of much investigative time, where results. have been largely negative in the past. (2) Derogatory information is usually contained in the scholastic record and these allegations can be traced to the original scurce from this record. (3) Instruc-Tolson tors' contacts with students, even under ideal circumstances, are Boardman formal and the possibility of segregating personalities after a Tapse of a long period of time is extremely difficult for the Nichols Belmont professor when the association is routine. Harbo . Mohr DISADVANTAGES: RECORDED - 120 Rosen Tamm Sizoo . Occasionally it INDEXED be 120 sumed that professors recall Winterrowd Sizoo & Harbo

Memorandum to Mr. Tolson

particular students regardless of the length of time since their association and in those instances they may be a source of additional leads.

#### OBSERVATIONS:

Lr. A. Rosen, Investigative Division, states it has been the experience of the Special Inquiry Section of the Investigative Division that professors often maintain contact with applicants either through correspondence or personal contact over periods longer than ten years, and have furnished valuable information both of a derogatory and laudatory nature concerning them. He notes experience demonstrates applicants who have been students in colleges and universities have often had such close association with professors that without subsequent contact, they recall the applicant even though the clapsed time may be more than ten years. Since professors generally stay in the same profession, they are nore readily available and easier to locate than fellow students who have left school and who have gone into different fields of work and professions.

The Special Inquiry Section maintains that to a dopt the suggestion would weaken the overall coverage of the investigation and result in welly the verification of school records without interviewing persons who have knowledge of the applicant's character, loyalty, reputation, and association during his college life. The supervisors in the Special Inquiry Section have experienced no difficulty with the field in its handling of investigations relating to the educational phase of applicant investigations under the present rules.

Ur. Rosen believes that to properly and thoroughly account for the person's adult life, efforts must be made to interview professors who have been acquainted with an applicant, and good judgment and common sense should be the determining factors as to this phase of the investigation, and not an arbitrary date set as indicated in the suggestion.

#### RECOMMENDATIONS:

In view of the observations cited above, Mr. Rosen recommends that the suggestion not be adopted.

# EXECUTIVES CONFERENCE CONSIDERATION: RTH:nfp 9/8/54

The Conference composed of Messrs. Tolson, Boardman, Tamm, Parsons, Sizoo, Belmont, Rosen, McGuire and Marbo recommends that the present procedure be continued.

Executives Conference

SUGARATA (C.C32-54 Magi bi Webaak africa

SUBUISSION OF DAILY GEPORTS BY SECRETARIES

In accordance with SAC Letter 54-36 (Q) 7/13/54, requesting the field to submit their thoughts on further stream-lining the Bureau's work, the following was received:

#### SUGGESTION:

That secretaries be excluded from submitting daily reports.

# PRESENT PROCEDURE:

The Bureau Stenographers ! Manual, Page 36, paragraph 33E, states: "Persons in secretarial positions shall be required to submit these reports at the discretion of the heads of the particular division."

The Field Stenographers' Lanual, Section IE (1), page 3, states, "The stenographers' daily report, Form FD-76, is submitted daily at the close of business by each stenographer and typist reflecting the work typed and the pending work on hand."

# ADVANTAGES:

(1) Time expended by secretaries in executing a work sheet may be used for other duties. (2) The amount of work on a secretary's book has no effect on the functioning of the stenographic pool and the number of pages typed by a secretary is not included in the production tabulation of the stenographic pool.

<b>DISADVAUTAGES</b>	_

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Hone noted by suggester. 110

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Nichols ____UBSELVATIONS:

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Mohr _____ Ur. J. P. Mohr, Administrative Division, states with

Rosen ____ respect to the secretary position, Civil Service standards state

Sizoo Winterrowd CC: Mr. Sizoo
Vele. Room Mr. Harbo

RX

#### Memorandum to Ur. Tolson

that to be a secretary an employee must devote a substantial majority of time toduties other than stenographic, such as clerical and administrative. Concerning the tabulation of production of stenographers, inspectors obtain individual reports for a period of five days from each stenographer and tipist whose duties are fifty per cent or more straight transcription. Therefore, in most cases work of secretaries would not be included in production figures. Laily reports of stenographers aid the chief stenographer in assigning work; however, in nost cases she would not be charged with assigning work to secretaries. Stenographic daily reports enable Special Agents in Charge, Division heads, and the Bureau to keep abreast of the stenographic production on an individual and collective basis.

#### PRCOMMENDATIONS:

Adoption of the suggestion is favored by Ur. J. P. Hohr, Administrative Division; E. D. Mason and Inspectors B. C. Brown, J. E. Jugent, and J. H. Williams, Training and Inspection Division. The Inspectors note that the amount of work is examined during inspections.

# EXECUTIVES CONFERENCE CONSIDERATION: RTH: nfp 9-8-04

The Conference composed of Messrs. Folson, Boardman, Tamm, Farsons, Sizoo, Belmont, Rosen, McGuire and Harbo recommends unanimously that the present provision of the Field Stenographers Manual continue in effect. It was pointed out that the secretaries of the various supervisors in field offices handle a substantial amount of important dictation and it is important that adequate supervisory control be maintained.

Mr. Tolson

9-8-54

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The Executives Conference

SUCCESTION #673-54 SUBMITTED BY NEGRIK OFFICE FORM FD-239 (IMPREST FUND) ALL INFORMATION CONTAINED
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DATE 4 STORY STORY STORY

In accordance with SAC Letter 54-36 Q, 7-13-54, which requested the field to submit their thoughts relative to ways of further stream-lining the Bureau's work, the following suggestion was made:

#### SUGGESTION

Kali ali ma 25 ama a su ali

Eliminate the item which reads, "Approved by Special Agent in Charge" on Form FD-239 (Imprest Funds - Itemization of Expenses and Receipt). A copy of Form FD-239 is attached hereto.

#### ADVANTAGES OF SUGGESTION

The suggester states that the SAC approves the voucher which contains those items being re-claimed by Form FD-239, and the adoption of this suggestion would eliminate duplicate approval, unnecessary routing and handling.

# DISADVANTAGES OF SUGGESTION

Mr. Mohr, Administrative Division, is opposed to the suggestion. Form FD-239 serves as a receipt and provides for itemization of expenses where Imprest Cashiers reimburse Agents for expenditures which otherwise would be paid by submission of a regular expense voucher. While the SAG would approve the reimbursement voucher being submitted by the Imprest Fund Cashier, it is still felt necessary that the SAG approve items being claimed by the Agent prior to payment by the Imprest Fund Cashier the same as the SAG would do if the Agent had been requesting it by expense account. The Imprest Fund Cashier has no way of ascertaining whether or not the items claimed by the Agent are proper unless the SAG indicates his approval by initialling the form.

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# EXECUTIVES CONFERENCE CONSIDERATION

RTH:nfp

9-8-54

The Conference composed of Messrs. Tolson, Boardman, Tamm, Parsons, Sizoo, Belmont, Rosen, McGuire and Marbo recommends unanimously unfavorable.

Mr. Tolson

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Executives Conference

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DATE 4 JUNE 18 JUNE

ENGGERTION NO. 642-54 HAUE BY SAN ANTONIO OFFICE FORM FO-145 (WAIVER OF INDIGINEUT)

In accordance with SAC Letter 454-36 (4) dated 7/13/54 which requested the field to submit their thoughts on further streamlining the Bureau's work, the following suggestion was received:

#### SUGGESTION:

Eliminate use of Form FD-145 (Nature of Indictment). (Sample attached.)
PRESENT PROCEDURE:

Thenever an agent arrests and interviews a subject in a felony case, at the time of the interview he is requested to sign Form FU-145 indicating his desire to waive indicatent and plead guilty. After the form is signed it is delivered to the united States Attorney.

#### ADVANTAGES:

The same result could be accomplished by the agent determining orally from the subject whether he desires to plead guilty and waive indictment, since the form carries no legal weight and is of no value to the United States Attorney, the agent, or the Court. It cannot be used in Court, since the law requires the subject must value indictment in open court. The elimination of this form would eliminate unnecessary administrative detail.

# DISADVANTAGES:

There would be no record of the expressed destre of

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#### Memorandum to Mr. Tolson

Ur. A. Rosen, Investigative Division, favors continuing use of Form FD-145. He points out that Rule 7B of Federal Rules of Criminal Procedure provides that in an offense punishable by imprisonment for a term exceeding one year or at hard labor, the defendant may be prosecuted by Information if he waives an open court prosecution by Indictment. Form FD-145, if signed by the defendant, is merely an expression of the defendant's desire to be brought to open court in order that he can be advised of the nature of the charge pending against him and of his rights, so that he can decide whether or not he desires to waive indictment and, the reafter, be proceeded against by Information.

If r. Rosen is of the opinion that the majority of United States Attorneys desire to have this expression of the defendant in writing prior to bringing him into open court for the purpose of waiving indictment. It is felt if the form was eliminated it would then be necessary for Agents to write out the form in longhand or obtain an oral statement from the defendant, which would be transmitted orally to the United States Attorney. This could very well create embarrassment to Agents and the Bureau if, after a United States Attorney had been advised orally of the defendant's desire to be brought into open court, the United States Attorney forgot to have the defendant brought into open court. The Investigative Division feels that if this form is used, then there will be no question as to whether or not the Agent fulfilled his responsibility in obtaining an expression of the defendant's desires in this regard.

## EXECUTIVES CONFERENCE CONSIDERATION:

RTH: nfp .

9-8-54

The Conference composed of Messrs. Tolson, Boardman, Tamm, Parsons, Sizoo, Belmont, Rosen, McGnire and Harbo recommends unanimously that the present procedure be continued.

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Executives Conference

ALL INFORMATION CONTAINED

LUGGESTION IIO. 776-54

IN-DERVICE TRAINING CLASS
TO E. D. MASUL, TRAINING

AND INSPECTION DIVISION

SAC LETTERS AND BUJSAU BULLETINS (INDEX)

#### THE SUGGESTION:

That an index on a sheet of paper be prepared each six months for all SAC Letters and Bureau Bulletins so Acents would not have to call for a search of indices by the Chief. Clerk when seeking a particular type of information.

# PRESEUT FROCEDURE:

Each topic in an SAC Letter and Bureau Bulletin is indexed and the index cards are maintained in the general indices of an office.

# ADVANTAGES:

As noted, Agents would not need to have a clerk search the indices to locate a certain type of information; for example, if he needed to know policies regarding Federal Housing cases he could look at the index to see if an SAC Letter had gone out on this topic.

# DISADVANTAGES:

L. L. Mason, Training and Inspection Division, pointed out extra costs would be involved and the index would be out of date within a week after issuance. If a copy of the index should become lost, security would be hampered.

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Mr. Tolson

9-8-54

The Executives Conference

SUGPESTION #568-54 SUBMITTED BY CINCINNAPI OFFICE FILMS

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In accordance with SAC Letter 54-36 Q, 7-13-54, which requested the field to submit their thoughts relative to ways of further streamlining the Bureau's work, the following suggestion was made.

#### SUGGESTION

When field offices order training films for particular law enforcement agencies within their territorial allocation the Bureau send such films directly to the department requesting, with appropriate instructions for their return to the Bureau.

## PRESENT PROCEDURE

The field office orders the police training films from the Bureau on behalf of the various police departments in connection with their police training programs. The field prepares a routing slip or letter to the Training and Inspection Division requesting the film be made available to the local police department. The film is sent directly to the office requesting the film which sends or delivers it to the police Following the use of the film, the police agency returns it to the field office, which returns the film to the Burequ.

# ADVANTAGES OF SUGGESTION

The suggester feels by adopting this suggestion the field would be relieved of the task of receiving and forwarding the film to the department requesting it. The police department would send the film directly back to the Bureau and the expense presently borne by the Bureau would be borne by the police department.

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#### DISADVANTAGES OF SUGGESTION

The suggester feels that a little less supervision over training films may result but the advantages to the Bureau outweigh this disadvantage.

Mr. Harbo, Training and Inspection Division, is opposed to to the suggestion. In most instances the film goes to another office for showing rather than being returned to the Bureau. In many instances instructions as to where a film is to be sent after use will be changed to comply with requests for use of film on dates intervening between commitments. To try to make certain that a police department sends the film to another department after use would be very difficult and in most instances the film may not be sent as required. By having the field offices handle this the film will be returned to Bureau control immediately after use and not loaned to groups not having authority to use them. Films must often be dispatched by the user on the day used in order to reach the next office in time for scheduled showing and the field office handling would insure this. The Bureau could not fix responsibility or take administrative action when films are misdirected. The cost of transmitting films is not great as they go at the same postal rate as books.

EXECUTIVES CONFERENCE CONSIDERATION RTH:nfp 9-8-54

The Conference composed of Messrs. Tolson, Boardman, Tamm, Parsons, Sizoo, Belmont, Rosen, McGuire and Harbo recommends unanimously that the present procedure be continued.

Lr. Tolson

The Trecutives Conference

SUGGESTION 3692-54 MADE BY ATTACK OFFICE LEAVE SITEOUT

all information contained AVELASSIFIED CI/TS HERELIVA

In accordance with SAC Letter 34-36 C, 7-13-34, which requested the field to submit their thoughts relative to ways of further streamlining the Dureau's work, the following suggestion was rade:

## SUGCESTION

Eliminate the requirement that the Bureau be advised by separate communication that leave without pay be granted unless advised to the contrary by the Bureau.

#### PETSEKT PLOCEDURE

The Manual of Rules and Fegulations states that leave without pay is not to be granted for pacations or other personal reasons except under the following exrcumstances, the Bureau to be advised that unless the field office is notified to the contrary by the Bureau the leave is being granted: For marriage prior to departure of fiance for overseas or when apouse is to be shipped overseas or returns to this country; to be narried, maximum one calendar week in addition to accrued annual leave, contined not to exceed two weeks; for illness after expiration of accrued sick and annual leave; for scrious illness or death in the family ofter expiration of accrued annual leave; during first 50 days of employment, only in case of energency; for injury or illness which is service-connected or for injury which is not service-connected. (Section 2D 3c)

# ADVALTAGES OF SUGGESTION

The suggester feels that the suggested procedure would eliminate necessity for preparation of separate communication to the Bureau in each instance where exployee would be granted leave without pay. Time and Artisaniance cards on all employees in leave without pay status are removed Prophene ther Time and Attendance cards and submitted separately.

Belmont Нагьо Mohr Parsons (Winterrowd .

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would be sufficient to immediately identify for the Bureau employees on leave without pay so that whatever special handling is necessary could be effected. Suggester does not feel it should be necessary to separately advise the Bureau of each circumstance as it arises.

#### DISADVANTAGES OF SUGGESTION

Assistant Director Mohr, Administrative Division, recommends the suggestion not be adopted for the following reasons: (1) The regulation that Time and Attendance reports covering employees on leave without pay be segregated from other Time and Attendance reports by the field office submitting them is not always adhered to and if the field inadvertently failed to observe the regulation in a given case the fact of the employee's leave without pay status would not be immediately. brought to the Bureau's attention. The Bureau must be up to date because payroll records must be accurate. (2) Although the rules set forth in the manual are as clear and unambiguous as possible, occasionally they are misinterpreted or misapplied and if the Bureau is not notified in advance it would be hard to detect misapplication in advance and by the time the Bureau found out about it employee would be on leave without pay. (3) Some situations wherein leave without pay is requested are such that the Director might want to write a letter of sympathy or condolence. If the Bureau had to depend on Time and Attendance reports for such notification it would often find out the facts so late that a letter would be undesirably delayed.

# EXECUTIVES CONFERENCE CONSIDERATION RTH:nfp 9/8/54

The Conference composed of Mossra. Tolson, Boardman, Tamu, Parsons, Sizoo, Belmont, Bosen, McGuire and Harbo recommend undnimously unfavorable. The Conference felt the present requirements should be continued for the reasons indicated herein.

EXECUTIVES CONFERENCE

SUGGESTION #522-54 WADE BY INDIANAPOLIS OFFICE NUMBER OF SURVEYS BE REDUCED

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In accordance with SAC Letter 54-36 (Q), 7/13/54, requesting the field to submit their thoughts relative to ways of further improving the Bureau's work, the following suggestion was made.

