

RELEASE IN PART  
B5, B6

**From:** Sullivan, Jacob J <SullivanJJ@state.gov>  
**Sent:** Wednesday, November 21, 2012 2:27 PM  
**To:** H  
**Subject:** FW: Brussels/Iran

Latest from Wendy at bottom of chain -- and a good example

B5

-----Original Message-----

**From:** Sherman, Wendy R  
**Sent:** Wednesday, November 21, 2012 7:23 AM  
**To:** 'Denis\_R.\_McDonough' <[redacted]>; 'Thomas\_E.\_Donilon' <[redacted]>; Burns, William J; Sullivan, Jacob J  
**Cc:** Einhorn, Robert J; 'Gary\_S.\_Samore' <[redacted]>; 'puneet\_talwar' <[redacted]>  
**Subject:** Re: Brussels/Iran

B6

B5

----- Original Message -----

**From:** McDonough, Denis R. [mailto:[redacted]]  
**Sent:** Wednesday, November 21, 2012 07:01 AM  
**To:** Sherman, Wendy R; Donilon, Thomas E.  
<[redacted]>; Burns, William J; Sullivan, Jacob J  
**Cc:** Einhorn, Robert J; Samore, Gary S. <[redacted]>; Talwar, Puneet <[redacted]>  
**Subject:** Re: Brussels/Iran

B6

Thanks, Wendy.

B5

Travel safely.

Thanks,  
DM

----- Original Message -----

**From:** Sherman, Wendy R [mailto:ShermanWR@state.gov]  
**Sent:** Wednesday, November 21, 2012 06:48 AM

To: Donilon, Thomas E.; McDonough, Denis R.; Burns, William J  
<BurnsWJ@state.gov>; Sullivan, Jacob J <SullivanJJ@state.gov>  
Cc: Einhorn, Robert J <EinhornRJ@state.gov>; Samore, Gary S.; Talwar,  
Puneet  
Subject: Brussels/Iran

We finished our P5+1 meeting mid day today in Brussels without final closure on proposal but headed toward agreement and an offer of a December meeting in Istanbul. There was considerable desire for a plenary chapeau that would give Iran a sense of our vision of the broad end state as an oral message along the lines of the President's message I delivered in previous Istanbul meeting. Such a chapeau to be delivered in the plenary would have to include a bit more detail than previous but would be a frame for the confidence step which would be under consideration as first phase. In addition, Europeans took on trying to outline a full road map for internal consideration including conditions for lifting sanctions and end state.

There was also agreement that when we do reconvene, experts should be present so that after PD level openings, technical issues can be addressed and an iterative political-experts process undertaken. Ashton also made clear that if we got traction- not widely anticipated- that all would need to stay for as many days as necessary.

As a process matter, the consolidated proposal ad ref to governments (attached) which we are bringing back, must get agreement or issues raised by Monday to assess whether Ashton can offer date to Iran in December. This proposal builds on our paper and is consistent with our guidance on demands and offers. It is our expectation that particularly our Russian colleagues will want a sense of chapeau language before finally agreeing. If needed experts agreed to another meeting in Berlin on December 6 before a December round with Iran.

Finally, there was discussion about a P5+1 statement for the IAEA BOG but more work to do to convince Rs and Cs though believe doable.