#### SUGGESTI ON

That the Bureau reduce surveys of all types in the field requiring the investigative time of agents to an absolute minimum.

#### ADVANTAGES TO SUGGESTION

SAC, Indianapolis stated from time to time the Bureau requests surveys in the field requiring investigative time of agents throughout the entire division. Although it is realized under special circumstances surveys are necessary, he believes careful consideration should be given by the Bureau before surveys are requested requiring the time of agents. SAC, Indianapolis feels no survey should be requested of an agent which would have any adverse effect on his investigative time unless it is absolutely necessary and then it should be discontinued as quickly as it has served its purpose. Rather than conduct a survey on any particular problem, he states it would appear adequate in most instances merely to advise the agents if they receive any information on a particular matter that the Bureau should be notified and the agent not be required to answer the inquiry He believes such surveys are a heavy drain on the time otherwise. Inspector C. W. Stein agrees with this suggestion. of agents.

# DISADVANTAGES TO SUGGESTION

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Memorandum to Mr. Tolson

# EXECUTIVES CONFERENCE CONSIDERATION:

RTH:cs *

The Conference of 8/25/54, composed of Messrs. Boardman, Mohr, Parsons, Sizoo, McGuire, Hennrich, Tamm, Rosen and Harbo, was unanimously of the opinion that the procedure suggested is the present policy and practice of the Eureau and should, of course, continue to be its policy.

The Executives Conference

SUGGESTION #683-54 SUBMITTED BY NEWARK OFFICE STATUS OF CASES ALL INFORMATION CONTAINED
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In accordance with SAC Letter 54-36 Q, 7-13-54, which requested the field to submit their thoughts relative to ways of further stream-lining the Bureau's work, the following suggestion was made:

of Willeman

#### SUGGESTION

That offices be permitted, in reporting the status of a case, to use the single letter "R" for RUC (Referred upon completion to the office of origin).

#### ADVANTAGES OF SUGGESTION

Suggester feels a savings of time could be effected; considering the number of times BUC is typed and written throughout the field each day.

#### DISADVANTAGES OF SUGGESTION

Wr. Rosen, Investigative Division, points out that, although the adoption or disapproval of this suggestion would be of no particular concern to the Investigative Division, any savings realized would be meager and the abbreviation RVC is an expressive and well-recognized one.

Mr. Belmont, Domestic Intelligence Division, fails to see any merit in the suggestion. The time saved in striking a single letter is a negligible and would be greatly offset by the effort consumed in advising the field of such a change. RUC is thoroughly understood throughout the Bureau for the term "referred upon completion to the office of origin" and such connotation would not be nearly as apparent by using a single alphabetical character. The possibility exists that because of similarity the letter "R" might be misread for "P," the abbreviation used to indicate "pending." Mr. Belmont does not favor adoption of the suggestion.

Tolson Beardman Nichols Belmont Harbo Harb

James James

# EXECUTIVES CONFERENCE CONSIDERATION:

RTH: jaw

9-2-54

The Conference of 9-2-54, composed of Messrs. Mohr, Tanm, Parsons, Sizoo, Holloman, McGuire, Rosen, Belmont and Harbo, was unanimously unfavorable,

EXECUTIVES CONFERENCE

ALL INFORMATION CONTAINED

SUGGESTION #634-54 MADE BY OKLAHOMA CITY OFFICE TRAINING OF NEW AGENTS IN FIELD OFFICES - FBI HANDBOOK QUIZ SESSIONS

In accordance with SAC Letter 54-36 (Q), 7/13/54, which requested the field to submit their thoughts relative to ways of further streamlining the Bureau's work, the following suggestion was made.

#### SUGGESTION

The requirement that new agents attend monthly quiz sessions on the FBI Handbook for the first nine consecutive months be abolished.

#### MANUAL REQUIREMENTS

Manual of Rules and Regulations, Section 10, 5(c), requires that new agents attend monthly quiz sessions on the TBI Handbook for the first nine consecutive months.

# ADVANTAGES TO SUGGESTION

SAC, Oklahoma City favors adoption of this suggestion believing that it would save supervisory and agent time. He pointed out supervisors must prepare quizzes from the Handbook and take time to hold the quiz session, thereby taking the supervisor away from his other work. Some new agents have been in the Bureau six or seven months and are working on road trips or in resident agencies. These sessions require agents to travel into headquarters city unless the responsibility for holding the quiz session is designated to an older agent actually in the resident agency. SAC, Oklahoma City believes these new agents are just as familiar with Bureau rules as some of the older agents, inasmuch as the new agents have so recently attended training school, [] even though they are less familiar with practical application rules and regulations governing the Bureau's operations and

Belmont investigations. Harbo Mohr Parsons

Rosen Sizoo co-Mesara. Sizoo Winterrowd. Marbo Holloman

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Memorandum to Mr. Tolson

Mr. M. A. Scovell, Manuals Desk, Training and Inspection Division, recommends the suggestion be adopted and states the small value resulting from such conferences is far outweighed by the time consumed therein, which could better be expended on more practical matters.

Mr. G. C. Gearty in charge of the Training Section, Training and Inspection Division, favors the suggestion and thinks it works a hardship on the field to arrange to have new agents report back to headquarters for nine consecutive months on Handbook quizzes. Mr. Gearty feels instructions from the Special Agent in Charge that new agents should read their Handbooks should suffice.

#### EXECUTIVES CONFERENCE CONSIDERATION: RTH: CS

The Conference of 8/25/54, composed of Messrs. Boardman, Mohr, Parsons, Sizoo, McGuire, Hennrich, Tamm, Rosen and Harbo, recommends unanimously unfavorable. The Conference was advised that prior to the adoption of the present requirement it was found during inspections that the newer Agents did not have adequate knowledge of the Bureau's handbook. The Agents receive a large amount of varied information during the 16 weeks of training school and it is necessary that they continue their study of the handbook in the field, particularly during the first year they are assigned to the field. It is felt that the present requirement does not impose any undue hardship on the field and it is noted that this suggestion was made by only one field office. The Conference recommends no change in the present procedure.

8-26-54

Mr. Tolson

The Executives Conference

SPECIAL BUREAU PROGRAMS

all information contained HERE IN THE UNITASSIE LET CEL DATE 4/9/92 BY

The Executives Conference desired the field to furnish its views concerning the advantages and disadvantages of the Office Conference Program. SAC Letter 54-36 required the field to submit its views as to the Semiannual Clerical Conference.

## RESULTS OF VOTE RE SENTANNUAL CLERICAL CONFERENCE:

Number of SACs Voting 51 Continue as Is 31 Discontinue 12 Hodify

#### REASONS WHY CONTINUE:

Necessary to interpret and elucidate Bureau instructions: creates feeling clerical employees are integral part of FBI; opportunity to iron out weaknesses; administrative and clerical staffs become better acquainted; builds morale; opportunity to present new ideas; cost no factor

# REASONS WHY DISCONTINUE:

Need for more frequent conferences makes this overlapping; time necessary not justified by results obtained.

# HOW AND WHY MODIFY:

Since number needed varies, SAC should hold whenever needed; hold annually to conserve time; hold quarterly with every other conference held jointly between stenographers and clerks and others separate, as problems concerning each are different; hold separate conference for clerks and stenographers every two weeks 6. 20

WRECOSSED-45 Tolson EXECUTIVES CONFERENCE CONSIDERATION: INDEXED-45 13 SEP 10 1954

Nichols — Present at Executives Conference 8-26-54 were Messrs. Mohr,

Hallamm, Parsons, Sizoo, Belmont, Boardman, Mosen, Holloman, Nichols and

Mohdearty. Conference was of the opinion the Semiannual Clerical Conference Rosshould be continued. Tamm

Winterrowd cc - Mr. Sizoo Tele. Room _

Mr. Harbo

Mr. Tolson

Executives Conference

ALL INFORMATION CONTAINED

SUGGESTION NO. 571-54 WADE BY BETAVIT OFFICE SECUEITY INVESTIGATION DATA FOR HOUSENSITIVE POSITION FOU SE-85) SECURITY INVESTIGATION DATA FOR SENSITIVE POSITION LOOKS SE-86)

In accordance with SAC Letter #54-36 (4) dated 7/13/54 which requested the field to submit thoughts relative to further streamlining the Burgau's work, the following was received;

#### EUGGESTION:

In Security of Government Employee full field investigations where substantial investigation is necessary in both headquar/ters city and a city other than headquarters, that an additional copy of the Security Investigation Data form be furnished by the Bureau.

## PIESENT PROCEDURES

The Security Investigation Data forms (SF-85 and SF-86) are Civil Service Commission forms which are filled out by applicants for sensitive and nonsensitive positions. At present one copy is furinished to the field, and this necessitates typing the leads for areas outside the headquarters city where investigation is to be conducted. (Samples of forms attached.) ADVANTAGES:

Leads could be assigned immediately upon receipt; clerical and agent time would be saved by eliminating preparation of lead memoranda for Resident Agencies; coverage of leads would be accelerated by elimination of this elerical step.

## DICADVALITAGES:

how least one-half of the forms processed are "sensitive" forms.

Parkere were leads to be covered in three cities besides the head-Researters city, it would cost \$1.80 for additional Photoctats, if this this suggestion is adopted. 66-

Winterrowd Attachments Tele. Room CC: Hessrs. Stron & Harbo

# Menorandum to Mr. Meson

Wr. Rosen, Investigative Division, advises in addition to the cost involved, it should be noted that supervisors at the Bureau process these forms and dictate on them on a volume basis. If the suggestion were adopted, the supervisor would be required to determine how many copies of the form are required in a particular case by checking the Postal Guide, the Territorial Allocation List, and Resident Agency breakdown for each field office concerned where investigation is conducted outside the headquarters city.

# RECOMMENDATIONS:

Ur. J. P. Mohr, Administrative Division, and Mr. A. Rosen, Investigative Division, recommend the suggestion not be adopted in view of the extra time and cost involved in handling Security of Government Employee cases at the Sureau.

# EXECUTIVES COMPERENCE CONSIDERATION: RTH: CS

The Conference of 8/30/54, composed of Messrs. Boardman, Nichols, Tamm, Parsons, Sizoo, Belmont, Rosen, Mohr and Harbo, recommends unanimously unfavorable for the reasons indicated herein.

Mr. Tolson

9-2-54

Executives Conference

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SUGGESTION NO. 772-54
WADE BY

RECORDS AND COLUMNICATIONS DIVISION

#### THE SUGGESTION:

There are in both the 100 and 105 classifications, several thousand files made up duringworld war II on forms coupleted by the war Relocation Authority with regard to relocated Japanese, many of which consist solely of one serial, the relocation form. It is suggested that all files in this category be reviewed and where no derogatory information is found in the file, the index card be stamped "ND" (no derogatory information) for the benefit of subsequent name checks.

#### ADVANTAGES:

atm Jav

The suggesting emplayee proposes that special reviewers be assigned to review these files and when it is found there is no derogatory information in the file, the subject and file number would be listed and routed to the General Index. General Index Unit would pull the cards pertaining to these files and stamp them "ND" along with the words "Leturn all new mail identical with subject to Look Up Desk," or words to this effect. General Index searchers would be instructed that whenever one of these cards is identical with his subject, the reference should be listed with "ND" beside the number on the left side of the search slip. Any time Main Card Esarching finds a card that is identical with new mail, the card should be pulled and retyped to prevent any new mail being added to these files without the "ND" being removed from the card. Through this procedure the employee feels a large amount of extra handling of mail will be saved since it will be unnecessary for Name Check Unit to send any mail to File Leview that contains only this number.

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Memorandum to Ur. Tolson

files are not particularly active and are therefore no greater problem in the Name Check procedure. A number of the files do contain results of investigations. As the files referred to are not in continuous sequence, there would be considerable work involved, including a drawer-by-drawer examination to identify the files. Mr. Nichols states it would not be desirable to mark an index card "ND", since in some name checks, such as those involving applicant investigations, the references in this category are marked "Ident" and forwarded to the supervisor. Another problem in the suggestion entails a rather involved procedure to be followed by the General Index Unit in handling any subsequent mail regarding individuals who are subjects of these files.

## RECOMMENDATIONS:

Ur. Nichols recommends the suggestion not be adopted.

EXECUTIVES CONFERENCE CONSIDERATION: RTH: jaw 9-2-54

The Conference of 9-1-54, composed of Messrs. Nichols, Boardman, Tamm, Parsons, Sizoo, Hennrich, Mohr, Rosen and Harbo, unanimously recommended unfavorable.

OK pub

Mr. Tolson

The Executives Conference

ALL INTERMYTION CONTAINED HERE IN 9 190 ASSESSED EL 13

SUBMITTED BY OFLAHOMA CITY OFFICE APPROVAL OF AELETIPES

In accordance with SAC Letter 54-36 Q, 7-13-54, which requested the field to submit their thoughts relative to ways of further stream-lining the Bureau's work, the following suggestion was made:

#### SUGGESTION

The ASAC be authorized to approve teletypes regardless of what office he is assigned to and regardless of whether the SAC is present in the office at the time teletype is sent.

#### PRESENT PROCEDURE

The Manual of Rules and Regulations, Section 4A 11a(4), page 22, provides "SAC or ASAC may approve teletypes in New York, Washington, Los Angeles, San Francisco, Chicago, Philadelphia, Detroit, Boston and Cleveland. In all other offices outgoing teletypes must be approved by SAC or in his absence the ASAC."

# ADVANTAGES OF SUGGESTION

Suggester feels this would cut down duplication. If teletype is being dispatched on case supervised by ASAC he has to read and initial teletype before sending it to SAC for final approval. SAC then has to read it, which is duplication. An ASAC should have sufficient judgment to be able to make a determination as to whether a teletype should be sent, particularly in a case that he is supervising.

Inspectors J. E. Nugent and J. H. Williams agree with the suggestion. In big offices the background data reviewed to intelligently handle a teletype makes the procedure inefficient. The ASAC, in many cases, is already familiar with it. SAC should see important ones. Mr. Mason favors suggestion.

# TOBUSADVANTAGES OF SUGGESTION

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Belmont Inspector G. W. Ster	in is opposed to the	suggestion, stating it
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# EXECUTIVES CONFERENCE CONSIDERATION RTH: jaw 9-2-54

The Conference, 9-2-54, composed of Messrs. Mohr, Tamm, Parsons, Sizoo, Holloman, McGuire, Rosen, Belmont and Harbo, was unanimously unfavorable. The Conference felt that the present requirement is of great aid in holding communications costs to a minimum.

9-2-54

Mr. Tolson

Executives Conference

BUGGESTION NO. 598-54 MADE BY HUNOLULU CFFICE THE INVESTIGATOR

ALL INFORMATION CONTAINED HEREIN AUGUASSED ELL

In accordance with EAC Letter 454-36 (Q) dated 7/13/54 requesting the field to submit their thoughts relative to further streamlining the Bureau's work, the following was received.

SUGGESTION:

Discontinue publication of "The Investigator",

#### PRESENT PROCEDURE:

"The Investigator" is presently prepared at the Bureau pursuant to contributions nade by Associate Editors throughout the Bureau, is published at the Bureau and disseminated to employees at the Seat of Government and in the field.

# ADVAUTAGES:

Expenditure of time and money for the publication of "The Investigator" would be saved and could be used for investigative effort.

# DIGADVANTAGES:

Discontinuance of publication of "The Investigator" might result in some loss of norale and esprit de corps within RECORDED 13 66-2554 the Bureau.

# OBSERVATIONS:

Tolson Boardman.

Nichols

INDEXED - 13 13 SEP.10 1954

The suggester states "The Investigator" contains a great deal of material which is of little interest to the average Bureau employee. The FBI has become so large that most employees do not know the individuals whose pictures appear or persons concerning whom articles are written.

Belmont Ur. L. B. Nichols, Records and Communications Division, is opposed to the suggestion and states that the time, effort, and money expended to get "The Investigator" out are insignificant when correspond with the beneficial results which accrue to the Harbo Mohr Winterrowd Bureau ie states that while a new employee may see only an Tele. Room Tele. Room

Ur. Gizoo Mr. Harbo

Memorandum to Mr. Tolson

occasional picture of someone she knows, there are other features in the magazine which should make interesting reading. Anyone with four or five years with the Bureau undoubtedly will see in any edition a number of familiar faces. "The Investigator" staff tries to maintain proper coverage including both the Seat of Government and the field. He notes that Crime Records receives many comments on "The Investigator" which are favorable. Mr. Nichols states he feels "The Investigator" performs an extremely important morale function.

It is further pointed out that the cost of paer used in making up "The Investigator" is paid from FBIRecreation Association funds.

EXECUTIVES CONFERENCE CONSIDERATION: RTH: Jaw 9-2-54

The Conference of 9-2-54, composed of Messrs. Mohr, Tamm, Parsons, Sizoo, Holloman, McGutre, Rosen, Belmont and Harbo, was unanimously unfavorable.

Ar. Tolson

Executives Conference

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EJGGESTION NO. 059-54 DAY MADE BY NEWARK OFFICE ATOMIC ENERGY ACT - EMPLOYEE DEADLINE MATTERS

In accordance with SAG Letter \$54-36 (Q) 7/13/54 requesting the field to submit their thoughts relative to further streamlining the Bureau's work, the following was received.

#### SUGGESTION:

That deadlines in Atomic Energy Act - Employee cases be changed from sixty days to forty-five days.

#### PRESENT PROCEDURE:

In Atomic Energy Act - Employee cases the field is given a sixty-day deadline.

# ADVANTAGES:

The change of the deadline date will eliminate the necessity of carrying these cases as being administratively delinquent even though the deadline has not been missed, which procedure causes a considerable amount of unnecessary clerical work.

# OBSERVATIONS:

Ar. A. Josen, Investigative Division, states these cases involve individuals who have had access to restricted Atomic Energy data for many years and are in effect reinvestigations bringing these cases up to date. When the reinvestigation program was initiated, a sixty-day deadline was set because those under investigation had been cleared by AEC and were employed; consequently, there was no urgency in connection with these cases.

INDEXED - 13

Tolson Boardman Nichols 2 Because these cases have strty-day deadlines is not to Belmont say that they cannot be completed in forty-five days or less if Harbo -Mohr _ a field office is so inclined; however, because of the extreme Parsons pressure of applicant-type investigations with shorter deadlines, Rosen it is not felt the deadline set for reinvestigations should be changed. Winterrowd Tele, Room

Sizoo & Harbo

#### Memorandum to Mr. Tolson

He notes that while it is true the omission of this listing would save clerical time it would in no way compensate for the burden which would be placed on the entire field if it is to attempt to handle these cases in forty-five days.

Mr. Essen notes that all AEA-E cases have been ordered and none are contemplated in the near future. The AEC has estimated 15,000 Atomic Energy matters for the current fiscal year and stated that they may give us as many as 2,500 reinvestigations only if necessary to supplement the applicant investigations to meet their quota of 15,000.

#### RECOMMENDATIONS:

Ur. Rosen recommends that the deadline in AEA-E cases should not be changed from sixty to forty-five days.

EXECUTIVES CONFERENCE CONSIDERATION: RTH: jaw 9-2-54

The Conference of 9-2-54, composed of Messrs. Mohr, Tamm, Parsons, Sizoo, Holloman, McGuire, Rosen, Belmont and Harbo, was unanimously unfavorable. If the work of the office permits, these cases should be handled prior to the expiration of the 60-day deadline. With reference to clerical work involved in cases which are considered delinquent under the 45-day rule, the major part of the clerical work consisted of typing information concerning each individual delinquent case every 60 days in connection with the monthly administrative report; however, this provision has just recently been changed to require such listing of individual delinquent cases semiannually.

VR. TOLSON

PERS FILES

September 8, 1954

EXECUTIVES CONFERENCE

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The Executives Conference of September 7, 1954, consisting of Hesses. Tolson, Tamm, Parsons, Sizoo, Belmont, Boardman, Rosen, Harbo, McGuire and Hohr, considered the institution of a fule requiring employees resigning or being separated from the service to surrender their TBI Recreation Association membership cards.

The conference was advised that during August, 1954, the Dallas Division advised that former Special Agent Richard M. Clark, who resigned from the New York Office effective April 16, 1954, was stopped for speeding in Richland Hills, Texas, on August 20, 1954, at which time he displayed his FBIRA membership card to the officer stopping him. The Richland Hills Chief of Police reported that former SA Clark had claimed he was on official business in a hurry to see a man in Garland, Texas, and that the Chief would normally have arrested Clark but that in view of his identification of himself with the FBIRA card he did not do so.

Former SA Clark was interviewed by the Dallas Division and advised he was stopped by a police officer; admitted that he was probably driving 60 to 65 mph in a 45-mph zone, but that he had pointed out to the officer that he did not see any 45-mph zone markers. According to former SA Clark he stated he told the officer he was a tax consultant employed by Shurman and Kirkwood in Fort Worth and had been visiting his father in Richland Hills. Former SA Clark said the officer admonished him to be more careful as school would soon be starting, whereupon Clark stated he thanked the officer and realizing he was not going to give him a ticket he took out the FBIRA card and told the officer that until April, 1954, he had been with the FBI. According to Former SA Clark, the officer asked him what the "RA" stood for and he told him. The Boardman officer then asked whether Clark was with the FBIRA and Clark told beliant him no, that he had been an agent until April, 1954, but was now a tax consultant in Fort Worth.

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Former SA Clark was admonished not to use his former connection with the Bureau in any future contacts and his FBIRA card was taken up by the Dallas Division and destroyed.

It was pointed out to the conference that for the Bureau to require employees who are resigning or otherwise being separated from the service to surrender their FBIRA card would involve a great deal of work for the purpose of picking up a non-official membership card in the FBIRA. It was further pointed out to the conference that employees who are in the Bureau get a membership card each year and there was nothing to prevent employees from keeping the cards from year to year.

The conference was unanimous in recommending that the Bureau institute a policy requesting employees to surrender their current FBIRA membership card at the time they leave the service providing the employee has the membership card readily available. The Bureau official picking up this card should then destroy it and notify the Administrative Division that this has been done. The conference was unanimous that no extensive effort should be made to have the resigning or separating employee abtain the FBIRA card for the purpose of surrendering it since this would involve a great deal of work that would not be worthwhile.

In the event you agree with the unanimous views of the conference, the field and the Seat of Government will be appropriately instructed.

Mr. Tolson

Executives Conference

SUGGESTION NO. 592-54 L'ADE BY EL PASO OFFICE ALL INFORMATION CONTAINED
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In accordance with SAC Letter No. 54-36 (C) dated 7/13/54, which requested the field to submit their thoughts relative to further streamlining the Bureau's work, the following suggestion was received.

#### EUGGESTION:

That the present basic rule regarding the clerk-agent ratio be liberalized on a showing of need in a particular office.

# PLESEUT PROCEDURE:

Ur. J. P. Hohr, Administrative Division, advises that at present the Bureau follows the policy as suggested. The clerk-agent ratio is flexible and is liberalized on a showing in a particular office. Exceptions to the fifty per cent rule have been approved by Ur. Glavin in the past; for example, Baltimore was approved for higher than fifty per cent on a basis of the huge volume of nane checks; Knoxville and Savannah were approved for more than fifty per cent on the basis of their load of Atomic Energy work. The fifty per cent is a "yardstick" and is not a hard and fast rule.

# RECOUSE NOATIONS :

Ur. Mohr states the suggestion is without nerit, since it is the present practice of the Bureau.

# EXECUTIVES CONFERENCE CONSIDERATION: RTH: cs

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The Conference of	8/30/54, compos	ed of Messrs.	Boardman,
Nichols, Tamm, Parsons, Sizo	o, Helmont, Pos	en, monr una	Harbo
Tolson unanimously felt that no act	ion was require	d on this sug	gestion
Boardman since individual considerati	on is given to	its needs as	presented
Nichols Belmont by a field office.		2-1	. <i>i</i>
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9/1/54

Mr. Tolson

Executives Conference

SUGGESTION #528-54
DISCONTINUE TELETYPES ON
PIDENTIFICATION UNDER SUBJECTS

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In accordance with SAC Letter #54-36 (Q), 7/13/54, which requested the field to submit their thoughts relative to ways of further streamlining the Bureau's work, the following suggestion was made.

#### SUGGESTI ON

That the Eureau, in notifying the field to discontinue investigation after apprehension of an Identification Order subject, not advise the office of origin, and apprehending office of the apprehension. (Submitted by Chicago Office.)

#### PRESENT PROCEDURE

All offices, including the office of origin and the office of apprehension, are notified of the arrest of an Identification Order subject.

# **ADVANTAGES**

Decrease communications cost; save clerical time; save teletype operators time; save time of supervisors and other officials who are required to read the teletype and initial it for filing.

# DISADVANTAGES

RECORDED 162

None noted. by person substitting suggestion.

# RECOMMENDATIONS

**EX-130** 

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Colson	Mr. A. Bosen,	Investigative	Division, recon	nmends no
Nichols <u>change</u> in	the present p	rocedure. He	points out that	notification
selmont — Of SILCA ar	nnrehensions i	is risually hand	led hu radioora	n therefore
Harbo the su	ggestion is ac	lopted, no appre	eciable saving t	vould result.
Parsons He noints	out that the	Bureau maintair	ns communication	ns and code
Rosen <u>Clerks</u> and	l it is necess	sary for these e	employees to rea	ceive
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goes to each of the divisional offices, the office of apprehension and office of origin should receive the communication in order to avert confusion if the message is referenced in subsequent communications which are received by these two offices. Further in this regard, confusion might result on the part of communications employees in trying to eliminate two offices out of a total of fifty-two.

# EXECUTIVES CONFERENCE CONSIDERATION: RTH: C8

The Conference of 8/30/54, composed of Messrs. Boardman, Nichols, Tamm, Parsons, Sizoo, Belmont, Rosen, Mohr and Harbo, recommends unanimously unfavorable for the reasons indicated herein.

Mr. Tolson

Executives Conference

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SUGGESTION NO. 698-54 *HADE BY SAN FRANCISCO OFFICE* SESTRUCTION OF FILES

In accordance with SAC Letter 154-36 (4) dated 7/13/54 which requested the field to submit their thoughts relative to further streamlining the Bureau's work, the following suggestion was received.

#### SUGGESTI ON :

That there be added to the present group of files which may be destroyed after three years those investigative files which are opened and closed as unknown subject cases.

#### PRESENT PROCEDURE:

These files are destroyed after they are twenty-five years old.

# ADVANTAGES:

Savings of filing space.

# DISADVANTAGES:

None noted, by person submitting suggestion.

## OBSENVATIONS:

The suggester proposes that at the time the file is closed the file cover be stamped in a distinctive way to show that it is to be destroyed in three years; for instance, in 1958 for those cases closed this year. When the criminal files are consolidated after being closed six months, these unknown subject files would be skipped and they would be completely destroyed at the end of three. It is pointed out these losses /_ 11781

Boardman . have little or no value. Nichols RECORDED , 55 Belmont Harbo

TEC UMMENDA TIONS. Parsons

7 SEP 10 1934 MÜEXEU - 55

Rosen Mr. Nichols, Records and Communications Livision. is opposed since he feels there is always a possibility that Tele. Room Something might come up regarding these cases. Holloman

lessrs. Sizoc & Harbo

# EXECUTIVES CONFERENCE CONSIDERATION: RTH: CS

The Conference of 8/30/54, composed of Messrs. Boardman, Nichols, Tamm, Parsons, Sizoo, Belmont, Rosen, Mohr and Harbo, recommends unanimously unfavorable.

MR. TOLSON

EXECUTIVES CONFERENCE

9-2-54 ALL INFORMATION CONTAINED HERELY LS U CI

SUGGESTIONS #523-54, #524-54, and #589-54 TOP HOODLUM PROGRAM

In accordance with SAC Letter 54-36(Q), 7/13/54, which requested the field to submit their views relative to ways of further streamlining the Bureau's work, the following suggestions were made:

#### SUGGESTIONS

- #523-54 That the Top Hoodlum Program be discontinued. Bureau destres information concerning a particular hoodlum, then the field division where he is located could be requested to obtain sufficient information to answer the Bureau's inquiry (Submitted by Indianapolis Office)
- #589-54 That Top Hoodlum coverage be discontinued particularly for small rural offices where crime is at a minimum. (Submitted by Richmond Office)
- That the present requirement of submitting a summary on #524-54 each, Top Hoodlum to the Bureau semiannually on Warch 31 and September 30-be-discontinued entirely or be changed to require submission of an annual summary. (Submitted by Oklahoma City Office)

# PRESENT PROCEDURE

On March 31 and September 30 each year a summary must be submitted to the Bureau on each Top Hoodlum setting forth any pertinent supplementary information received regarding these individuals. Agent handling General Investigative Intelligence Program is required to keep subfiles on each Top Hoodlum current and follow hoodlum's activities through discreet checks and inquiry, strictly limited-1/ to reliable confidential informants or established contacts and public sources of material; no active investigation permitted. z SEP 10 1954////8

Tolson ADVANTAGES TO SUGGESTION

RECORDED - 55 Boardman SACS, Oklahoma City, Indianapolis and Richmond all point Harbo out that the benefits derived in their territories do not justify MONT the expenditure of Agent and clerical time spent in the preparation Rosen of the semiannual summaries. In addition, it is pointed out that Tamm there really are no Top Hoodlums, in the true sense of the term, in winterpolital areas as compared to larger metropolitan areas. Therefore, Tele. Room is felt it would not be cumbersome to obtain the information from Gandy the General Investigative Intelligence File report rather than cc-Messrs. Sizoo and Harbo

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prepare separate memoranda on each individual since each individual is handled separately in the General Investigative Intelligence - File report.

#### DISADVANTAGES TO SUGGESTIONS

One of the principal reasons for inaugurating the Top
Hoodlum Program was to receive current information relative to activities
of the Top Hoodlums throughout the country and assure that the field
was properly following the Program by submitting at least twice a
year a summary of information developed concerning each of the hoodlums.
Hr. Rosen, Investigative Division, states that to discontinue the
requirement that summaries be submitted would nullify the Program,
and to require the summaries to be submitted only annually would result
in the Bureau's receiving information that may be stale in many
instances and of little current value. For the reasons set out above,
Hr. Rosen recommends that none of these suggestions be adopted.

# EXECUTIVES CONFERENCE CONSIDERATION

The Conference of 9-2-54, composed of Messes, Mohr, Tamm, Parsons, Sizoo, Holloman, McGuire, Rosen, Belmont and Harbo, was unanimously unfavorable for the reasons indicated herein.

9:8-54

Mr. Tolson

Executives Conference

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SUGGESTION NO. 702-54 MADE BY SAVAUNAH OFFICE FBI EMILOYEES' COMBOLIDATED CHARITY FUND

In accordance with SAG Letter #54-36 (C) 7/13/54, requesting the field to submit their thoughts on further stream-lining the Bureau's work, the following was received:

#### SUGGESTION:

That the institution and maintenance of PBI Employees' Consolidated Charity Fund be made optimal with Special Agents in Charge in offices where consolidated, or packaged, community charity drives are made.

#### PRISENT PROCEDURE:

Following a survey of charity drives in the several field divisions, the Bureau, by SAC Letter 754-28 6/1/54 instructed the establishment of an FBI Employees Consolidated Charity Fund setup in each individual field office.

# ADVANTAGES:

Fould eliminate an unnecessary and duplicated operation and would result in a saving of both agent and clerical time now required in connection with maintenance and administering of details of the charity fund, as well as time spent in regular audits of the fund.

# DISADVANTAGES:

RECORDED - 55

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None noted.

INDEXED - 55

EX-122

# OBSELVATIONS:

Ur. J. P. Yohr, Administrative Vivision, states that	3
olson The CAC Letter also pointed out that the Bureau does not consider in letter also pointed out that the Bureau does not consider in letter also required in some attribute as the required as	pi i
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elmont and a survivar at the s	_
elmont of the FBI Employees! Consolidated Charity Fund wherever such	
ourdo not include all of the established worthy charities, thus	
arsons and for the second are a second and the second are a seco	
arsons making it necessary to have additional drives during the year.	
ammit was noted that the survey conducted disclosed that only	
1200 Towns 77 a few a man a few at a constant at the second at th	1
izoo Anoxville had a single consolidated campaign.	
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Co: Hesers. Sizoo & Karbo.

647 SEP 13 1954

SAC Letter \$54-28 has as the basic thought the establishment of a true consolidated fund where none exists. If there is already a true consolidation of charity drives in a particular divisional city, such office should so advise the Bureau.

The Suggestion also mentions that where the amount of funds is small the cost of maintaining them in a checking account is naterial. Thile fundsare usually kept in a checking account, if only a small amount is involved, the office would probably desire to keep the cash in the safe. This is something an office would have to handle on an individual basis.

Ir. Yohr states the suggestion appears to be covered in existing instructions.

## EXECUTIVES CONFERENCE CONSIDERATION:

ETH:nfp 9-8-54

The Conference composed of Messrs. Tolson, Boardman, Tamm, Parsons, Sizon, Belmont, Rosen, McGuire and Marbo recommends that the Bureau believes that the present instructions for the establishment of a consolidated charity fund in each field office should remain in effect.

Mr. Tolson

9-8-54

Executives Conference

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SUGGESTION NO. 777-54

HADE BY

THE COLDS AND COMMUNICATIONS DIVISION INTERESTING CASES

#### THE SUGGESTION:

That clerical employees be advised of developments on interesting cases over the lublic Address system. He further suggests in the event it is not deemed advisable to use the Public address system, that "The Investigator" reserve space for such . news items.

#### ADVANTAGES:

The Records Section and Identification Division have a large number of employees who from time to time have worked on various phases of big cases and it is believed they would enjoy hearing the final results of the investigations. If only a few key lines of a press release were sent out to these sections, the employees would have an exclusive to news items that will appear in the papers. This would help employees to be more cognizant of the work we are doing and at the same time help them in their own work because they will be better informed on current events. If employees were to receive such information first hand in their sections, it would increase esprit de corps throughout the sections, and at the same time benefit employer-RECORDED - 55 employee relations.

DISADVANTAGES:

EX-122

INDEXED - 55

None noted by the suggesting employee.

#### OBSERVATIONS:

Mr. L. B. Nichols, Records and Communications Division. states there is some question as to the advisability of speaker announcements on Bureau news items, but it is felt that this Boardman _ Nichol's material could be presented effectively in regular training Belmont. This would give the instructor an opportunity to classes. Harbo. Mohr properly pitch the information according to experience, assignment, and age of the various employees, and at the same time tie it in with work operations in the unit whenever possible. Winterrowd

Attachment cc: 4r. 2200 Mr. Harbo

#### RECOMMENDATIONS:

Ur. Nichols recommends that the suggestion be adopted with the provision that the news releases be made in our regular instruction classes. He states sufficient copies of FBI notes will be furnished to the Records Section for this purpose. FBI Notes are issued monthly. (Sample attached)

#### EXECUTIVES CONFERENCE CONSTDENATION: RTH:nfp 9-8-54

The Conference composed of Messrs. Tolson, Boardman, Tamm, Parsons, Sizoo, Belmont Bosen, McGuire and Marbo unanimously agarees with the recommendation of Mr. Nichols as indicated in the preceding paragraph.

MR. TOLSON

, EXECUTIVES CONFERENCE

SUGGESTION #749-54 MADE BY HOUSTON OFFICE INVESTIGATIONS INVOLVING ACCIDENTS IN BUREAU CARS HIL HUTCHMATION CONTAINED
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In accordance with SIG Letter 54-36(Q), 7/13/54, requesting the field to submit their thoughts relative to ways of further streamlining the Bureau's work, the following suggestion was made.

#### SUGGISTION

That investigations involving accidents in Bureau cars be ordered when personal injury results, or a total of \$100.00 or more damage is suffered.

#### PRESENT PROCEDURE

Present instructions require that investigation be conducted only where there is a personal injury or the damage is \$25.00 or more.

# ADVANTAGES TO SUGGESTION

Ordinary accident of today can total \$25.00 and still be fairly minor in nature, SAC Houston points out. However, he does not recommend any change in so far as the requirement that investigations be conducted where personal injuries are sustained.

# DISADVANTAGES TO SUGGESTION

Mr. J. P. Mohr of the Administrative Division is opposed to any change in present procedure.

# EXECUTIVES CONFERENCE CONSIDERATION: RTH: C8

Tolson Boardman	The Conference of Camm, Parsons, Singular unanimously unf	200, Belmont, Ros	sen, Honr and	Hardo,
Mohr Parsons	•	RECORDES-19	•	
RosenCo-Hessrs. Sizoo	Sizoo Harbo	MOEXED-19	A66-2	134-11
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present procedure should be continued in order to make it possible to fix responsibility in those cases where the Agent should be required to pay for the damage and also to protect the Government against claims submitted by the third party at a later date alleging substantial property damage or personal injury.

8/24/54

The Executives Conference

FURNISHING TRANKED ENVELOPES
TO REDERAL AGENCIES FOR
SUBNITTING FINGERPRINTS

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The Executives Conference consisting of Messrs. Michols, Boardman, Harbo, Rosen, Belmont, Mohr, Parsons, Sizoo, and Q. Tamm on August 24, 1954, considered a recommendation of the Identification Division concerning the furnishing of self-addressed, franked envelopes for purposes of submitting fingerprints to the Identification Division.

The Bureau now pays postage on such self-addressed envelopes and the envelopes are furnished to all contributors of the Identification Division. Becently, by Executives Conference action, approved by the Director, on January 15, 1954, the Bureau discontinued furnishing franked envelopes to the Immigration and Naturalization Service. This was based on the fact that the frank must now be paid by the Bureau whereas formerly it was free. The Identification Division recommends that this policy be made uniform with regard to all Federal agencies and that the Bureau no longer furnish self-addressed stamped envelopes for mailing fingerprints.

The Conference is unanimously in agreement. If yo approve, there is attached hereto a letter to one of the Induction Centers of the Air Force so advising them.

Attachment

cc - Mr. Harbo Ur. Sizoo 歐-110

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Executives Conference

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SUGGESTION NO. 607-54
MADE BY LOS ANGELES OFFICE
ELIMINATION OF BUREAU AUTHORITY
TO CONDUCT INTERVIEWS IN PRESENCE
OF ATTORNEY OF VITNESS OR SUBJECT

In accordance with SAC Letter No. 54-36 (Q), dated 7/13/54, which requested the field to submit their thoughts relative to further streamlining the Bureau's work, the following suggestion was submitted.

#### SUGGESTION:

That Bureau authority no longer be required prior to interviewing a witness or subject by Bureau Agents with the attorney for the individual being present.

# PRESENT PROCEDURE:

This suggestion was the subject of SAC Letter 54-39 (B), dated 8/3/54. Pursuant to the provisions of that SAC Letter, the field may, upon authority of the Special Agent in Charge, interview an individual in the presence of his attorney in criminal cases where no security aspect is involved. The authority of the SAC is sufficient for such interviews, provided the name of the attorney has been checked through the office indices; that it is believed information may be secured by such an interview which outweighs the disadvantage surrounding the presence of the attorney; that the Agents frame their questions in such a manner as to reduce to a minimum the information which the attorney might gain from the line of questions.

# OBSERVATIONS: RECORDED - 18 INDEXED - 18

Mr. A. H. Belmont, Domestic Intelligence Division,

Tolson advises that because of the delicate nature of security-type

Boardman investigations and the possible criticism with resultant embarrass
Belmont ment to the Bureau which might arise as a result of interview with

Harbo security subjects in the presence of their attorneys, it is believed

Mohr the suggestion is undesirable. These security investigations in

Rosen which interviews are conducted may well result in unjustified

Sizoo

Winterrowd CC: Er. Sizoo
Tele. Room Sizoo
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criticism of the Bureau with respect to infringement of an individual's rights and liberties; might well result in the undue disclosure of investigative techniques and most likely would result in incomplete and unsatisfactory interviews where an attorney is present. It has been the experience of the Internal Security Section that security subjects are inclined to discuss their activities more freely when the interview is not conducted in the presence of a third party. As this is true with respect to third parties, it is more so in those cases where interviews are conducted in the presence of an attorney. It is believed that in each instance where the field desires to conduct an interview with a security subject in the presence of his attorney that it be afforded consideration by the Bureau in light of the recommendations of the field and the SAC.

#### EXECUTIVES CONFERENCE CONSIDERATION: RIH: cs

The Conference of 8/30/54, composed of Messrs. Boardman, Nichols, Tamm, Parsons, Sizoo, Belmont, Rosen, Mohr and Harbo, recommended unanimously unfavorable. The Conference felt that the present requirement for prior Bureau approval before interviewing a witness or subject in a security case should be continued.

Executives Conference

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SUGGESTION #609-54 FORM FD-56 KSTOP NOTICE CARDS) SUPERVISOR MAINTAIN OWN STOP CARDS

In accordance with SAC Letter #54-36 (Q), 7/13/54, which requested the field to submit their thoughts relative to ways of further streamlining the Bureau's work, the following suggestion was made.

#### SUGGESTI ON

Each Supervisor maintain his own stop cards when placed in connection with files handled on his desk. (Submitted by Los Angeles Office.)

PRESENT PROCEDURE

In accordance with current Bureau instructions, stop cards are maintained in the Chief Clerk's Office by numerical sequence, broken down by classification. The Los Angeles Office has 285 Stop Cards at present. At the time of the monthly check of these Stop Cards, it is necessary that they be listed by classification and sent to the supervisor, who in turn assigns to an Agent the project of checking the card. When the lists are returned following completion of the project, the cards must be again checked against the list, requiring clerical time both in preparing the list and subsequent checking of the list. It is estimated ninety per cent of these stops are repeats, as it applies to their being verified monthly.

#### ADVANTAGES

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visor i in his	pondence resulvould immedia. box, obviati	lting in se tely reques ng several	tting up the t the Stop C clerical ste	lard and file eps. When a	the Super- it himself closing
Tolson report	or other corn	respondence	necessitati	ing removal o	f the Stop A
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	in existence				
Mohrat the			Cibam'a na ma	our system, the	
•	CONTROL OF			•	-
Rosen		%	_		•
Sizoo [2]	Stop Cards les each day,	s could be	checked on a	staggered be	usis, a
Winterrowd - Pew fi.	les each day.	instead of	'all being c	hecked at the	e sane time.
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Gandy CC	Art Sizoo Ar Harbo	play of	RECORDED-59	and the same of the same	1-117
•	/Ar. Harbo	10	INDEXED-59	A 18 350 18 16	- <del> </del>
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(3) Supervisors would be able to ascertain easily that all Stop Cards are being properly maintained as to form.

#### DISADVANTAGES

All Stop Cards would not be maintained in one location and at the time a review is made of all such cards, they would have to be obtained from the Supervisors. One individual would not be responsible for the cards, but such responsibility would be allocated to the several Supervisors.

#### RECOUNENDATIONS

SAC L. L. Laughlin, vashington Field Office, recommends continuance of the present system of maintaining Stop Cards. He states as they are currently maintained, they furnish a record of all stops, as well as providing a system for filing. If we were to disperse the cards to various supervisors, we would have difficulty finding a particular card if a telephonic or similar inquiry were received. The Eupervisor, in running his cases, should of course determine the necessity for the stop, whether it should be continued, etc.

# EXECUTIVES CONFESENCE CONSIDERATION CCG. jour

Present at the Executives Conference 8-26-54 were Messrs. Mohr, Tamm, Parsons, Sizoo, Belmont, Boardman, Rosen, Holloman, Nichols and Gearty.

The Conference was unanimously of the opinion that the present system should be continued.

Mr. Tolson

OExecutives Conference

CONFIGUATORY LITTERS TO UNITED STATES XATTORNEYS

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## THE SUCCESTION:

By newer and um from Inspector DeLoach to Ur. Tolson, 7/9/54, captioned "Relations with U. S. Attorney's Office, Reno Nevada," it was pointed out that Assistant U. S. Attorney Reno, had written a letter asking for the prompt submission of reports from the FBI and the Bureau of Narcotics. In determining whether FBI reports had been submitted promptly to the U. S. Attorney at Reno, Inspector DeLoach raised the question of whether Bureau offices should go on record by confirmatory letter to the U. S. Attorney on each occasion when: (1) prosecution is authorized, (2) a complaint has been filed, or (3) Preliminary hearing has been held before the U. S. Commissioner.

This question arose because of the fact that there are numerous occasions where prosecution is authorized by the U.S. Attorney or his Assistant at a time when the Bureau's investigation is far from complete. In some instances, prosecution is authorized at the time the case first comes to the attention of the field office and it is necessary to conduct investigation before a report can be prepared which may be several days after prosecution is authorized, the complaint filed, and in some instances, even after a preliminary hearing has been held. This delay, unavoidable in many instances, could be used by the U.S. Attorney or others as an excuse for delayed arraignment and prosecution of the subject.

#### RESULTS OF SURVEY:

In accordance with the recommendation contained in Inspector DeLoach's memorandum referred to above, ten field offices were requested on 7/21/54 to consider the above suggestion and furnish recommendations for or against its adoption together with a list of advantages and disadvantages. The offices surveyed boardman were New York, Boston, Savannah, Chicago, Onaha, Portland, Houston, Nichols San Francisco, St. Louis and Detroit. All of these offices with

Harbo _____ Mohr ____

Parsons GCS Ur. Harbo.

Tamm ____ Hr. Sizoo

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the exception of Fortland recommended the suggestion not be adopted. Portland conditioned its approval of the suggestion upon the Bureau approving a form letter which could be filled out by the Agent, thus, requiring no dictation or stenographic time. The Bureau hardly could approve a letter of that type for transmittal outside the Bureau.

The estinates as to Agent and stenographic time which would be required, if the suggestion is adopted, ranged from 1/2 day of Agent time and one day stenographic time per nonth in a small office to as high as 12 Agent days and 2½ stenographic days per month in a large office. It should be understood that the amount of Agent and stenographic time required to subnit confirmatory latters would vary from office to office depending upon the number of criminal cases handled where prosecution was authorized. It was explained to the field at the time of this survey that one confirmatory letter would suffice for two or more of the prosecutive steps mentioned above where there is no delay or lapse of time between such steps, but all doubt would be resolved in favor of writing a confirmatory letter following each of the prosecutive steps named. It was also underswood that when an investigative report could be prepared as quickly as could a confirmatory letter, it would be reasonable to assume that the letter would not be necessary.

# RESULTS OF CHECK AT SALT LAKE CITY:

During his check on the submission of reports within the Salt Lake Gity Office; Inspector DeLoach determined from a review of 320 cases which had been presented to U. S. Attorneys Madison H. Graves (Nevada) and A. Pratt Kesler (Utah), the following facts:

- 1. U. S. Attorney Graves declined prosecution in 49 per cent of cases presented to hin; U. S. Attorney Kesler declined in 68 per cent of cases presented to hin.
- 2. In 58 per cent of the cases, V. S. Attorney Graves, received FBI reports prior to arraignment of subject; V. S. Attorney Kesler received reports prior to arraignment in 35 per cent of the cases.
- 3. Average lapse of time between authorization of prosecution and date report submitted was 16.7 days in cases authorized by U.S. Attorney Graves and 10 days in cases authorized by U.S. Attorney Kesler.

- 4. There was no evidence in any of the files to indicate that a stilure to submit reports was the direct cause of a delay in the arraignment or sentencing of a subject.
- 5. In those cases presented to U.S. Attorney Graves, there had been a total average lapse of time of 7.7 days between the date of the last investigative period and the date the report was submitted; in cases handled by U.S. Attorney Kesler, the lapse of time averaged 6.6. days.
- 6. In 89 per cent of all cases presented to U. S. Attorney Graves there still were leads requiring additional investigation following authorization of prosecution; this was true in 73 per cent of cases presented to U.S. Attorney Eesler.
- 7. U. S. Attorney Hesler advised that THI reports usually are received far ahead of the time at which they are needed.

#### POSSIBLE ADVANTAGES:

- 1. It would provide U.S. Attorney with a written statement of essential facts upon which he had authorized prosecution and which he night need for arraignment of subject.
- 2. Keep the U. S. Attorney better informed by filling in the gap between authorization of prosecution dad submission of investigative report and thus lessen possibility of criticism that Bureau did not keep U. S. Attorney fully informed.
- 3. Tend to expedite prosecution and disposition of the case by making it unnecessary for U.S. Attorney to wait for FBI report. (Actually it is not necessary for U.S. Attorney to have our report before arraigning subject but some U.S. Attorneys prefer it).
- 4. Would inrediately place in field office file a written statement of essential facts which may not have been included in complaint form or other communication that served as basis for opening new file.

#### POSSIBLE DISADVANTAGES:

- 1. Would duplicate part of work of preparing the investigative reports since the same information should be included in the report.
- 2. Fould require expenditure of considerable Agent and stenographic time (see estimates under Results of Survey above), also additional supervisory time in reading and approving the outgoing letters and additional elerical time for filing.
- 3. In many instances, would serve no useful purpose stace U. S. Attorney or his Assistant dictates complaint, a copy of which he keeps, and therefore, has available essential facts to serve his purposes until report is received.
- 4. Fould increase work of I. S. Attorney's Office. He has not asked for such a letter and night object to the extra reading and filing time such letters would require.
- 5. Hight create feeling on part of U. S. Attorney that we do not completely trust him, therefore, are reducing to writing each contact we have with him.
- 6. In many instances, the Azent could just as readily prepare a short investigative report containing the same information he would put into a confirmatory letter.

# EXECUTIVES CONFERENCE CONSIDERATIONS RTH: C8

The Conference of 8/30/54, composed of Messrs. Boardman, Nichols, Tamm, Parsons, Sizoo, Belmont, Rosen, Mohr and Harbo, was unanimously opposed to a requirement that a letter be sent to the U. S. Attorney in all instances where prosecution has been authorized, since it was felt this would be an unnecessary and undesirable burden in the field offices. The Conference felt that the problem of prompt submission of reports should be brought to the attention of the field, with emphasis on the fact that it is the obligation of each field office to be aware of the needs of the U. S. Attorney especially in cases where the subject is in custody, and that if a report cannot be furnished in time to fulfill the need, a letter should be promptly submitted containing the essential information. If approved, the Conference recommends that the attached SAC Letter be sent to the field.

are not as prompt as the should be in getting yet, to be s. atter du Inspertors should note a Special effort to correct this. H.

9/1/54

Mr. Tolson

O Executives Conference

EUGGESTION NO. 630-54 VI NA DE BY NEVARK GFFICE FINTERVIEWS VITH UNION OFFICIALS

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In accordance with SAC Letter #54-36 (4) dated 7/13/54 requesting the field to subsit their thoughts on further streamlining the Bureau's work, the following suggestion was received.

#### S'GGEGTION

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prior to interviewing union officials in Labor Lanagement Nelations Act, 1927 (Investigative Matter) investigations.

#### PRESENT PROCEDURE:

Lanual of Instructions, Section 671-E, paragraph B (Policy), states: "In event it becomes necessary to interview a union official under any section of this act, such lead should be held in abeyance and Bureau notified of the name, address and title of the union official to be interviewed, as well as the necessity for such action. No interviews should be conducted with any union official pending receipt of specific Bureau authority."

#### ADVANTAGES:

The United States Attorney usually requests the subject be interviewed. Adoption of this suggestion would eliminate unnecessary correspondence and delay. It is noted similar type investigations conducted in antiracketeering have no limitations requiring Bureau approval before interview of union officials.

DISADVANTAGES:

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Tolson ______ Hone noted by person submitting suggestion. SEP 13 1954

Harbo TECOMEMDA TTOES:

Parsons _____ Mr. A. Rosen, Investigative Division, recommends this
Tamm ____ suggestion not be adopted for the reasons that these instructions

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Memorandum to Ur. Tolson

apply only to Labor Management Belations Act and Communist infiltration cases and are necessary to prevent (1) an Agent from unknowingly interviewing a union official who may be involved in an internal security investigation, and (2) a union official from unjustly accusing the Bureau of investigating legitimate union activities.

EXECUTIVES CONFERENCE CONSIDERATION: RTH:cs

The Conference of 8/30/54, composed of Messrs. Boardman, Nichols, Tamm, Parsons, Sizoo, Belmont, Rosen, Mohr and Marbo, recommends unanimously unfavorable. The Conference felt the present rule should be continued.

9/1/54

Ur. Tolson

# Executives Conference

SUGGESTION NO. 643-54
MADE BY SALT LAKE CITY OFFICE
SECURITY INDEX CASES

In accordance with SAC Letter #54-36 (4) dated 7/13/54 which requested the field to submit their thoughts relative to further streamlining the Hureau's work, the following suggestion was received.

#### CUGGESTION:

That cases involving Security Index subjects other than Key Figures, top functionaries, and employees of key facilities, be maintained by the field in a pending inactive status rather than in a closed status.

#### PRESENT PROCEDURE:

These cases are kept in a closed status and reopened once a year to prepare a report and for determination of whether the subject is to be continued in the Security Index. A check is made of residence and exployment every six nonths.

#### ADVANTAGES:

(1) Nore accurate portrayal of case load and volume of work. (2) Files would be maintained in the pending section and would be more convenient for filing serials, which is necessary and regular in most of these cases. (3) Savings of clerical time in reopening and closing and removing from pending to closed section and vice versa. (4) Files would be maintained as are other cases and special rules and exceptions would not be necessary. Cases could be handled on regular tickler rather than on special administrative tickler.

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DISADVANTAGES:

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None noted by person submitting suggestion.

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Security Index cases, the investigation is placed in a closed status upon preparation of a Security Index card, and is reopened only in instances where a yearly summary report must be submitted and where information is received which requires additional investigation. In the vast majority of cases, these investigations will/be reopened only at yearly intervals. Should these cases involving Security Index subjects be maintained continuously in a pending inactive status, a false picture of the case load of the individual offices would be set forth, particularly relating to pending matters on hand in a particular office. Key Figure and Key Facility cases are maintained in a pending active status because of the requirement that those cases be the subjects of reports at six-month intervals. Top functionaries are the subjects of reports at quarterly intervals.

#### EXECUTIVES CONFERENCE CONSIDERATION: RTH: 08

The Conference of 8/30/54, composed of Messrs. Boardman, Nichols, Tamm, Parsons, Sizoo, Belmont, Rosen, Mohr and Harbo, recommends unanimously unfavorable for the reasons indicated herein.

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**Boardman** Nichols

# tiffice Memorandum • united states government

MI. TOLSON

DATE: 8-17-54

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SUGGE CTION #354-54 MAR: "Y INSPECTOR JOHN H. WILLIAMS (AINING AND INSPECTION DIVISION (SERIAL FIHARIF SYSTEM BY REVISED

Fresent rules requiring serials to be recharged in forty-five days be revised to require that serials be recharged at the end of ninety days.

I' for some unusual and meritorious reason serials are needed beyond the ninety by period, it is suggested that they be accounted on the ninety-day period date and that they then be rechar . , for an additional forty-five days.

This can be lone by Agents in headquarters city who can present these serials to the Chief Clerk's Office for accounting and can be done by Resident Acents by bringing the serials with them to headquareers city on one of their bimonthly visits, or by mailing them

#### PRESENT PROCEDURES

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Manual of Rules and Regulations, Section 3, page 11, item #4, s'1+es +' basis c' the Charge-out System is the Chargeout Slip, sorm 'L-. This form is made up so that the date, classification and file number, serial number, name of employee to whom serial is chirped, and recharge information can be entered. The form is made up when a serial is charged out and it is placed in the file from which the serial was removed, amounting to an accounting system for serials taken out of the file.

Serials may be charged out for forty-five days and on the forty-fifth day the person to whom the serial is charged must submit a recharge if the serial is to be retained. One recharge is permitted. TTIXLS ON ORIGINAL

#### RESULTS OF FIELD SURVEY

The Bureau requested the views of SACs, Newark, New York, Richmond, Norfolk, Washington Field Office and Inspector C. W. Stein as to this suggestion. Those in favor of adopting this suggestion were SACs Washington Field Office, Newark, New York and Richmond. Inspector Stein favors adoption of the suggestion and in addition would also reiterate to the field that continuing

cc-Messrs. Sizoo & Harbo

emphasis should be placed on instructions now existing that when scrials are no longer needed by agents they should be promptly returned to the files. Er. Stein advised it has been his observation that Resident Agents in many instances retain serials they no longer need.

Inspector Williams feels that the recharge submitted at the end of 45 days does not account for the serial removed and does not demand that the serial be accounted for until the end of the 90-day period, inasmuch as one recharge is permitted, and is, therefore, a useless procedure witch consumes a trevendous amount of agent and clerical time when considered field-wide.

SAC, Norfolk states situations could conceivably arise where an agent recharging serials near the end of a 45-1au period might discover a serial to be missing and immediate inquiry might then result in recovering the misplaced serial, whereas discovering a serial to be missing at a later date might jeorardize successful recovery of the serial. SAC Norfolk feels a 30-day deadline should be set on all serial charge-outs and prior to the expiration of 90 days, the serials should actually be returned to the Chief Clerk so that a complete accountability thereof may be made. SAC Norfolk believes that, except on rare consions, Arents should be able to complete action on serials within to lays and to grant a 45-day recharge trivile what the end of the 90-day reriod would only encourage a practice of retaining serials for an unwarranted length of time. If serials are nown neered by an agent subsequent to the initial 90-day period, the serials rould be charged out again by the Agent rather than reclaries.

# RESULTS OF SAC LETTER #54-36 (C) RE STREAMLINES

In accordance with SAC Letter #54-36 ( ), wich re weste the field to submit their views as to wais of further streamling the Bureau's work, seven field offices submitted the suggestion that the Bureau's present serial recharge some note revised. SAGs, Cklaroma City, Little acck, waha, Grring "ie" , F in: 'emphis suggested abolishment of the requirement that a r il be recharged after 45 days. Oklahoma City felt that seri ... should only be recharged in instances where servals are two. fer ... from one employee to another. It was pointed out ' ... in thuc as a case is not delinquent for forty-five days, serials a oulbe allowed to be cut for a longer period of time. In a coryin servals, files are out of place unnecessarily, causing acres for on the Chief Clerk's Office and causing delay in wardling ir. retart material relating to the file. It should 'e appa or the screvisor reviewing the case on tickler whether cr . to t serial charged to the agent would be lengificial to that elent

close supervision of cases would offset any advantage that would be served by having serials recharged every forty-five days.

SAC, Pittsburgh and SAC, New Orleans both favored recharging of serials after 60 days to save clerical time in handling files during the recharging of serials, as well as to conserve agent time. SAC, New Orleans stated that, for economy reasons, resident agents do not travel to headquarters city with sufficient frequency to maintain their charge-out slips current, based on a review of the files, and by turning in serials on which they have dictated and completed investigation. Although there are some matters which cannot behandled in the 45-day period, due to the volume of work performed, the majority of work is completed in a sixty-day period. By increasing the period of time an employee could retain a serial, much agent and clerical time consumed on this project would be eliminated.

#### PREVIOUS EXECUTIVES CONFERENCE CONSIDERATION

EDM: jnf 8-18-54

This suggestion was previously considered by the Executives Conference as reflected in memorandum to Mr. Tolson dated 2-5-54, concerning Suggestion #13-54, made by Inspector John H. Williams. (Bufile #16263-1021) At that time the Conference recommended unfavorably as to the adoption of this suggestion.

#### EXECUTIVES CONFERENCE CONSIDERATION

Present at the Executives Conference of August 17, 1954, were Messrs, Nichols, Boardman, Tamm, Parsons, Sizoo, Belmont, Rosen, Holloman and Mason. The Conference was unanimously opposed because:

- (1) The present rule requiring recharging of serials each forty-five days causes agents to review those serials and get rid of those not needed; helps to combat the tendency of agents to leave serials at the bottom of their work boxes for extended pariods of time without returning the serials to file.
- (2) The forty-five-day rule dives better control over serials; helps to prevent losses and if a loss occurs, brings it to light more quickly.

Ur. Tolson

Executives Conference

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EUGJESTION NO. 646-54 WADE BY SALT LAKE CITY OFFICE

In accordance with EAC Letter (54-36 (4) dated 7/13/54 which requested the field to submit their thoughts relative to further streamlining the Bureau's work, the following suggestion was received.

#### SUGGESTION:

That leads in fugitive cases be considered delinquent after forty-five days instead of thirty days, with the understanding, however, that they are to be handled in accordance with their importance in each instance within the general rule.

# PRESENT PROCEDURE:

All leads in fugitive cases are considered delinquent if not handled in thirty days. Where a report is not submitted within two weeks after the thirty-day deadline, the file must contain a letter, dictation slip, or other communication indicating necessary action has been taken.

# ADVANTAGES:

(1) Cases would not arbitrarily be placed in a preferred category when they might not rate preferred attention over other more important matters. (2) Saving of clerical and stenagraphic time, and on occasion Agent time where extra travel would be required to cover the lead within the deadline period. (3) Increased efficiency with respect to stenographic or typing work when regular flow of work is not disrupted to give special preference to this type of case unless the particular case justifies it.

	<u> Sadvantages</u> :		11
oardman	None noted by person	n submitting suggestion.	٠.
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#### OBSERVATIONS:

Ur. Rosen, Investigative Division, is opposed to the suggestion. Since the rule has been in effect it has served to speed up fugitive investigations and has resulted in leading to arrest of the fugitives at an early date thereby aiding in bringing numerous investigations to an early conclusion. This in itself helps cut down field delinquencies and it is felt that if this suggestion is adopted, the field would tend to allow fugitive cases to become delinquent longer than forty-five days, resulting in fewer fugitive apprehensions and increased delinquencies. The suggester points out if the deadline is discontinued, these cases could be handled in accordance with their importance within the general rule. It is felt some offices working on special cases or project-type cases night place fugitive leads at the bottom of their list, importance-wise. Ur. Resen points out that fugitive leads must be given prompt attention, as old fugitive leads seldom produce successful results.

#### PREVIOUS CONSIDERATION:

The Executives Conference on 1/14/53 considered a suggestion of SA that the thirty-day delinquency rule on fugitive leads be eliminated. The Conference was unanimously opposed to SA suggestion, since the cases cannot be properly supervised at the Seat of Government or in the field unless such reports are submitted, and it was believed there should be no extension of the time within which leads in fugitive cases should be handled, since the usual method of capturing fugitives is to cover the obvious leads with promptness.

# EXECUTIVES CONFESSIOE CONSIDERATION: RTH: CS

The Conference of 8/30/54, composed of Messrs. Boardman, Nichols, Tamm, Parsons, Sizoo, Belmont, Rosen, Mohr and Harbo, recommends unanimously unfavorable. Experience has indicated the desirability of the present procedure.

OK/pins

ur. Tolson

9-2-54

# Executives Conference

SUGJESTION NO. 574-54 EUGGESTION NO. 528-54 FORM FD-71 TEOUPLAINT FORM all information contained SHIGLASSIELDS CI HEREIU/

In accordance with SAC Letter 454-36 ((), dated 7/13/54, which requested the field to submit their thoughts relative to further streamlining the Bureau's work, the following was received:

#### EUGGESTION:

Eliminate preparation of Form Fb-71 (Field Complaint Form) when sufficient information is contained in initial outgoing airtel or teletype. A case would be opened on the copy of the outgoing communication, with the copy to contain notations with respect to data not set out in the body of the outgaing communication. (#526-54 submitted by Chicago; #574-54 by Detroit.) (Sample of Form FD-71 attached) PEESENT PLOCEDULE:

The Eanual of Rules and Regulations, Section 8, paragraph 4 (b), states: "Complaints received in the field office. In person or by telephone. The employee receiving the complaint nust complete Form Fb-71 inmediately. This is a letter-size white form made up a that the name and aliases of the subject, address, character, name of complainant, address, phone number, date and time, facts, recommended action, and name of employee receiving the complaint can be entered."

#### ADVAUTAGES:

would save typing and clerical tire necessary to prepare and handle Form FD-71. In many cases it would provide for more expeditious transmittal of the original information to other offices

# DISADVANTAGES:

RECORDED-19

SEP 15 1954 Tolson-INDEXED-19 Hone noted. Boardman Nichols . Belmont **EX-112** RECOMMENDATIONS: Harbo Mohr Parsons SAC L. L. Laughlin, Washington Field Office, recommends that the preparation of Form FD-71 not be mandatory and if a

Winterrowd Attachment Tele. Room cc: Ur. Sizoo SEP 251957 Harbo

case can be opened and handled through preparation of an outgoing communication or interoffice memorandum, there should be no requirement that in addition Form FD-71 must also be prepared. If the case is opened and handled on the office copy of an outgoing communication or interoffice nemorandum, there should be no requirement that it must be in duplicate and the offices should be authorized to open a case thereon, although there is but a single copy of the memorandum or comunication.

Mr. Rosen, Investigative Division, recommends the suggestion be adopted, if the necessary data required on Form FD-71 is placed on the outgoing copy of an airtel, teletype or letter.

Mr. A. H. Belmont, Domestic Intelligence Division, recommends adoption, provided that a rule be applied that complaints must be recorded in all instances immediately, whether this recording be done in complaint form, letter, or other type of correspondence.

EXECUTIVES CONSERENCE CONSIDERATION: BTH: jdw \ 9-2-54

The Conference of 9-1-54, composed of Messrs. Nichols, Boardman, Tamm, Parsons, Sizoo, Hennrich, Mohr, Rosen and Harbo, unanimously recommends that the present rule be continued with the exception that the preparation of the complaint form is not necessary in those instances where immediately upon receipt of the complaint a teletype or air-tel is sent out the same day to another field office setting forth the essential facts of the complaint. Any details which would normally appear on the complaint form which do not appear in the body of such a teletype or air-tel should be added to the yellow file copies so that complete data will be available in the files of the office where the complaint was received. If this recommendation is approved, the field will be advised accordingly.

8/10/54

Mr. Tolson

The Executives Conference

ABUTEAU MAE PLAUS - DATE 44-TRAVIDENT OF SALARIES AND SUPPLIES IN THE TECESSANT SERVICES AND SUPPLIES IN THE EVERT OF EVACUATION OF WASHINGTON, D. C.

Conference was advised that there is no indication in Bureau records that the Treasury Department has any provision for payment of Bureau salaries or payment for necessary equipment, services and supplies in the event cornal procedures now employed cannot be followed.

It was suggested to the Conference that Administrative Division ascertain from the appropriate Treasury officials -

- (1) What, if any, plans Treasury has for meeting the payrolls and other necessary disbursements for equipment, services and supplies incurred by government agencies during periods of emergency?
- (*) If Treasury plans payments on a regional casis, what steps must the Bireau take to insure that our various field Offices can certify Bureau vouchers to the Treasury for payment? Similarly, what steps must be taken to certify to the Treasury for payment of vouchers for equipment, services and supplies needed by the various field installations?

# EXECUTIVES CONFERENCE CONSIDERATION: EDU-CS

Present at the Executives Conference 8/16/54 rere Mesers.
Nohr, Pann, Parsons, Lizoo, Felmont, Bourdman, Loses, McGuire and Mason.
The Conference unantrously recommended that the Liaison Lection make appropriate contact with the Treasury Lebortneht to ascertain plans for meeting payrolls during any emergency of evacuation period.

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PERMANENT SERIAL CHARGEOUT

MA. TOLDON

The Executives Conference

ALL INFORMATION CONTAINED

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THE NAME OF PARTIES OF PARTIES OF PARTIES. INDIX GARDS

The Executives Conference consisting of Mosers. Boardman, Helmont, Mason, Rosen, Stroo, Farsons, Michals, and Tarm concidered a suggestion submitted by Ur. Quinn Town in connection with the Dureau's war plans.

Mr. Tank recommended that Security Plash Notices presantly maintained in the Identification Division be microfilmed and the picrofilm stored with other such records that are to be stored at Dichmond. There are approximately 25,000 such Scourity Flash Notices on file in the Identification Division, and the Conference was advised that it would cost approximately (3,000 to nicrofilm both sides of the fingerprint card containing the Security Flash Notice.

In addition, Ur. Tank suggested that the fingerprint classification and FBI number be added to the descriptive Lata on the Security Index Cardo prosently maintained in the field offices.

Both of these suggestions were subsitted for the purpose of facilitating the identification of Jeourity Index subjects in case it beginse necessary.

The Conference unanimously recommends the adoption of the suggestions and if approved, appropriate instructions vill be tenued to the Identification Division.

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Executives Conference

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SUGGESTION NO. 769-54 uade by Mise

GENERAL INDEX UNIT

DECORDS AND COMMUNICATIONS DIVISION

b6

#### THE SUGGESTION:

In accordance with instructions set forth in Bureau Bulletin #53-15, (A), dated 6/25/53, motor numbers in Suterstate Transportation of Stolen Motor Vehicle cases, where the subject is known, no longer are indexed at the seat of Government. It is suggested that all such cards made up under the old rule and which would not be made up under the present procedures be destroyed; that is, all index oards hade up on the notor number which have a subject listed.

# ADVANTAGES:

Under present procedures, these cards would be destroyed eventually, since authority has been given to destroy such cards as they become five years old. It would save clerical time to complete the project in one operation and there would be an inmediate savings of approximately three index card cabinets.

# DISADVANTAGES:

None apparent.

# LECOMMENTATIONS:

Mr. L. B. Nichols, Records and Communications Division. and Br. A. Rosen, Investigative Division, recommend the suggestion be adopted. Ir. Tosen estimates that approximately once a week the Interstate Transportation of Stolen Botor Vehicle Desk has occasion to attempt to identify a case by checking the motor number which usually results from receipt of a citizen's letter. In the past it has been found advantageous in answering inquiries

Nichols Belmont Harbo Mr. Lizoo Mohr Rosen. Tamm Sizoo .

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Tele. Room

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Memorandum to Ur. Tolson

to promptly identify the case through the motor number of the automobile involved. It is, however, usually necessary to contact the field in these matters and it is felt the advantage of retaining the index cards referred to in the suggestion is not sufficient to counterbalance the advantages of destroying the cards.

EXECUTIVES CONFERENCE CONSIDERATION: RTH: Jaw 9-2-54

The Conference of 9-1-54, composed of Messrs. Nichols, Boardman, Tamm, Parsons, Sizoo, Hennrich, Mohr, Rosen and Harbo, unanimously recommended favorable.

Mr. Tolson

9/9/54

Executives Conference

all information contained agriss Logel

SUGGESTION #724-54 MADE BY DON'ISTIC INTELLIGENCE DIVISION SPECIAL SERVICE CONTACT PROGRAM

In accordance with SAC Letter 54-36 (Q), 7/13/54, which requested that thoughts be submitted relative to ways of further streamlining the Bureau's work, the following suggestion was made.

#### SUGGESTION

The Precial Service Contact Program be discontinued.

# PRESENT PROCEDURE

The Special Service Contact Program, originally instituted 12/24/41, was discontinued in April 1946 and reinstituted on 7/31/50, following the outbreak of the Korean War.

Special Service Contacts are prominent individuals who have volunteered their assistance to the Bureau. Bureau approval must be obtained to designate an individual as a Special Service Contact and an annual report concerning each Special Service Contact, relating the services rendered, must be furnished to the Bureau.

# ADVANTAGES TO SUGGESTION

Mr. Belmont cited the following advantages: Contact could be made with these individuals by SACs without Bureau. supervision just as SAC contacts are presently handled. Special Service contacts would be discontinued as such; in lieu thereof cards would be prepared designating them as SAC contacts. and placed in the SAC Contact File where they would continue to be checked during field office inspections just as all SAG contacts have been checked in the past. This would eliminate

the requirement for an annual report to the Bureau on Special. Boardman _ Service Contacts indicating what services he has rendered. Nichols __ Belmont . present each Special Service Contact who has performed no special Harbo . service or received no assignment in this connection for a period Parsons RECORDED - 23

Rosen Tamm

Gandy

Mr. Sizoo

Winterrowd CC: Tele. Room_ Harbo Holloman .

RTH: gsr > 2-1

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six months must be re-evaluated by the field for the purpose of removing him from the Special Service Contact list or taking steps toward utilizing his services. Upon receipt of annual reports from all field offices the Domestic Intelligence Division prepares a summary memorandum which would be eliminated under the proposal.

#### DISADVANTAGES TO SUGGESTION

Bur eau would not have record on hand of unusually prominent persons whose services have been volunteered and who can be of assistance to Bureau in connection with unusual matters. Mr. Belmont states availability of such data at Seat of Government may only rarely be of value since SAC would have to handle the Special Service Contacts in any event.

#### **OBSERVATIONS**

SAC Contacts are defined as individuals who have the willingness and ability to render unusual services, provide valuable assistance, or perform extraordinary courtesies. Each SAC is required to maintain a list of all SAG Contacts in his office under his personal supervision. The names of SAG Contacts are also indexed in the general office indices so that any incoming information relative to the contact will be brought to the attention of the SAG. No Bureau approval is required prior to designating an individual as an SAG Contact, there are no regulations as to the frequency with which these individuals must be contacted by the SAG except upon assuming the duties of SAG at an office, the SAG must contact all presently existing SAG Contacts.

Special Service Contacts are individuals who are highly placed who voluntarily offer their services and can provide even greater benefits than SAC Contacts, usually on a national plane. SACs are prohibited from actively soliciting Special Service Contacts, however, SACs are encouraged to be alert for such possibilities with respect to individuals who gratuitously offer their services to the Bureau or among individuals previously developed as SAC Contacts. No individual can be designated as a Special Service Contact without prior Bureau approval. In addition, annual reports are required and semiannual evaluation of each Special Service Contact as previously indicated herein.

# EXECUTIVES CONFERENCE CONSIDERATION

The Executives Conference of September 8, 1954, composed of Mesers. Tolson, Boardman, Tamm, Porsons, Sizoo, Holloman, McGuire, Belmont, Rosen, and Harbo, submits the following

(d) This program to be handled by the Training and Inspection Division at the Seat of Government, with instructions to the field that all individuals proposed for addition to the SAC Contact file in the future are first to be submitted to the Bureau as indicated above for review and approval.

(e) That each SAC Contact be indexed in the Records Section at the Seat of Government with a notation indicating he is an SAC Contact in a designated field office so that whenever adverse information is received at the Bureau it could be matched with this index card and the information brought to the attention of the appropriate field office.

Mr. Harbo agrees with the foregoing recommendations with the exception of the last one, Item e. He believes that the work involved in indexing each SAC Contact and reviewing incoming serials which may possibly refer to the same individual; determine whether the information should be referred to the field office would be largely unproductive and not worth the cost involved for the following reasons: (a) if the information comes from the field office covering the residence of the SAC Contact, that office already has the information; (b) if the information comes from some other field office, it would in practically all instances be under circumstances which would indicate to the field office submitting the information the fact that the subject of the communication was an individual of prominence residing in another field division territory and a copy of the communication would be designated for that field office as a matter of course by the office originating the letter.

#### recommendations:

- 1. That the Special Service Contact program as presently conducted be discontinued; in lieu thereof the field would be instructed to prepare SAC Contact cards on presently existing Special Service Contacts and place them in the SAC Contact file.
- 2. With reference to the SAC Contact program, the Conference recommends:
- (a) A specific Manual requirement that the field office indices be searched before an individual is proposed for addition to the SAC Contact file. (This probably is general practice but should be made mandatory.)
- (b) On each present SAC Contact the field be required to submit a separate communication containing appropriate background data concerning the individual and an indication as to why he is presently on the list or proposed for addition to the SAC Contact list.
- (c) Such communications, upon receipt at the Bureau, can be searched through the Records Section indices with one copy of the form returned to the field office bearing a stamp, "Approved no derogatory information," when such action is appropriate. Where there is derogatory information or any other reason for disapproving addition of the individual to the SAC Contact file, a separate communication would be sent to the field office furnishing such information and the Bureau's adverse decision.

MR. TOLSON

# OEXECUTIVÉS CONFERENÇE

SUGGESTION #503-54
MADE BY SA CHARLES B. FLACK
SAN DIEGO OFFICE
INVESTIGATIVE TECHNIQUE PHOTOGRAPHIC EQUIPMENT

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# SUGGESTION (1)

That the FBI Laboratory attempt to obtain or develop a 35 m.m. or smaller camera which may be disguised as a bona fide field glass.

# SUGGESTION (2)

If such a device is already available at this time, one be furnished to the San Diego Office for use during the current meeting at Del Mar Turf Club:

# ADVANTAGES TO SUCGESTION

The suggester believes such a device would be of value in photographing known and unknown hoodlums and security subjects who are attending sports events without arousing the suspicion of these individuals:

Mr. Rosen, Investigative Division, pointed out that, while it is not deemed desirable to have Bureau personnel frequent race tracks or other sporting places for the purpose of photographing hoodlums and racketeers in connection with the General Investigative Intelligence Program, such a device might have possible advantages in connection with the investigation of criminal cases where surveillances are maintained:

Ur. Parsons, FBI Laboratory, advised there is such a camera available commercially. The Binoca is manufactured in Japan, includes a small 16 m.m. camera in a 2:5 power binocular and is priced at \$32.95.

Nichols ______ Belmont _____DISADVANTAGES TO SUGGESTION

Tolson

Boardman

Mohr Parsons ______ Ur. A. H. Belmont, Domestic Intelligence Division, stated Rosen ______ Such a device would have limited application with respect to Sizoo ______ photographing security subjects inasmuch as its use would be Winterrowd ______ Confined to localities such as race tracks and other sporting ______ Holloman _____ establishments.

Ressrs. Sizoo and Harbo

INDEXED - 13

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#### Memorandum to Mr. Tolson

Mr. Parsons, FBI Laboratory, pointed out that to design and construct a camera into a standard field glass or binoculars would be expensive and time consuming. In 1940, the Laboratory conducted a preliminary experiment to determine the feasibility of making a pair of binoculars, one tube of which would contain a camera. As a result, it was determined the expense of building such a device outweighed the estimated need. The Laboratory has no knowledge of the need of such a device in other field offices.

#### RECOMMENDATIONS

Hr: Parsons of the FBI Laboratory made the following recommendations concerning the above suggestions:

- (1) That a Binoca camera be obtained to determine its application to Bureau problems.
- (2) That the New York Office be requested by the Laboratory to make inquiries among distributors of photographic equipment in New York City relative to similar units available, inasmuch as local sources have disclosed none.
- (3) That the Laboratory follow this matter with the San Diego Office in an attempt to provide equipment or develop a technique which will assist them in obtaining the desired photographs at the race track.

# EXECUTIVES CONFERENCE CONSIDERATION : RTH: CS.

The Conference of 8/30/54, composed of Messrs. Boardman, Nichols, Tamm, Parsons, Sizoo, Belmont, Rosen, Mohr and Harbo, recommends unanimously the purchase of one Binoca camera which includes a small 16 m.m. camera and a 2.5 power binocular priced at \$32.95. After the Laboratory has conducted appropriate experiments with this unit, recommendations as to further action will be submitted by the Laboratory.

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Mr. Tolson

Office Memorandum,

DATE: 9-2-54

FROM

Executives Conference

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SUBJECT:

SUGGESTION NO. 566-54

MADE BY CINCINNATI OFFICE

ATOMIC ENERGY ACT - APPLICANT CASES

Marbo
Mohr
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Holloman
Gandy

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Boardman

Nichols __ Belmont _

In accordance with SAC Letter #54-36 (Q) 7/13/54, requesting the field to submit their views relative to further streamlining the Bureau's work, the following was received.

#### SUGGESTION:

That in Atomic Energy Act - Applicant investigations, the Sivil Service Commission reports be reviewed comprehensively at the Bureau and investigative letters be prepared with appropriate leads for each division.

#### PRESENT PROCEDURE:

The suggestion refers to AEA-A type investigations conducted by Civil Service Commission under Public Law 298, 82nd Congress. Under this Public Law, when CSC develops subversive derogatory information on the person under investigation, CSC discontinues their investigation and furnishes the Bureau Photostats of reports containing the results of all investigation conducted.

The result of the CSC investigation is reviewed by the Bureau supervisor in the AEA-A Unit of the Special Inquiry Section. Bureau offices are then instructed to cover leads not previously covered by CSC and a Photostat of the reports submitted by CSC is sent to thase offices so they will be aware of investigation already conducted by CSC in their territory. CSC also submits a form outlining the reason for referring the case to the Bureau and they set out derogatory information developed. Each office is furnished a copy of the CSC form containing derogatory information developed.

# ADVANTAGES:

Will eliminate duplication of review. It is noted the CSC reports are first reviewed at the Bureau and then again in the field.

cc: Mr. Sizoo Mr. Harbo

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Memorandum to Mr. Tolson

#### DISADVANTAGES:

It would be necessary to assign additional personnel at the Seat of Government to handle the review as it will require an investigative letter setting out specific leads by the Bureau.

#### OBSERVATIONS:

Mr. A. Rosen, Investigative Division, states in order to intelligently approach an investigation of this nature, the field must know exactly what CSC has done in its investigation, otherwise we would have duplication and confusion and the Bureau would be criticized for going over ground already gone over by CSC. The only way this could be remedied if we do not send the reports to the field would be for the Bureau supervisor to rehash everything in the reports in a letter to the field, which would require more personnel, time and money than to send the reports of the investigation already conducted and to tell the field to cover leads which it can perceive have not thus far been covered by CSC. Mr. Rosen recommends that the suggestion not be adopted.

# EXECUTIVES CONFERENCE CONSIDERATION: RTH: jaw 9-2-54

The Conference of 9-2-54, composed of Messrs. Mohr, Tamm, Parsons, Sizoo, Holloman, McGuire, Rosen, Belmont and Harbo, was unanimously unfavorable.

Pofit

CI 455-2

August 2, 1954

#### SUGGESTION NO. 1

## 1. The Suggestion:

It is suggested that in Atomic Energy Act Applicant investifitions he Civil Service Commission Reports be reviewed comprepensively at the Bureau and investigative letters be prepared with appropriate leads for each division.

# 2. The Present Procedure:

The results of investigations conducted by the Civil Service Commission up until the cases are referred to the FPI are furnished to the Bureau, where apparently they are reviewed in order to determine what offices have supplemental investigations or investigations to prove or disprove the allegations which are the tasis for the referrals. Photostatic copies of the Commission's reports are furnished each field office having investigative leads. It is necessary that each field office review the entire report—these are sometimes voluminous—to pick out the leads to determine what additional investigation must be conducted.

# 3. Advantages of the Suggestions

The adoption of the surgestion will eliminate a duplication of review. The Civil Service Consission reports are first reviewed at the Bureau and then they are again reviewed in the field.

# lt. Disadvantages of the Suggestion:

It will be necessary to assign additional personnel at the Eureau to handle the review as it will require an investigative letter setting out specific leads by the Pureau.

# . My Recommendation:

I recommend that the suggestion be adopted inasmuch as the time required for Bureau review and auxiliary office review is greatly in excess of the time required for a thorough review at the Bureau and the preparation of an investigative letter. It would result in a valuable saving of time in the field without a commensurate increase of time spent at the Bureau.

ENCLOSURE PENCHOSURE

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#### EXECUTIVES CONFERENCE

SUGGESTION #484-54

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SAC LETTERS AND BUREAU BULLETINS

In accordance with SAC Letter 54-36(3), 7/13/54, in which the field was requested to submit their views relative to ways of further streamlining the Bureau's work, the following suggestion was made:

#### SUGGESTION

Tolson.

Boardman.

Nichols . Belmont

Harbo .

Rosen

Tamm.

Winterrowd

Mohr ___ Parsons That the Bureau appoint a committee on which there will be field representatives to study and evaluate the Bureau's present procedures of determining what should be included in SAC Letters and what should be included in Bureau Bulletins.

#### ADVANTAGES TO SUGGESTION

DISADVANTAGES. TO SUGGESTION

The suggester believes this would effect more efficient operation and formulation of a better system to disseminate Bureau instructions and investigative requirements to Agent personnel.

The suggester points out that he is aware of the general procedure used at the Seat of Government for preparation of SAC Letters and Bureau Bulletins, but from the field standpoint in recent years the problem of getting out to Agent personnel Bureau instructions placed in these communications has become an increasingly difficult and burdensome problem. It is not too difficult a problem to disseminate necessary information to Agents in large field offices; however, in smaller offices operating a number of resident agencies, where Agents cannot operate on a aquad breakdown and where the principal work is done in the resident agencies, it is extremely difficult to get this information to the Agents who need it in their work. Manual changes are not the answer because there is too much delay in their receipt tn the field. FBI Handbook changes are not the answer since everything can't be put in the Handbook. Conferences are not the answer, but it is felt that closer control gould be maintained One copy of a Bureau Bulletin could be sent to at the Bureau. each resident agency for maintenance and review by all resident agents instead of sending each agent a copy of the Bulletin. RECORDED = 79 -

oman in the suggester appreciates that his idea would cause for greater volume of Bureau Bulletins to be issued at far greater go co-lesses. Sizoo and Harbo

Memorandum to Mr. Tolson

expense than SAC Letters. He also appreciates the fact that the Bureau desires to curtail the distribution of material in SAC Letters so that it will only be disseminated to those Agents who need the information for their work, so that there will be greater security and less likelihood of loss. However, he points out the fact remains in many offices there can be no specialized squads and all Agents must be able to handle any type of investigation.

#### PREVIOUS EXECUTIVES CONFERENCE CONSIDERATION

Executives Conference memorandum dated 9/2/54, reflects consideration of a similar suggestion, made by H.L. Edwards, Administrative Division, that a committee or panel be designated at the Seat of Government for the purpose of editing all approved SAC Letters and Bureau Bulletins prior to printing, so that they can be reduced to a uniform, simplified, abbreviated style and eliminate verbiage, resolve any ambiguities, and make them more readily readable and understandable, possibly by use of an outline form or some other more desirable means. The Conference recommended unfavorably as to the suggestion and stated each Seat of Government Division should see that SAC Letters and Bureau Bulletins are concisely prepared in accordance with previously issued Bureau instructions.

# EXECUTIVES CONFERENCE CONSIDERATION RTH: gsr 9/15/54

The Executives Conference of 9/13/54, Messrs. Boardman, Trotter, Parsons, Sizoo, Rosen, McGuire, Mohr, Belmont, Holloman and Harbo being present, recommended unanimously unfavorable for the reasons indicated herein.

# Office Memora dum • united state government

ro : Mr. Rosen Rais

DATE: September 9,

FROM

Mr. Stanley

SUBJECT:

DESTRICTION OF NOTES OF SPECIAL EMPLOYEES AND SPECIAL AGENTS HANDLING LIAISON AND

RECOED CHECKS AFTER CONTENTS BRING

INCORPORATED IN REPORTS

Nichols
Belmont
Harl o
Mour
Parsons
Rosen
Tamm
Sizoo
Vanterrowd
Tele. Room
Holloman
Gandy

Tolson

Boardman

Problem:

Prior to November 15, 1949, the Bureau required that work sheets and forms used by Special Employees reflecting the results of their records checks concerning credit, criminal, and similar matters be placed in the 1A exhibit envelope of the case file. The Joint Committee by memorandum for the Director dated October 12, 1949, recommended adoption of a procedure suggested by the St. Louis Office that no record check work sheets to filed, but that the name of the employee making the check be shown on the administrative page of the investigative report. This suggested procedure which would result in a saving of time and space was approved by the Director, and Bureau pulletin 477 dated November 15, 1949, instructed the field that such work sheets or flimsies of Special Employees may be destroyed. These instructions have not changed. During a loyalty investigation of

The New York Office erroneously reported that Board of Election records, Brooklyn, New York, reflected that registered in 1945 as affiliated with American Lator Fair (ALP). This record check was made by SA (then a Special Employee) Edward J. Kirk and was reported by SA in reported by SA in report doed by SA November 30, 1951. At a hearing before the Air Force Secury Board March 31, 1954, I denied affiliation the ALF in 1945. New York was instructed to recheck Board of a contenting registration with Election board for 1945 and this check reflected in 1945 and not designate any party affiliation.

New York letter of May 27, lock, explained that hose Election records were checked in 1951 by SA (then a Special Employee) Kirk, was furnished results to agent by a slip. Agent dictated that portion of his report is notes furnished by mirk and these notes were subsequently designed.

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New York advised that due to lapse of time (two and one-half years) and since notes have been destroyed, responsibility cannot now be definitely fixed.

New York suggested that in order to fix responsibility for this type of error in the future, it institute a procedure whereby notes of Special Employees and Agents handling liaison and record checks be preserved as part of the case file whenever derogatory or unfavorable information is being reported.

This proposal was considered by the Executives Conference on June 24, 1954, which unanimously recommended no change in present Bureau procedure. A letter was directed to the New York Office on June 25, 1954, advising it that no change should be made in current Bureau ruling to the effect that such notes may be destroyed.

subsequently in August, 1954, called at the Washington Field Office and questioned the accuracy of the Board of Election records checks with respect to his mother, father, and brother as were furnished him by the Air Force in its letter of charges.

New York was then instructed to make a complete recheck of these Board of Election records and submit an up-to-date report for dissemination. New York report dated August 20, 1954, reflects the results of a recheck of Board of Election records which is at variance with the data set forth in its previous report of November 30, 1951, in seven instances.

New York now advises it is still unable to fix responsibility due to lapse of time involved and since SA Kirk's notes have been destroyed.

# Present Procedure:

Concerning retention of notes, work sheets and flimsies of Special Employees conducting routine investigations such as credit, criminal, and Government agencies checks, Bureau Bulletin #57 dated November 15, 1949, instructed the field that they may be destroyed. These instructions have not been changed.

# Proposed Procedure:

New York previously suggested in order to fix responsibility for this type of error in the future it institute a procedure whereby notes of Special Employees and Agents handling liaison

and record checks will be preserved as part of the case file whenever derogatory or unfavorable information is being reported.

#### Advantages of Proposal:

Responsibility could be fixed if there were a discrepancy between the Agent's or Special Employee's notes and the communication reporting that information, providing the stenographer or typist correctly transcribes her notes or the rough draft report.

#### Disadvantages of Proposal:

- l. It would require the preparation of a great number of exhibit envelopes which would involve much clerical time.
- 2. These exhibit envelopes would occupy much filing space which is now at a premium in most offices.

With respect to the above two listed items, the following should be noted:

Since the inception of the loyalty program (Executive Order 9835), the Bureau has conducted approximately 26,500 full-field investigations and approximately 26,800 preliminary inquiries (PI's).

Since the inception of the Security of Government Employees program (SGE) in May, 1953, the Bureau has as of July 31, 1954, conducted approximately 3,500 full-field investigations and 3,000 PI's. In most full-field and in the large majority of PI's of loyalty and SGE investigations such checks as credit, criminal, and other record checks were made by a Special Employee or Agent other than the Agent dictating the report.

As will be seen from the above, if this proposal is adopted a very great amount of clerical time would be taken up in filing these notes or flimsies and a great space problem would result over a period of a year or several years in keeping such notes or flimsies in the case file.

In addition to the above, during the last fiscal year (1954) the Bureau conducted approximately 800 investigations under Executive Order 10422, approximately 26,000 investigations under Public Law 298 (which includes Atomic Energy Act investigations), approximately 5,500 Departmental and other applicant-type



investigations. All of the above investigations have required checks such as credit, criminal and other records checks which were made in the large majority of the cases by Special Employees.

The above figures do not account for the huge volume of investigations conducted by the Investigative Division in the field of criminal investigations or investigations handled by the Domestic Intelligence Division, which in the majority of cases require many such checks by Special Employees.

It should also be noted that in those rare instances when errors such as this occur, they might not be confined solely to Security of Government Employees cases. In view of this possibility, nothing would be gained if the proposal were adopted in SGE cases and the same type of error should occur in any other type of Bureau investigation.

3. The proposal has no value if the stenographer or typist makes an error in transcription of her notes or rough draft or in copying data from Special Employees notes. To correct an error such as this the Agent or Special Employee would have to compare the final report with the notes of the Special Employee.

# Observations:

It is noted that New York's suggestion does not appear to limit the above procedure to Security of Government Employees cases.

Current Bureau instructions in SGE cases and other classifications instruct that dictating Agents should be permitted to review their reports in these cases after they have been transcribed. (Manual of Instructions, Section 69E(2) - for SGE cases only, and general instruction is in Manual of Rules and Regulations, Section 4, page 22.) It is felt that responsibility can be fixed in cases of this type if the Agent dictating the report utilizing notes or flimsies furnished him by other Agents or Special Employees reflecting results of their investigation, such as records checks, would carefully read the report upon transcription or as soon thereafter as possible to insure the information contained therein is accurate before he initials the file copy.

# Executives Conference Consideration: AR: jh 9-8-54

Present at the Executives Conference on 9-8-54 were Messrs. Mohr, Tamm, Parsons, Sizoo, Belmont, Boardman, Rosen, Harbo, Holloman and McGuire.

Mr. Mohr recommended adoption of New York's proposal in SGE cases only.

All others in attendance recommended no change in the present procedure.

The Conference considered whether it would be desirable to retain notes of Special Employees and Agents making record checks, but felt that the desirability would be offset by the amount of clerical work involved in preparing exhibit envelopes, labeling such envelopes, inserting such envelopes as the bottom serial in the field case file. The Conference recognized the disadvantages attendant to the additional space which would be required through the retention of such exhibit envelopes.

The Conference was aware that the retention of such notes would not prevent an error such as occurred in this case, but would assist in fixing responsibility as to whether the error was the fault of the Special Employee in that his notes were at variance with the actual record checks; or whether the notes of the Special Employee were correct but the dictating Agent who used the notes made an error; or whether such dictation was correct but the stenographer made an error.

There are already procedures in existence for recording the identity of an employee who makes record checks, even though his notes are not retained, and in this instance there was no question as to the identity of the employee, the only question being what did the employee find out and what did he tell the dictating Agent.

Current Bureau instructions in SGE cases and other classifications instruct that the dictating Agents should be permitted to review their reports after transcription, which would permit the dictating Agent to compare the final report with the notes given him by the Special Employee or other Agent.

After weighing these factors and the disadvantages previously enumerated above, the Conference felt no change should be made in the current rule.

Attached hereto is a letter to the New York Office. This letter forcefully brings to the attention of the SAC the absolute need for accurate reporting and transcription of reports. The

Letter instructs the SAC to discuss with Special Agents and Special Employees, stenographers and typists handling similar cases the absolute necessity for accurate and thorough investigations and accurate reporting and transcribing of reports. It also calls his attention to Bureau instructions regarding the review of the reports upon transcription by the dictating Agents and points out the need for Agents who dictate reports, utilizing the notes of other Agents or Special Employees, to make certain that the report submitted to the Bureau contains accurate information as reflected from these notes. This will assist the SAC in fixing responsibility and assuring accurate reporting in the future.

- AP

MR. TOLSON

#### EXECUTIVES CONFERENCE

SUGGESTIONS #493-54 AND #684-54
/WAILING OFFICENTIFICATION ORDERS, APPREHENSION ORDERS,
ALD/WANTED FLIERS BY SEAT OF GOVERNMENT

In accordance with SAC Letter 54-36(Q), 7/13/54, which requested the field to submit their views relative to ways and means of further streamlining the Bureau's work, the following suggestion was made:

ALL INFORMATION CONTAINED,

#### SUGGESTIONS

#493-54 Identification Orders and Wanted Flyers be mailed to law enforcement agencies from the Seat of Government by use of an automatic machine which does not require clerical personnel to insert and withdraw the respective Identification Orders and Vanted Flyers as each is addressed. On occasions where special dissemination is desired in local areas then Identification Orders and Vanted Flyers should be addressed in field offices. (Submitted by Albuquerque Office)

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#684-54 Bureau conduct survey from economy standpoint with regard to sending Identification Orders, Apprehension Orders and Wanted Flyers directly from the Bureau to their destination. (Submitted by Newark Office)

#### PRESENT PROCEDURE

Identification Orders and Apprehension Orders, as well as Wanted Flyers, are mailed to field offices where they are appropriately addressed and mailed.

# ADVANTAGES TO SUGGESTION

The suggester does not feel the number of items so addressed in field offices warrants installation of expensive automatic machines in those field offices, but points out clerical time could be saved through elimination of the present operation. At present clerks must insert and withdraw each individual Identification Order, Apprehension Order and Wanted Flyer so that it may be addressed by the Addressograph Tolson machine. Cost of mailing Identification Orders and Apprehension Nichols Orders, as well as Vanted Flyers, to field offices would be saved.

Belmont Harbo DISADVANTAGES TO SUGGESTION INDEXED. 79

Parsons Mr. J.P. Mohr, Administrative Divisions is opposed to adoption

Rosen Mr. J.P. Nohr, Administrative Divisions is opposed to adopt Tamm of the suggestion and is in full accord with the views set forth in Winterrow Recutives Conference memorandum of 11/24/52, which reflects that Tele. Roomhis would necessitate maintaining up-to-date mailing lists and Holloman

Gandy cc-Messrs. Sizoo and Harbo

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#### Memorandum to Mr. Tolson

and Addressograph plates at the Seat of Government for all divisions. This would necessitate continuous correspondence from divisional offices to keep the mailing lists up to date and many times it would be necessary for special instructions to be issued to the Seat of Government on specialized distribution of Identification Orders. In addition, it would be necessary for individual runs to be made for the various offices and the changing of return addresses for each run of Identification Orders, Apprehension Orders and Manted Flyers addressed. It is believed the present procedure of handling Identification Orders, Apprehension Orders and Wanted Flyers is more economical, Mr. Nohr states.

# PREVIOUS EXECUTIVES CONFERENCE CONSIDERATION

Executives Conference memorandum of 11/24/52 recommends unfavorably as to the suggestion of John E. Finegan, Albany Office, to the effect that economy could be effected if the Bureau mailed Identification Orders and Wanted Flyers to law enforcement agencies.

A similar suggestion was made by SA(A)

Pittsburgh Office, on 1/19/53, and was considered unfavorably.

The suggestion of San Antonio, made on 570 3/20/54, was considered during the inspection of the Mechanical Section, Administrative Division, by Inspector Frank H. Strong, Training and Inspection Division, and it was determined that it was not economically feasible to mail Identification Orders and Vanted Flyers directly from the Seat of Government to various police departments and other interested agencies throughout the United States.

# EXECUTIVES CONFERENCE CONSIDERATION EDM: new

Present at the Executives Conference of 9/15/54 were Messrs. Hohr, Tamm, Parsons, Sizoo, Hennrich, Boardman, Rosen, McGuire, Holloman and Mason. The Conference recommended unanimously unfavorable.

Executives Conference

SUBULTIED BY ALBUQUERQUE OFFICE HERCIN SUBSASSIES CI FUGITIVE APPREHENSIONS DATE HERCING DATE

In accordance with SAC Letter 54-36 Q, 7-13-54, which requested the field to submit their thoughts relative to ways of further stream-lining the Bureau's work, the following suggestion was made:

#### SUGGESTION

That the Bureau consider amending the present policy with regard to the necessity for either the SAC or ASAC to be present at the time a fugitive who has been classified as armed and dangerous is apprehended. and that this rule apply only to fugitives carried in the top ten program and those involved in major case squad investigations outside headquarters city.

#### PRESENT PROCEDURE

The Manual of Instructions, Volume I, Section 4J(1), provides that when dangerous assignments arise in which the use of firearms might be anticipated, the SAC must personally take charge. SACs must assume leadership in raids or arrests where firearms might be used and in major cases even though there is no indication firearms might be employed. Unless emergency conditions prevent prior notification, the SAC or person acting in his absence must be immediately notified when such a situation arises, before action is taken toward apprehension. The Bureau must be advised by teletype or telephone of the name of the official in charge, and if the SAC or ASAC will not be on the spot in charge, sufficient explanation must be outlined which will indicate reasons for the inability of these official participation.

#### ADVANTAGES OF SUGGESTION

The suggester states that in an office covering a wide geographical area it is usually necessary for the SAC or ASAC to drive a Etmsiderable distance before an individual classified as armed and dangerous is apprehended, even though Agents who made the identification

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of the SAC. In the case of Everett Lowell Krueger, one of the top ten fugitives, this man was apprehended at Las Cruces, New Mexico, 285 miles from headquarters city. He was identified by the Senior Resident Agent at Las Cruces and in an effort to comply with Bureau policy the SAC, Albuquerque instructed the Senior Resident Agent to maintain surveillance on the fugitive until the SAC arrived to personally handle the apprehension. It was approximately six hours after receiving the call from the Resident Agent before the SAC arrived and during this time several apportunities presented themselves to take the fugitive into custody with a minimum of danger. The Senior Resident was experienced in all types of investigations and was capable of directing the apprehension himself.

By contrast, in the case of Richard Earl Gross, fugitive, the subject was observed at Glovis, New Mexico, 225 miles from the field office. The subject was described as armed and dangerous. The Resident Agent telephonically contacted the SAC, Albuquerque, and was instructed not to make apprehension until arrival of SAC or ASAC unless it was determined that subject made an effort to depart. Frior to arrival of ASAC the Resident Agent telephonically advised that subject had become aware of surveillance and since he was making an effort to depart from Glovis he was apprehended by the Resident Agent. At that moment the ASAC and two Agents were enroute to Clovis in an effort to reach the scene despite the fact that five hours of driving was involved.

# DISADVANTAGES OF SUGGESTION

Ur. Rosen, Investigative Division, states that the Manual of Instructions is clear and should not be changed.

9/15/5 4 EDII: new

EXECUTIVES CONFERENCE CONSIDERATION

Present at the Executives Conference of 9/15/54 were Messrs. Hohr, Tamm, Parsons, Sizon, Hennrich, Boardman, Rosen, McGuire, Holloman and Mason. The Conference/recommended unanimously unfavorable.

Mr. Tolson

Executives Conference

167C

Suggestion no. 655-54 uade by sel gleveland of fice AUXCHOBILE ECUIPMENT -THAND-E-SPOT" SPOTLIGHTS

all information contained HEREIN SUPELASSIFIED BY SO DATE 4

THE CEGAESTION:

That the Bureau utilize "Hand-E-Spot" spotlights on Bureau cars in place of permanently nounted spotlights presently in use.

#### PRESENT PROCEDURE:

Bureau cars are equipped with permanently mounted spotlights.

#### ADVAUTAGES:

states that the spotlight mounted on the exterior of the car is a definite disadvantage in maintaining a discreet surveillance as subjects who are alert to the possibility of being followed are quick to note the presence of cars so equipped. He states in Chio and other states the law requires use of a red warning light when a stren is being used. He points out the "Hand-E-Spot" hand spotlight of the type described in the attached sheet uses the same type of sealed beam unit employed in the outside lights. This light may be plugged into the lighter socket or connected under the dash in the same manner as the outside mounted spotlight. A hook can be provided which would make it possible to attach this light to the rear view mirror when it is in use. He notes that since there is no center post in wind-shields in the newer model automobiles the light would not be n6 obstructed.

points out that this spotlight is cheaper than the permanently mounted type and when the automobile is sold the spotlight can be removed and used on other cars. He also Boardman ... notes that this light may be utilized as a trouble light in changing a tire or other use within reach of the cord. It may Mohr , be moved in any direction without moving the car, allowing the Parsons ____ operator to use the car as protection if there is danger of shooting. de states it is believed the Bureau could buy these spotlight quantity, thereby obtaining a lower price. 66-200 - MED Winterrowd quantity, thereby obtaining a lower price. 66-2.55 18 SEP 16 1954 SEPed: 7 10 ders. Sizoo & Harbo RECORDED Attach ient X

Memorandum to Mr. Tolson

#### DISADVANTA GES:

None noted by suggester.

#### LECOMMENDATIONS;

Ur. J. P. Nohr, Administrative Division, states the suggestion appears to have merit as it will overcome certain disadvantages attached to permanently nounted spatlights on Bureau cars. He recommends that the Training and Inspection Division and Administrative Division study the relative merits of this light and the ones now in use.

## CCHPARATIVE COST:

According to the attached leaflet, it is noted that "Hand-E-Spot" lights can be obtained at a cost ranging from 6.45 to 210.45. Mr. A. M. Newman, Administrative Division, states the cost of the spotlights presently in use by the Bureau is 210.25. He states this figure includes installation, since the spotlights are included as part of the equipment when new cars are purchased.

# EXECUTIVES CONFERENCE CONSIDERATION: RTH:gsr 9/15/54

The Executives Conference of 9/13/54, Messrs. Boardman, Tratter, Parsons, Sizoo, Rosen, McGuire, Mohr, Belmont, Holloman and Harbo being present, unanimously recommended that one "Hand-E-Spot" spotlight be obtained at the cost of approximately ten dollars and made available to the Mashington Field Office for experimental purposes. After three months a report will be received from the Mashington Field Office and the matter will be considered further concerning the desirability of the use of an additional supply of this type of spotlight.

#### ZECUTIVES CONFERENCE

16553

SUGGESTIONS #483-54, 485-54, 486-54, 487-54, 404-54 488-54, 532-54, 542-54, 591-54, 596-54, 601-54 AC. LETTERS AND BUREAU BULLETIUS

In accordance with SAC Letter 54-36(Q), 7/13/54. which requested the field to submit their thoughts relative to ways of further streamlining the Bureau's work, the following suggestions were made:

#### Suggestions

#486-54 and 542-54

1 1000 000 That greater use he made of Bureau Bulletins in lieu of SAC Letters (Subnitted by Kansas City, Chicago and Seattle Offices)

\$596-54 and 404-54

That the Bureau consider the advisability of discontinuance of SAC Letters except for instructions which are intended primarily for the SAC, ASAC, or supervisory staff. In lieu thereof, suggested instructions for clerical personnel or investigative staff be placed in Bureau Bulletin, or that Manual changes be issued immediately upon issuance of (Submitted by El Paso Office & Boston instructions. Office)

#483-54 and 485-54

Eliminate material from SAC Letters which is to be disseminated to clerical and Agent personnel in the field. (Submitted by San Antonio and Milwaukee Offices)

#487-54 and 601-54

Bureau exercise more careful discrimination relative to matters which are included in SAC Letters. Suggest matters of interest to Agent personnel be included in Special Agent Bulletins and matters of interest to clerical personnel be included in Clerical Bulletins, with a sufficient number being forwarded to each field office for dissemination. (Submitted by Gineinnati Office and Honolulu Office)

Tolson . Boardman. Nichols #488-54 and Belmont. 591-54 Harbo . Mohr . Parsons Rosen.

Tamm

That the present policy of placing more than one subject matter on a page be discontinued in SAC Letti That each new subject matter be placed on a separate (Submitted by El Paso/and Hilwaukee Offices) page. chicago 6 - do.

Winterrowd CC-Hessrs, Sizo o Harbo

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Memorandum to Ur. Tolson

#532-54 That more care be expended on the preparation of SAC Letters at the Seat of Government;

That SAC Letters be divided to facilitate proper handling, for example: sections pertaining to Security Matters be included in one SAC Letter and sections pertaining to another subject matter be included in a separate SAC Letter;

That threats of administrative or disciplinary action be eliminated from SAC Letters. (Submitted by Chicago Office)

#### ADVANTAGES TO SUGGESTIONS

Relative to the proposal that greater use be made of Bureau Bulletins in lieu of SAC Letters, the suggesters feel that there would be considerable saving of time and expense in the field in furnishing information to Agents. Under present procedures general informative matter included in SAC Letters must be retailed to the Agents. Agents would more fully appreciate direct contact between the Director and themselves. Various items included in SAC Letters, not of a security nature, should be in the possession of Agents in writing, for example: instructions contained in SAC Letters pertaining to Interstate Transportation of Fireworks; procedure to be followed in placing mail covers; mailing lists for motels maintained by Shipping Room Suppliers, Inc., Cincinnati, Ohio; procedures to be followed in Veterans Administration Matters: instructions relating to care of automotive equipment, development of latent fingerprints and Federal regulations of the Lobbying Act. and so forth.

Concerning the suggestion that instructions intended for Agent and clerical personnel not be included in SAC Letters the suggesters state these instructions would reach the appropriate employees more quickly. It is pointed out that, under present Bureau instructions, it is impossible to reproduce an SAC Letter in the field, or any part thereof, without violating Bureau rules. Accordingly, offices covering road work or resident agent territories must find some other means of advising Agents in remote sections of the territory. Under the proposed suggestion, no difficulty would be encountered in the field, and it would not be necessary to call special conferences in order to properly disseminate this information. Although this would be more costly at the Seat of Government, it is felt economy would be effected through elimination of extra handling in the field.



Memorandum to Mr. Tolson

With regard to placing each subject matter at the beginning of a new page in SAC Letters, the suggesters point out when an SAC Letter is broken up for dissemination in field files. it is necessary, where nore than one subject matter is treated on one page, to cut up the page and then attach or back it with another sheet of paper so that it can be filed properly. Adoption of the suggestion would eliminate the need for this additional clerical work and would make a tremendous improvement in the appearance and maintenance of field administrative files. In addition, considerable time would be saved by clerks in disseminating the information to the proper files. Some offices mark through the non-pertinent portions of SAC Letters rather than cut them up prior to filing in appropriate field files. This is time-consuming and oftentimes confusing where non-related subject matter is found in a file, even though it is marked through to indicate it does not belong in that file.

Relative to the suggestion that SAC Letters be divided to facilitate proper handling, the suggester stated that, for example, SAC Letter 54-36 contained 29 sections and 35 pages and instructions on as many different subjects as the sections would indicate. As pointed out above, adoption of the suggestion would save clerical time, according to the suggesters, and although it is believed the proposed procedure would be more expensive at the Seat of Government, it would probably be more economical in so far as eliminating extra handling in the field.

# DISADVANTAGES TO SUGGESTIONS

Inspector G. C. Gearty, Training and Inspection Division, advised SAC Letters require 1050 copies to be prepared and 1,700 copies when the subject relates to Security matters. Field distribution of Bureau Bulletins requires 7,000 copies. Paper for 1,050 copies of a fifteen-page SAC Letter (taken as an average size SAC Letter) costs approximately \$22.10 while the cost of paper for a five-page Bureau Bulletin (taken as an average Bureau Bulletin) is \$46.00. These cost figures do not include the expenses involved in typing, assembling, running off and mailing these communications.

It should be noted that Manual revisions based on instructions set out in SAC Letters, etc. are issued once each month.

# PREVIOUS EXECUTIVES CONFERENCE CONSIDERATION

Executives Conference memorandum dated 1/12/53, reflects consideration of a complaint received from SAC Banister (then assigned to Minneapolis Office), who referred to instructions in Manuals, SAC Letters and Bureau Bulletins as "administrative wilderness." Following receipt of this complaint, Mr. Clegg of the Training and Inspection Division was instructed to personally conduct a survey of SAC Letters, No Number SAC Letters and Bureau Bulletins issued for the year 1952, to determine whether they were unnecessary or superfluous. Following this survey, the

Memorandum to Hr. Tolson

Executives Conference recommended SAC Letters be issued once a week and any SAC Letters prepared for issuance prior to the regular weekly SAC Letter would require the approval of the Director or Ur. Tolson.

At that time the Executives Conference felt that the practice of issuing confidential information by SAC Letter in limited number provided adequate security and that furnishing this information to the field in SAC Letters serves to get the information to the Agents with sufficient promptness so that no embarrassment is occurring and it appeared to the Conference that this was a satisfactory method.

Following consideration of the above matter, Memorandum to All Bureau officials and Supervisors dated 1/28/53, advised that Manual revisions would be issued once each month.

#### RECOMMENDATION

Mr. J. P. Mohr, Administrative Division, recommends no change in present procedures.

# EXECUTIVES CONFERENCE CONSIDERATION RTH: gsr 9/15/54

The Executives Conference of 9/13/54, Messrs. Boardman, Trotter, Parsons, Sizoo, Rosen, McGuire, Mohr, Belmont, Holloman, and Harbo being present, recommended unanimously that the present practices should be continued.